### TOWN OF BARNSTABLE, MASSACHUSETTS

### **Comprehensive Annual Financial Report**



For the year ended June 30, 2015



Prepared By: Finance Department On the cover: A rainbow shines over the gatehouse entrance to Sandy Neck Park.



The misty dunes at Sandy Neck Park.

### **TOWN OF BARNSTABLE, MASSACHUSETTS**

### **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the year ended June 30, 2015



Prepared by: Finance Department

### TOWN OF BARNSTABLE, MASSACHUSETTS COMPREHENSIVE ANNUAL FINANCIAL REPORT

### YEAR ENDED JUNE 30, 2015

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## **Introductory Section**



A Snowy Owl being released back into the wild. These birds are now an annual sighting on Sandy Neck.



Sandy Neck staff surveying a very high tide at Sandy Neck beach.

# **Introductory Section**

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### **Town of Barnstable**

**Finance Division** 

School Administration Building 230 South Street Hyannis MA 02601 www.town.barnstable.ma.us



### Letter of Transmittal

December 18, 2015

To the Honorable Members of the Town Council and Citizens of the Town of Barnstable:

State law requires the Town of Barnstable to publish at the close of each year a complete set of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) that are audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report (CAFR) of the Town of Barnstable, Massachusetts, for the year ending June 30, 2015 for your review. This report was prepared by the Town's Finance Division.

This report consists of management's representations concerning the finances of the Town. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the Town has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the Town's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the Town's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The Town's financial statements have been audited by Powers & Sullivan, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Town for the year ended June 30, 2015, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion on the Town's financial statements for the year ended June 30, 2015, and that they are fairly presented in conformity with GAAP. An unmodified opinion or a "clean" opinion is the highest one that can be received. It essentially means there are no reservations concerning the financial statements and that no deficiencies in the financial statements were found. The independent auditor's report is presented on page 17 of this report.

The independent audit of the financial statements of the Town was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the Town's separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The Town's MD&A can be found immediately following the report of the independent auditors.

### Profile of the Government

The Town of Barnstable was incorporated in 1639 and is located in the center of Cape Cod. The land area covers over 62 square miles including 100 miles of shoreline and 55 freshwater ponds. The Town is composed of the seven villages of Barnstable, Centerville, Cotuit, Hyannis, Marstons Mills, Osterville, and West Barnstable with a year round population of close to 45,000 that grows to over 130,000 during the summer months. The Town spans the width of Cape Cod from the north to south and is bordered by the Towns of Mashpee and Sandwich to the west and Yarmouth to the east. The Town serves as the seat of County government and the Village of Hyannis serves as the seat of Town government.

### **Municipal Services**

The Town provides general governmental services within its boundaries including public education in grades kindergarten through twelve, police protection, collection and treatment of sewage in certain sections, public works, streets, parks and recreation, public beaches and a municipal airport. The village of Hyannis' water supply is provided by the Town of Barnstable. The other villages' public water supply is provided by special districts (The Barnstable Fire District, the Cotuit Fire District, and the Centerville-Osterville-Marstons Mills Fire District). The districts are special purpose units of government and collectively, with the Town, service 96% of the residents while the remainder makes use of private on-site wells. Fire protection is provided by the above named districts and the West Barnstable Fire District and the Hyannis Fire District. The water and fire districts are special governmental units and are not part of the municipal structure. However, the Town does serve as collecting agent for taxes and transfers the funds directly to the districts on a weekly basis. Their financial activity is not part of these financial statements.

Seven independent libraries provide library services for Town residents. The libraries include: Centerville Public Library, Cotuit Library, Hyannis Public Library, Marstons Mills Public Library, Osterville Free Library, Sturgis Library, and Whelden Memorial Library. The Town has traditionally provided funding to each library in the form of grants that average 2/3 of the libraries' total operating funds. The Town has no administrative or managerial authority over the libraries; rather, they are governed by independent Boards of Trustees. A Town Library Committee, appointed by the Town Council from members of each Boards of Trustees, provides a coordinated effort of looking at town-wide library issues. The libraries are reported as component units as part of these financial statements.

The Cape Cod Regional Technical High School District provides education in grades nine through twelve. Approximately 168 Barnstable students attended this school in 2015. The Sturgis Charter Public School is a Commonwealth Charter School and provides an alternative choice for public education for grades 9 to 12. Approximately 212 Barnstable students attended this school in 2015. In addition, the Town operates a Horace Mann Charter School; a K to 3 elementary school located on Bearses Way in Hyannis. The Horace Mann Charter School is managed independently by an appointed Board of Trustees and not by the School Committee and Superintendent. Funding for the school's operation is provided by the Town based upon a negotiated amount between the School Committee and Board of Trustees within the guidelines established by the authorizing legislation of the Commonwealth of Massachusetts. The funding is treated as an assessment and is included in the Town's education expenses.

The Cape Cod Regional Transit Authority provides limited bus service within the Town which receives an annual assessment from the State for this service. The Barnstable Housing Authority provides housing for eligible low income families and elderly and handicapped persons. These entities are not considered component units. The

principal services provided by Barnstable County are space for courts, regional planning and development through the Cape Cod Commission, and a registry of deeds. The County is not a component unit.

### **Governing Bodies and Officers**

The Town is governed by the Council-Manager form of government with an elected thirteen member Town Council and a council-appointed Town Manager. Council terms are staggered four-year terms from thirteen precincts on a nonpartisan basis. Subject to the legislative decisions made by the Town Council, administrative authority is vested in the Town Manager. The Town Manager supervises and directs the administration of all municipal departments except for the School Department and the Barnstable Municipal Airport.

The School Department is governed by the elected School Committee consisting of five persons, and a Superintendent appointed by the School Committee.

A seven member Airport Commission appointed by the Town Council with staggered three-year terms governs Barnstable's Municipal Airport. An Airport Manager, appointed by the Airport Commission, is responsible for administration and day-to-day operations.

Local taxes are assessed by a Council appointed Board of Assessors who serve a three-year staggered term.

### Organization

The Town is organized in accordance with its Home Rule Charter, which was adopted in the spring of 1989. The Charter outlines provisions for incorporation, the legislative branch, elected town offices, the Town Manager, administrative organization, financial procedures, nominations and elections and citizen relief mechanisms.

The Town is administratively organized through an administrative code ordinance into six departments reporting to the Town Manager and two elected officer departments. Administrative departments include Administrative Services and Growth Management. The Administrative Services Department is comprised of four divisions including Legal, Human Resources, Information Technology and Finance. The elective offices of Town Clerk and Town Collector liaison with the Finance Division. The Finance Division incorporates consolidated financial management of accounting, assessing, treasury, risk management and purchasing for all departments including the School Department. Operational departments include the Department of Public Works, the Department of Community Services, the Department of Regulatory Services and the Police Department.

The administrative code ordinance describes the responsibilities and relationships of all elective officers, all multiple member boards, and all administrative agencies. It further defines legislative policy on financial management, communications, ethics, fleet services, insurance, investment, information systems, personnel, procurement, trust fund management, volunteer services and property management. Administrative procedures are promulgated by the Town Manager to implement the legislative policy in each of these areas.

### **Financial and Management Systems**

The Town annually prepares and updates a ten-year financial forecast and five-year capital improvement plan. The Town annually prepares and presents an annual operating budget. These documents are prepared by the Finance Division under the direction of the Town Manager's office and submitted to the Town Council for adoption. The Town Council annually establishes financial policies that guide the preparation of the capital and operating budget plan.

The ten-year forecast, submitted to the Town Council each year, is a comprehensive review of economic trends on a local, regional and national basis; which projects and analyzes major municipal fund projections based upon service program assumptions. Based upon these projections and analyses, the forecast establishes a focal point each year for the Town Council to establish a series of revenue and expenditure policies which guide in the formation of the capital and operating budget.

The five-year capital improvement plan, submitted in the spring of each year, comprehensively identifies municipal infrastructure and improvement needs by detailing on a project basis, project description, cost, potential source(s) of funding, priority need, impact upon the operating budget and ongoing capital maintenance costs. The plan is funded annually by the Town Council adopting a funding strategy for the first year of each plan. The annual update allows decision makers the opportunity to regularly analyze and decide upon the priorities for project funding.

The annual operating budget submitted in the spring of each year, follows a programmatic format which details the source and use of funds for all programs, program descriptions, departmental missions, goals, accomplishments, performance measures, workload indicators and financial management criteria for each budget cycle. The budget maintains consistency with the Town Council's strategic plan, financial management standards and policies. The budget funding sources include the general fund, comprised of revenues from the property tax, auto, boat, hotel excise tax, user fee receipts, grants in aid, trust income and miscellaneous program income; and eight enterprise funds for the municipal airport, two golf courses, the water pollution control facility, the solid waste facility, water supply, four town marinas, Sandy Neck Park and the Hyannis Youth and Community Center (HYCC). Most enterprise funds are self-supporting through user-based charges. Three receive a general fund subsidy including marinas, HYCC, and one of the golf courses.

#### **Principal Executive Officers**

#### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the Town of Barnstable operates.

**Local economy.** While tourism will always remain an important component of the Town's economy, improved transportation networks, a heightened popularity among retirees, and the Town's own growing service economy, are helping to diversify the economy from its former heavy reliance on the summer tourism trade. Even the nature of tourism has changed. Expansion of the summer season is evident, including the "shoulder seasons" in the spring and the fall. Contributing to the extension of the season is the large increase in the conversion of former summer homes to year-round second homes, as well as the construction of many expensive second homes. Over the years, Barnstable has evolved from a seasonal to a more year-round community, with a current year-round

#### Town of Barnstable, Massachusetts

population of approximately 45,000. More than one-half of homes are now occupied by year-round residents, compared with about one-third 30 years ago. As the number of second homes increases, the Town's economic future is becoming linked to the greater Boston, Connecticut, and New York economies from which the second homeowners derive their livelihood.

The Town also is a major transportation hub for the Cape Cod region and the islands of Nantucket and Martha's Vineyard. Over 200,000 passengers pass through and over 100,000 takeoffs and landings per year occur at the Barnstable Municipal Airport. Employment at the airport exceeds 1,000 people. The Cape Cod Regional Transportation Authority's main terminal is located in the village of Hyannis and the Steamship Authority and Hyline Cruises provide ferry service to Nantucket and Martha's Vineyard. Over one million people pass through these ports every year. All this traffic creates the opportunity for the Town to sustain a healthy retail and service driven economy.

Barnstable's projected per-capita effective buying income is 125% of the U.S. level. County unemployment averaged 7.6% in 2013. The Town's estimated per-capita market value for 2015 is \$282,000. Barnstable's tax base is among the largest in the Commonwealth, with a total assessed valuation (AV) of \$12.7 billion. About 88% of its tax base consists of residential property, while 10% is commercial and industrial. The top 10 taxpayers constitute a very diverse 3% of AV.<sup>1</sup>

**Tax Base.** Barnstable's tax base is still among the largest in the Commonwealth. Total assessed valuation for the Town increased to \$13.1 billion for the FY16 tax bill year reflecting a 3.5% increase from the 2015 value of \$12.7 billion. Property values continue to recover from the declines experienced after the 2008 recession. Corresponding market value per capita is extremely strong at \$292,000 based on the year-round population of 45,000. The tax base includes a substantial \$1.3 billion commercial base due to the Town's position as one of the economic centers of southeastern Massachusetts. New building growth activity continues to perform better having grown from \$94 million in 2014 to \$129 million in 2015. The tax levy for 2015 was \$106.7 million which is \$218 million less than the levy ceiling. The excess capacity between the tax levy and levy ceiling can only be accessed by a voter approved override. The tax rates for 2015 were \$9.30 per thousand dollars of valuation on residential property and \$8.40 per thousand dollars of value on commercial, industrial and personal property (CIP). The residential rate was higher than the CIP rate as a result of the Town Council adopting a 20% residential exemption. This effectively removed \$1.2 billion of property value from the residential class driving the tax rate upwards for this class of property as the residential tax levy remains the same.

**Long-term financial planning.** The Town of Barnstable's capital program has identified approximately \$115 million in needed capital improvements over the next several years. \$21 million of this amount is for improvements at the Barnstable Municipal Airport. The majority of the capital program at the airport is federal and state funded. \$14 million is associated with the water quality improvements including sewer expansions, sewer plant facility upgrades, water line replacements and other water system improvements. In addition, there is approximately \$20 million for road, bridge and sidewalk improvements and \$60 million for improvements to various town facilities including the school buildings.

In July of 2010, the Town Council adopted a funding plan for financing a portion of the water quality projects listed in the 5 year capital plan and a new trust fund was created to accumulate the resources. Funding sources included 50% betterments assessed to property abutters on sewer extensions, adoption of a local meals tax of 0.75% and increasing the local rooms tax rate from 4% to 6%. The trust fund has a balance of just over \$10 million as of June 30, 2015. In 2015, special legislation was adopted to expand the use of this trust fund to include the repairs and maintenance to private roads.

<sup>&</sup>lt;sup>1</sup> Standard and Poor's credit analysis, dated January 30, 2015.

On the operations side, the most significant factors affecting long-term financial planning included the level of new building growth, state aid levels, excise taxes, personnel costs including wages, salaries and benefits, utility and fuel costs, the aging of the Town's population and the change in school enrollments.

Revenue from new building growth has improved over the past couple of years but is still well below the levels the Town was experiencing back at the turn of the century. A decline in developable lots and recent trends in the housing and financial markets have established a new norm for the Town in the form of lower projections over the next several years. The Town will continue to focus efforts on the redevelopment of existing lots in an attempt to create more new property tax growth beyond the development of vacant parcels.

State aid increased 6% in 2015 and was projected to increase another 5% in 2016 when the budget was developed. The single largest form of aid is Chapter 70 Aid for education. The new formula passed in 2006 states that no community will receive less than 17.5% of its foundation budget in the form of Chapter 70 Aid. If a community currently receives less than 17.5%, the additional aid will be phased in over a 5 year period. Barnstable falls into this category and the Town's aid would increase by approximately \$1 million if this formula were fully funded. An improving state economy has provided more funding in Chapter 70 Aid in 2015. If the state's economy continues to improve, the Town may realize similar state aid increases over the next couple of budget cycles.

Health insurance cost increases continue to outpace the rate of inflation and this trend is projected to continue in the long-term. New legislation passed by the state will provide cities and towns more control over this expense. Communities now have the power to implement plan design changes without following the traditional collective bargaining process; however, any change in contribution rates are still subject to that process. Communities can also elect to join the state insurance program under the Group Insurance Commission as an alternative. Finally, all eligible retirees are required to join a Medicare plan which will reduce costs to cities and towns as well.

The Town currently participates in a joint purchase group (Cape Cod Municipal Health Group) for its health insurance program. Under the new law, the joint purchase group has voted to make plan design changes so that copays and deductibles mirror those that are offered by the plans under the Group Insurance Commission. The plan design changes have mitigated premium rate increases for 2015. Rate increase for 2015 averaged around 2%. A mitigation fund to assist employees with their higher co-pays and deductibles under the new plan design was established and labor contracts for the next two years provide for the use of \$1.2 million in town reserves for one-time premium assistance for employees. The Affordable Care Act will significantly impact this area of the budget in the near future. It is anticipated that most of the Cape Cod Municipal Health Group's plans will become subject to the "Cadillac Tax" under the Affordable Care Act. This tax becomes effective in 2020.

The Town contributes 50% towards active and retired employees' health insurance premiums. This is the minimum amount it can contribute by state law and no increase in the contribution rate is expected. The Town's total health insurance expense on a pay-as-you-go basis for 2015 was \$8.9 million. This includes active and retired employees including retired teachers. Retired teachers join the Group Insurance Commission (GIC) upon retirement and the Town receives an assessment from the GIC every year. The assessment for 2015 was \$2.3 million. Additionally, a Government Accounting Standards Board (GASB) pronouncement was issued that requires the Town to perform an actuarial calculation of its unfunded health insurance liability for all active and retired employees. This liability is disclosed in these financial statements on pages 95 to 97. The Town created a trust fund in 2011 to begin accumulating assets to fund this liability. This fund has a balance of approximately \$2.1 million as of June 30, 2015. A contribution to this fund of \$350,000 was budgeted in 2016. A plan to increase the base contribution by \$50,000 per year has been incorporated into the Town's long-term financial planning.

In the areas of utilities and fuel the Town continues to implement and explore alternative options. Fields of photovoltaic panels were installed at the Solid Waste Transfer Station and Airport in 2015 which is expected to net the Town a financial benefit of close to \$1 million per year. Smaller systems have been installed at the Town's Senior Center as well as roof mounted systems at various school facilities.

Changes in school enrollments and the aging population of the Town will require an on-going analysis of program services and resource allocation. The School Department has closed five buildings over the past several years as enrollment has declined from 7,000 to 5,400 students. School enrollment declines have subsided and are projected to remain steady in the near future. The median age of our community is increasing and the demand for services directed towards the senior population will likely increase. A current study to assess the needs of this population has been completed. It is estimated that outreach efforts and the transportation needs for this population will become higher priorities and demand higher levels of service.

The construction of sewer line extensions and additional treatment plants are also projected to have significant financial impacts on the community in the coming years. Studies are currently under way that will determine the Town's total maximum daily load (TMDL) of pollutants into our estuaries and the amounts that should be removed to comply with Federal Clean Water regulations. Removal of the excess pollutants will require sewer expansions that are estimated to cost hundreds of millions of dollars over several decades.

The Town continues to manage its financial affairs in a prudent manner. It has been able to do so by incorporating long range planning tools such as a ten-year forecast, a five-year Capital Improvement Program; establishing rainy day accounts and budgeting stabilization reserves; prioritizing spending plans and identifying discretionary spending; long-term planning for all liabilities including pension and other post-employment benefits, and investing in technology to make its operations more efficient.

The Town of Barnstable has also enhanced its revenue flexibility by establishing enterprise funds for certain operations. This has allowed the Town to shift 100% of the operating cost and capital improvements for most of the operations to the users of certain services with no tax support being provided. This includes the airport, the solid waste transfer station, the water pollution control operations, the Hyannis water operations and Sandy Neck Park. The general fund provides tax support for the construction bonds on the HYCC and the Barnstable Marina Bulkhead as well as some indirect operating support for the golf courses. The creation of these enterprise funds allows the Town to provide more tax dollars for other town services.

### 2015 Major Initiatives and Highlights

**Fund balance.** During the year, the Town's general fund balance increased \$967,000 to \$21.7 million, on a budgetary basis as actual revenue collected exceeded budget estimates and several departments returned unexpended appropriations. Motor vehicles excise taxes performed very well exceeding the budget estimate of \$5.6 million by \$1.4 million. Enterprise fund balances decreased from \$147 million to \$142.6 million as a result of the wastewater enterprise fund transferring \$8 million to establish the sewer construction and private way maintenance and improvement stabilization fund. The capital projects fund balance decreased \$4.1 million as the Town continues to spend down bond proceeds issued for the capital improvement program.

**Operating budgets.** All appropriated budgets including the general fund and enterprise funds had favorable budget variances. All funds experienced favorable revenue variances and returned unexpended appropriations; increasing their available reserves.

**Property taxes receivable.** Outstanding property taxes receivable at the end of 2015 were approximately \$545,000 more than the previous year end. 97.2 percent of the 2015 tax levy had been collected as of June 30, 2015.

**Tax Liens Receivable.** Tax liens are \$168,000 more than they were at the previous year end as unpaid balances from the 2013 tax levy were liened in 2015.

**Intergovernmental receivables.** Receivables increased as the Town entered into new loan agreements with the Massachusetts Clean Water Trust to finance several water capital projects. The Town will draw upon these receivables as it incurs expenses on these projects.

**Bonds payable.** Bonds payable were \$7.9 million less at the end of 2015 as the Town's principal payments on bonds exceeded new borrowings and the refinancing of some bonds resulted in a bond premium reducing the amount of outstanding principal.

**Bond sale and bond rating.** The Town issued \$4,670,000 of new general obligation bonds in 2015. The bonds were used to finance the 2015 capital improvement program. The bonds were competitively bid and awarded at a net interest cost of 1.79%. The Town's bond rating remains at AAA with Standard & Poor's.

**Cash and investments.** Total cash in the Town's treasury at the end of 2015 increased \$2.9 million from \$130.2 to \$133.1 million. This was mainly attributable to favorable budgetary operations. The following table illustrates the change in the overall cash and investments balance for the past ten years.

\$108,792,141
\$134,211,367
\$135,143,563
\$120,708,687
\$114,273,195
\$112,028,205
\$120,019,687
\$117,812,432
\$130,175,115
\$133,128,951

**Free cash.** Free cash is the balance of cash in the Town's treasury that is free and clear of any and all encumbrances that exist at the close of each year. The Town must submit a set of financial statements at the end of each year to the State from which this number is calculated. Free cash is certified for the General Fund and each enterprise fund. Once certified, appropriations can be made from the free cash amounts during the year. The balances as of July 1, 2015 compared to the previous year are as follows:

Free Cash (Surplus)	On July 1, 2014	On July 1, 2015	Change
General Fund	\$13,370,039	\$13,949,203	\$579,164
Enterprise Funds:			
Airport	\$2,563,977	\$977,186	(\$1,586,791)
Golf Course	\$500,742	\$638,274	137,532
Solid Waste	\$4,010,757	\$3,489,420	(\$521,337)
Sewer	\$14,838,692	\$7,611,524	(\$7,227,168)
Water	\$1,827,720	\$3,336,150	1,508,430
Marina	\$714,427	\$661,356	(\$53,071)
Sandy Neck	\$569,512	\$478,853	(\$90,659)
HYCC	\$313,535	\$318,809	5,274
Totals	\$38,709,401	\$31,460,775	(\$7,248,626)

The increase in general fund free cash is a result of favorable budgetary operations as actual revenue exceeded budget estimates and the return of unexpended appropriations. The reductions in Airport, Solid Waste, Marina and Sandy Neck Enterprise Fund operations are due to surplus being used for their respective capital programs. The increases in the Golf, Water and HYCC Enterprise Funds are principally due to favorable budgetary operations. The decrease in the Sewer Enterprise Fund is due to the removal of the trust fund for sewer construction as this is now a multi-purpose trust fund which includes the repairs and maintenance of private roads.

#### Awards and Acknowledgements

The Government Finance Officer Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Barnstable for its Comprehensive Annual Financial Report for the years ended June 30, 2002 through June 30, 2014. In order to be awarded a Certificate of Achievement, the Town published an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements.

In addition, the GFOA also awarded the Town of Barnstable the Distinguished Budget Presentation Award for its annual budget document for the years beginning July 1, 2001, through July 1, 2015. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communications device.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Town Manager and Finance Division. We would like to express our appreciation to all the members of the departments who assisted and contributed to the preparation of this report. Credit must also be given to the Town Council for their unfailing support for maintaining the highest standards of professionalism in the management of the Town of Barnstable's finances.

Respectfully submitted,

Hom K Lyne

Thomas K. Lynch Town Manager

Mauri

Mark A. Milne Finance Director



Town of Barnstable, Massachusetts



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Town of Barnstable Massachusetts

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2014

Executive Director/CEO



### **Financial Section**



Looking at the Hyannis lighthouse from the Hyannis Inner Harbor.



Main Street Hyannis after winter storm Juno. The Town set a record for snow removal costs in fiscal year 2015 spending just over \$3.1 million.

# **Financial Section**

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Certified Public Accountants

### Independent Auditor's Report

To the Honorable Town Council Town of Barnstable, Massachusetts

### **Report on the Financial Statements**



100 Quannapowitt Parkway Suite 101 Wakefield, MA 01880 Τ. 781-914-1700 F. 781-914-1701 www.powersandsullivan.com

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town of Barnstable, Massachusetts, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Town of Barnstable, Massachusetts' basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Barnstable Community Horace Mann Charter Public School, which represents 0.2% of the governmental activities assets, 0.5% of the governmental fund assets, 0.2% of the governmental activities net position, 0.4% of the governmental fund balance, 0.2% of the governmental activities revenues, and 0.2% of the governmental fund revenues. We did not audit the financial statements of the Town of Barnstable, Massachusetts' discretely presented library component units listed in Note 1. Those statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Barnstable Community Horace Mann Charter Public School, and the discretely presented component units referred to above, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town of Barnstable, Massachusetts, as of June 30, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Barnstable, Massachusetts' basic financial statements. The introductory section, combining and individual fund financial statements, schedule of passenger facility charges collected and expended and interest credited, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The accompanying schedule of expenditures of passenger facility charges collected and expended and interest credited, as listed in the table of contents, is presented for purposes of additional analysis as specified in the *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration, and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2015, on our consideration of the Town of Barnstable, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Barnstable, Massachusetts' internal control over financial reporting and compliance.

Powers & Sullivan LLC

December 18, 2015, except for the Barnstable Community Horace Mann Charter Public School, and the library component units listed in Note 1, which were audited by other auditors and whose reports are dated on various dates through December 15, 2015.

# Management's Discussion and Analysis

#### Management's Discussion and Analysis

As management of the Town of Barnstable, Massachusetts (Town), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the year ended June 30, 2015. The Town complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB). Management's discussion and analysis are part of these requirements.

GASB is the authoritative standard setting body that provides guidance on how to prepare financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). Users of these financial statements (such as investors and rating agencies) rely on the GASB to establish consistent reporting standards for all governments in the United States. This consistent application is the only way users (including citizens, the media, legislators and others) can assess the financial condition of one government compared to others.

Governments must adhere to GASB pronouncements in order to issue their financial statements in conformity with GAAP. The users of financial statements also rely on the independent auditors opinion. If the Town's financial statements have significant departures from GAAP the independent auditor's may issue a qualified opinion or a disclaimer (where no opinion is given). These types of opinions may have an adverse effect on the Town's bond rating and our ability to borrow money at favorable interest rates as well as obtaining grants. The Town has achieved an unmodified opinion on its financial statements since the year ended June 30, 1984.

### **Financial Highlights**

- The assets and deferred outflows of resources of the Town of Barnstable exceeded its liabilities at the close of the most recent year by \$344.1 million.
- The primary government's total net position increased by \$8.6 million. The increase was the net result of
  an increase in the Town's governmental activities of \$13 million offset with a decrease of \$4.4 million
  attributable to the Town's business-type activities. The governmental activities increase is mainly
  attributable to the \$8 million transfer in from the wastewater enterprise fund for the establishment of the
  sewer construction and private way maintenance and improvement special revenue fund, \$4.3 million in
  capital grants, and because principal payments on long-term debt, which are raised through the budget
  process, are higher than the depreciation expense recognized on assets by approximately \$7.3 million;
  offset by the recognition of an additional \$4.3 million in the other postemployment benefit obligations.
  The change in governmental activities is largely attributable to the \$8 million transfer to governmental
  activities offset by \$4.8 million in capital grants received in relation to construction projects within the
  airport and wastewater enterprise funds.
- At the close of the current year, the Town of Barnstable's governmental funds reported combined ending fund balances of \$92.3 million, an increase of \$5.6 million in comparison with the prior year. Approximately \$36.6 million of this total amount is available for appropriation at the government's discretion.
- At the end of the current year, fund balance for the general fund totaled \$45.2 million, or 31.9% of total general fund expenditures.
- Expenditures for the general fund totaled \$141.9 million or \$1.1 million less than the prior year. The area with the largest change was pension benefits which decreased \$5.6 million due to the Massachusetts Teachers Retirement System's implementation of GASB #68 and #71 which decreased expense by \$6 million. The second largest area to change was education which increased \$1.4 million.
- The Town of Barnstable's total long-term debt decreased by \$7.9 million during the current year. The Town issued \$22.9 million of long-term debt, of which \$9.2 million was for governmental activities and \$13.7 million was for business-type activities. A total of \$33.3 million in long-term debt principal was paid down.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the Town of Barnstable's finances, in a manner similar to private-sector business.

The statement of net position presents information on all of the Town's non-fiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town of Barnstable is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both the government-wide financial statements include not only the Town itself (known as the primary government), but also the seven village libraries for which the Town contributes a majority of funding for their annual operations. Although they are legally separate, the libraries receive a significant portion of their annual operating budget from the Town of Barnstable and, therefore, the financial information for these component units is reported separately from the financial information presented for the primary government itself.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town of Barnstable can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains four major governmental funds that are presented separately in the governmental fund financial statements. The remaining eight nonmajor funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The Town adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Proprietary funds. The Town maintains two types of proprietary funds.

The Town maintains eight different enterprise funds within the proprietary fund type. Enterprise funds are used to report the same functions as business-type activities in the government-wide financial statements. The Town of Barnstable uses enterprise funds to account for its airport, municipal golf course, solid waste disposal and recycling center, wastewater, water supply, marina, Sandy Neck recreation area and the Hyannis Youth and Community Center activities.

The Town maintains an internal service fund within the proprietary fund type which is reported in governmental activities in the government-wide financial statements. This fund is used to account for the financing of services provided by one department to other departments or governmental units. This fund is used to account for risk financing activities related to workers' compensation.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for airport, golf, solid waste, wastewater operations, water supply, marina, Sandy Neck recreation and Hyannis Youth and Community Center all of which are considered major funds of the Town.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The other postemployment benefits fund is used to account for assets accumulated to provide funding for future other postemployment benefits (OPEB) liabilities. Private-purpose trust funds and agency funds are reported and combined into a single, aggregate presentation in the fiduciary funds financial statements under the captions "private purpose trust funds" and "agency funds", respectively.

**Notes to financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the notes to the basic financial statements.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town of Barnstable, assets and deferred outflows of resources exceeded liabilities by \$344.1 million at the close of the most recent year.

By far the largest portion of the Town's net position, \$335.8 million, reflects its investment in capital assets (e.g., land, buildings, vehicles, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The Town uses these assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net position, \$30.2 million, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position is a deficit of \$21.9 million. The deficit is the result of the implementation of GASB #68 which required the Town to record its net pension liability of \$85.2 million for the first time this year along with the other postemployment benefits liability of \$44.4 million. These are long term unfunded liabilities that will not require significant short term resources.

The change in net position by activity (governmental and business-type) is also a useful measure to assess the financial position of the Town. By understanding the underlying reasons for these changes, communities may be better prepared to make decisions in regards to the allocation of resources from year to year.

	_	Governmental Activities				Business	-typ	e Activities
				(As Revised)				(As Revised)
	-	June 30, 2015		June 30, 2014	-	June 30, 2015		June 30, 2014
Current and other assets	\$	140,596,354	\$	134,212,369	\$	37,311,688	\$	46,754,211
Capital assets		245,004,316		236,335,715		180,288,781		177,768,566
Total assets		385,600,670		370,548,084		217,600,469		224,522,777
Deferred outflows of resources		116,597	· -			1,159,670		
Current liabilities		26,335,068		23,696,794		12,507,994		10,868,507
Long-term liabilities		157,883,922	_	158,324,261		63,608,525		66,661,161
Total liabilities		184,218,990		182,021,055		76,116,519		77,529,668
Net position:								
Net investment in capital assets		205,927,509		196,719,117		129,853,741		130,038,669
Restricted		30,226,777		30,686,880		-		-
Unrestricted		(34,656,009)		(38,878,968)		12,789,879		16,954,440
Total net position	\$	201,498,277	\$	188,527,029	\$	142,643,620	\$	146,993,109

### **Comparative Net Position**

The Town has realized an increase in its net position from 2014 to 2015 within its governmental activities and a decrease in its business type activities. Total net position has increased \$13 million over this period for governmental activities and decreased \$4.4 million for business-type activities. The 2015 increases are mainly attributable to the establishment of the sewer construction and private way maintenance and improvements stabilization fund, capital grants and annual principal payments on debt service exceeding depreciation. These increases were partially offset by the recognition of other postemployment benefit obligations which increased by \$4.3 million. The amortization of this liability will continue to deteriorate the Town's overall financial position unless it is pre-funded. In 2015, capital grants totaled \$4.3 million for governmental activities, \$4.7 million for the airport enterprise fund and \$135,000 for wastewater enterprise fund. Principal payments on debt service for governmental and business-type activities totaled \$9.2 million and \$4.7 million, respectively. Depreciation on capital assets totaled \$7.6 million and \$6.5 million, respectively.

The majority of the increase to the Town's capital assets during 2015 were in the form of road and drainage improvements and buildings and building improvements. Capital asset growth within the business-type activities for 2015 consisted mainly of the various sewer upgrades, machinery and equipment and building improvements.

**Current and other assets and current liabilities** have both increased in governmental activities while current and other assets decreased and current liabilities increased in business-type activities. In governmental activities, current and other assets increased \$6.4 million from 2014. This is a direct result of the establishment of the sewer construction and private way maintenance and improvements stabilization fund. Also, several of the Town's

borrowings for capital projects have not been spent resulting in an increase in their cash and cash equivalents. The governmental activities' current liabilities have increased \$2.6 million from 2014 due to an increase in construction payables. For business-type activities, current and other assets decreased by \$9.4 million. This decrease is due to the transfer out for the establishment of the sewer construction and private way maintenance and improvements stabilization fund along with decreases in state receivables for airport, solid waste and wastewater, net of increases in water projects. There was a \$1.6 million increase in current liabilities mainly from an increase in payables due to ongoing airport construction projects and from the issuance of a short term note with the Massachusetts Clean Water Trust.

**Long-term liabilities** have decreased in governmental activities and business-type activities from the 2014 levels. For governmental activities, the net decrease is largely due to a \$4.3 million increase in the liability for other postemployment benefits offset by a \$5 million decrease in long-term bonds and notes payable, as bonds being retired exceeded new debt issued. The decrease for business-type activities was due to the decrease in long-term bonds payable.

**Net investments in capital assets** have increased in governmental activities and slightly decreased in businesstype activities. For governmental activities, this is mainly attributable to capital asset acquisitions and payments on bond principal exceeding depreciation on capital assets. For business-type activities, this is mainly attributable to the timing of reimbursements for projects funded through the Massachusetts Clean Water Trust.

**Restricted net position** has decreased \$460,000 for governmental activities from 2014 to 2015 mainly due to the timing of gifts and grants. The **unrestricted net position** amount has increased \$4.2 million in the current year which was the net result of the establishment of the sewer construction and private way maintenance and improvement stabilization fund totaling \$8 million offset with the recognition of an additional \$4.3 million for other postemployment benefit obligations and the results of current operations.

**Governmental activities.** In 2015, governmental activities increased the Town of Barnstable's net position by \$13 million. Key elements of the changes in governmental activities are as follows:

- The Town adopted special legislation to establish the sewer construction and private way maintenance and improvement stabilization trust fund. In accordance with the legislation, the Town reports 100% of the meals tax and 33% of the hotel/motel tax collected directly to this stabilization trust fund. Beginning in 2015, the Town credited these revenues directly into the new fund. This fund had an ending balance of \$10.3 million.
- The Town recognized an additional \$4.3 million of other postemployment benefits obligation which
  resulted in a decrease in net position. The total liability reported in governmental activities for OPEB is
  \$42 million as of June 30, 2015.
- The Town received \$4.3 million in capital grants, which includes \$1.8 million from state funding of Chapter 90 highway projects.
- The Town raised approximately \$1.7 million more to retire outstanding governmental debt than was recorded as depreciation on governmental capital assets; this has a positive impact on the Town's net position.
- The general fund's positive budgetary results increase the governmental net position by \$1.7 million.

### **Changes in Net Position**

	Governmen	tal Activities (As Revised)	Business-Type Activities (As Revised)		
	2015	2014	2015	2014	
Revenues:					
Program Revenues:					
Charges for services	\$ 10,403,935	\$ 10,453,091	\$ 25,233,698	\$ 25,799,603	
Operating grants and contributions	24,791,463	30,872,078	473,201	333,149	
Capital grants and contributions	4,320,128	5,520,965	4,815,157	7,356,270	
General revenues:					
Property taxes	106,530,407	103,150,266	-	-	
Motor vehicle and other excise taxes	7,032,295	7,014,709	-	-	
Hotel/motel tax	2,699,495	2,728,769	-	-	
Meals tax	1,372,762	1,455,329	-	-	
Penalties and interest	928,707	1,056,947	-	-	
Community Preservation surtax	3,099,572	3,036,667	-	-	
Unrestricted grants and contributions	2,888,316	3,037,252	-	-	
Sale of capital assets	-	3,782,939	-	-	
Investment income and other	1,307,131	3,351,369	412,348	942,020	
Total revenues	165,374,211	175,460,381	30,934,404	34,431,042	
Expenses:					
Town Council	319,389	399,567	-	-	
Town Manager	699,143	794,403	-	-	
Administrative services	10,494,508	10,987,865	-	-	
Growth management	1,584,349	2,534,216	-	-	
Public safety	17,242,244	18,654,946	-	-	
Education	100,136,212	98,552,670	-	-	
Public works	15,790,089	17,832,428	-	-	
Community services	4,700,461	4,899,743	-	-	
Regulatory services	4,692,463	5,005,639	-	-	
Culture and recreation	2,426,386	2,285,422	-	-	
Interest	2,283,830	2,367,893	-	-	
Airport	-	-	9,905,470	9,859,032	
Golf course	-	-	2,550,324	2,615,366	
Solid waste	-	-	2,420,243	1,613,661	
Waste water	-	-	4,870,584	5,222,181	
Water supply	-	-	3,646,730	3,369,176	
Marina	-	-	561,098	636,978	
Sandy Neck	-	-	863,593	661,179	
Hyannis Youth and Community Center	-		2,499,740	2,463,416	
Total expenses	160,369,074	164,314,792	27,317,782	26,440,989	
Excess before transfers	5,005,137	11,145,589	3,616,622	7,990,053	
Transfers, net	7,966,111	(2,303,170)	(7,966,111)	2,303,170	
Change in net position	12,971,248	8,842,419	(4,349,489)	10,293,223	
Net position - Beginning of Year, as revised	188,527,029	179,684,610	146,993,109	136,699,886	
Net position - End of Year	\$ 201,498,277	\$ 188,527,029	\$ 142,643,620	\$ 146,993,109	

The beginning net position of governmental activities and the business-type activities have been revised to reflect the implementation of GASB Statement #68. To reflect this change, the Town has recorded a net pension liability

and a deferred outflow of resources, which has resulted in the revision of the June 30, 2014 balance of the governmental activities by \$67,575,916 and business-type activities by \$16,943,513. Previously reported net position in governmental activities of \$256,102,945 has been revised to \$188,527,029 and in business-type activities of \$163,936,622 has been revised to \$146,993,109.



- Charges for services represent 6.3% of governmental activities resources. The Town can exercise more control over this category of revenue than any other. Fees charged for services rendered that are set by the Council and Manager are included in this category.
- Operating and capital grants and contributions account for 17.6% of the governmental activities resources. Most of these resources apply to education operations. These resources offset costs within the school department in addition to their general fund operating budget.
- Property taxes are by far the most significant revenue source for the Town's governmental activities. They comprise 64.4% of all resources.
- Other taxes and other revenues comprise a total of 11.7% of the governmental activity's resources.


- Property taxes increased from 59.6% to 64.4% of total governmental activities revenue in 2015. This was due to an increase in the tax levy and corresponding increase in property taxes collected.
- All other categories of governmental activities revenue remained relatively the same.
- Collectively, property taxes, excise taxes and community preservation surtax account for 70.5% of all governmental activities revenue in 2015. This is 5.1% more than the 2014 amount.



- Education is by far the largest governmental activity of the Town totaling \$100.1 million or 62.4% of all expenses.
- Public safety is the second largest activity consisting of \$17.2 million or 10.8%.
- Public works is the third largest category at \$15.8 million or 9.8%.
- 86% of all governmental activity is associated with public safety, education, public works, and other fixed costs. The remaining activity, or 14%, is associated with community services, regulatory services, growth management, administrative services, town council, and town manager.



- Education is the largest area of expenditures for governmental activities accounting for 62.4% of all expenses.
- Education, public safety and public works and other fixed costs collectively account for 86% of all expenses in the governmental activities.



The change in the net expenses by function from year to year is useful to understand where tax dollars and other general revenues not restricted for particular purposes are being allocated.

- Education realized the largest increase in net expenses from 2014 to 2015 of \$7.5 million.
- General government realized the largest decrease in net expenses from 2014 to 2015 of \$1.8 million.
- Public safety realized the second largest decrease in net expenses from 2014 to 2015 of \$1.6 million.

**Business-type activities.** Business-type activities decreased the Town's net position by \$4.4 million. Key elements of this decrease are as follows:

- \$1.8 million increase was attributable to airport operations.
- \$386,000 increase was attributable to golf course operations.
- \$60,000 increase was attributable to solid waste operations.
- \$8.4 million decrease was attributable to wastewater operations. This was mainly due to the transfer of \$8 million to the general fund to establish the sewer construction and private way maintenance and improvement stabilization fund.
- \$1.2 million increase was attributable to water supply operations.
- \$275,000 increase was attributable to the marina enterprise fund.
- \$63,000 decrease was attributable to the Sandy Neck recreation fund.
- \$400,000 increase was attributable to the Hyannis Youth and Community Center.
- The business-type activities transferred \$2 million of its net operating income to governmental activities to pay for costs associated with running the business-type activities which are paid for out of governmental activities.





- All business type activities have generated net revenue (program revenue less expenses) for the past two years except for wastewater and the Hyannis Youth and Community Center.
- The airport realized a decrease in net revenue generated from 2014 to 2015. This is principally due to the decrease in capital grant funding as the airport's major construction projects occurred in prior years.
- Net revenue does not include investment income and transfers, which have been necessary to allow some of the enterprise funds to meet their debt service obligations.

### Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the Town of Barnstable's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town of Barnstable's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

At the end of the current year, the Town's governmental funds reported combined ending fund balances of \$92.3 million, an increase of \$5.6 million in comparison with the prior year.

The general fund is the chief operating fund of the Town. At the end of the current year, unassigned fund balance of the general fund totaled \$36.6 million, while total fund balance was \$45.2 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and the total fund balance to total fund expenditures.

### Analysis of Fund Balance and General Fund Expenditures

	2015	2014	Increase (Decrease)
Unassigned fund balance	\$ 36,629,184	\$ 28,085,852	\$ 8,543,332
Total fund balance	\$ 45,219,808	\$ 35,556,631	\$ 9,663,177
Total General Fund expenditures	\$ 141,869,273	\$ 142,960,033	\$ (1,090,760)
Unassigned fund balance as a % of total GF expenditures	25.82%	19.65%	6.17%
Total fund balance as a % of total GF expenditures	31.87%	24.87%	7.00%

Unassigned fund balance and total fund balance as a percentage of total general fund expenditures increased in 2015 from the 2014 levels. The Town's general fund expenditures for 2015 are \$1.1 million less than 2014.

Unassigned fund balance has increased by \$8.5 million mainly due to a transfer in from the wastewater enterprise fund for the establishment of the sewer construction and private way maintenance and improvement stabilization fund.

The Town has planned to use \$4 million of fund balance to balance the 2016 general fund budget, which is reported within assigned fund balance.

### **General Fund Comparison**

	2015	 2014	_	Increase (Decrease)
Cash and investments	\$ 54,736,294	\$ 43,916,799	\$	10,819,495
Receivables and other assets	\$ 23,622,969	\$ 25,538,068	\$	(1,915,099)
Total liabilities and deferred inflows	\$ 33,139,455	\$ 33,898,236	\$	(758,781)
Total fund balance	\$ 45,219,808	\$ 35,556,631	\$	9,663,177
Revenues	\$ 146,529,301	\$ 148,328,477	\$	(1,799,176)
Expenditures	\$ 141,869,273	\$ 142,960,033	\$	(1,090,760)

- Cash and investments have increased mainly as a result of transfer in from the wastewater enterprise fund for the establishment of the sewer construction and private way maintenance and improvement stabilization fund.
- Receivables have decreased by \$1.9 million from 2014, mostly due to receipts coming in from State reimbursement programs.
- Total fund balance has increased mainly due to the establishment of the sewer construction and private way maintenance and improvement stabilization fund and favorable results in operations.
- The \$1.8 million decrease in revenue is comprised mostly of the decrease of \$6 million in Massachusetts Teachers Retirement System's (MTRB) implementation of GASB #68 and #71 offset with an increase of \$2.4 million in property tax growth, \$416,000 in the motor vehicle and other excise, and \$2.3 million in hotel, motel, and meals taxes in which the full portion is accounted for in the general fund due to the establishment of the sewer construction and private way maintenance and improvements stabilization fund. A portion of these revenues were accounted for in the wastewater enterprise fund in 2014.
- The \$1.1 million decrease in expenditures was mainly due to a decrease in pension benefits of \$5.6 million for the MTRB implementation of GASB #68 and #71 offset with an increase of \$1.4 million for education.

In accordance with GASB #54, the Town has included the Municipal Purpose Stabilization fund within the unassigned fund balance of the general fund. The fund balance in the municipal purpose stabilization fund has decreased \$1.4 million since 2014. This fund is more commonly referred to in town as the "Capital Trust Fund". Resources are accumulated in this fund to provide for future capital improvements on a pay-as-you-go basis and

to pay debt service on borrowing authorizations issued to finance capital improvements. This fund receives an annual transfer from the General Fund (\$3.5 million in 2015) and transfers out a sum of money that equals the annual debt service payments on projects authorized as well as cash appropriations for capital improvements. The difference between the transfer in and out contributes to the increase or decrease in this fund balance at the end of any year.

In accordance with GASB #54, the Town has included the sewer construction and private way maintenance and improvement stabilization fund within the unassigned fund balance of the general fund. This fund was established in 2015 and has a year-end balance of \$10.3 million.

In accordance with GASB #54, the Town has classified the fund balance in the pension stabilization fund within the category of restricted fund balance within the general fund. The balance of the pension stabilization fund has remained consistent with a decrease of \$197,000 from the prior year.

Charges to other governmental fund balances include the following:

	 Fund E	Balan	ce	Increase
	 2015		2014	(Decrease)
Capital Projects	\$ 9,056,042	\$	13,198,869	\$ (4,142,827)
Highway Projects	\$ 668,260	\$	540,224	\$ 128,036
Community Preservation Fund	\$ 9,818,187	\$	9,131,297	\$ 686,890
Nonmajor Governmental Funds	\$ 27,501,416	\$	28,229,882	\$ (728,466)

The capital projects fund decreased by \$4.1 million in 2015. This is due to the Town's ongoing capital construction and improvement projects. The Town's major projects included \$7.7 million in public works expenditures mainly for infrastructure related projects.

The highway projects fund reported expenditures of \$1.2 million against \$1.3 million of reimbursements on projects in 2015 which are fully supported by State grants on a reimbursable basis.

The community preservation fund balance increased \$687,000 in 2015. This is due to a decrease of \$565,000 in revenue, offset by a decrease of \$925,000 in expenditures compared to the prior year.

The nonmajor funds decreased by \$728,000 in 2015. Revenues increased by \$1.1 million from the prior year and expenditures increased by \$436,000 due to the completion of various projects. Transfers netted to a decrease of \$1.2 million.

**Proprietary funds.** The Town of Barnstable's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Factors concerning the finances of these funds have already been addressed in the discussion of the Town of Barnstable's business-type activities.

### **General Fund Budgetary Highlights**

The \$614,000 increase from the original budget to the final amended budget resulted from the appropriation of available funds (free cash) for the Police Department totaling \$53,000 and for transfers to capital projects totaling \$738,000; these appropriation increases were offset by \$181,000 in budget reductions for prior year encumbrances that were not expended.

General fund revenues came in over budget by \$2.8 million. All categories of revenues exceeded the budget with the exception of investment income. Motor vehicle and other excise taxes realized the largest positive variance at \$1.4 million.

General fund expenditures plus encumbrances came in \$1.1 million more than budgeted. All departments realized budget savings except for state and county assessments and public works due to snow and ice expenses. These are areas where municipalities are allowed to deficit spend under state law.

### **Capital Assets and Debt Management**

**Capital assets.** The Town of Barnstable's investment in capital assets for its governmental and business type activities as of June 30, 2015 amount to \$425.3 million (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings, improvements to land and buildings, machinery and equipment, vehicles, roads, sidewalks, bridges, runways and sewer lines. The total net increase in the Town's investment in capital assets for the current year was \$11.2 million (an \$8.7 million increase for governmental activities and a \$2.5 million increase for business-type activities).

Major capital asset events during the current year included the following:

- The Town spent \$18.2 million for various infrastructure improvements including roads, drainage and sidewalks.
- The Town spent \$3 million on construction in progress. Of this amount, \$248,000 was for airport projects, \$296,000 was for water projects, \$606,000 was for building construction, \$409,000 was for park improvements, and \$1.4 million was for road projects.
- The Town spent \$2.3 million on equipment and vehicles.
- The Town spent \$5 million on various building improvements. Of this amount \$3.5 million was spent on school projects, \$394,000 was spent on community preservation building restoration, \$224,000 on public safety buildings, \$424,000 on public works buildings, and \$240,000 on sewer buildings.

Ca	pital Assets		
	Cost of Capital Assets at end of year	Accumulated Depreciation at end of year	Capital Assets, net
Governmental activities			
Function:			
General government\$	14,390,283	\$ (5,516,899) \$	8,873,384
Growth management	1,245,899	(45,200)	1,200,699
Public safety	12,078,542	(8,528,986)	3,549,556
Education	138,289,264	(75,275,451)	63,013,813
Public works	142,179,112	(50,903,112)	91,276,000
Regulatory services	71,560,726	(1,425,059)	70,135,667
Community services	12,315,241	 (5,360,044)	6,955,197
Total by function	392,059,067	 (147,054,751)	245,004,316
Business-type activities			
Function:			
Airport	100,447,903	(27,778,578)	72,669,325
Golf	17,805,723	(4,115,821)	13,689,902
Solid Waste	5,097,128	(2,437,330)	2,659,798
Wastewater	60,669,071	(21,533,279)	39,135,792
Water Supply	25,995,485	(2,264,247)	23,731,238
Marina	7,882,673	(2,131,724)	5,750,949
Sandy Neck recreation	1,872,599	(529,694)	1,342,905
Hyannis Youth and Community Center	24,218,920	 (2,910,048)	21,308,872
Total by function	243,989,502	 (63,700,721)	180,288,781
Grand Total\$	636,048,569	\$ (210,755,472) \$	425,293,097

Additional information on the Town of Barnstable's capital assets can be found in Note 5 of this report.

**Long-term debt.** At the end of the current year, the Town of Barnstable had total bonded debt outstanding of \$103.7 million. The entire amount is classified as general obligation debt and is backed by the full faith and credit of the Town. The Town has no revenue bonds outstanding, which are bonds secured solely by specified revenue sources.

### **Governmental Activities:**

Projects	Maturitie Through	Original Loan Amount	Coupon Rate (%)		Outstanding at June 30, 2014	 Issued	Redeemed	Outstanding at June 30, 2015
MCWT Title V Bond of 1997	2021	\$ 200,000	0.00	\$	72,603	\$ - \$	(10,400) \$	62,203
MCWT Title V Bond of 2002	2023	200,000	0.00		90,212	-	(9,972)	80,240
Municipal Purpose Bonds of 2005	2015	6,280,000	3.25 - 5.00		3,445,000	-	(3,445,000)	-
MCWT Title V Bonds of 2006	2026	400,000	0.00		240,000	-	(20,000)	220,000
MCWT Title V Bond of 2007	2027	200,000	0.00		130,000	-	(10,000)	120,000
Municipal Purpose Bonds of 2007	2027	44,066,188	3.38 - 4.75		24,210,000	-	(6,730,000)	17,480,000
MCWT Bond of 2008 (CW-04-31)	2021	389,216	2.00		222,094	-	(29,856)	192,238
Municipal Purpose Bonds of 2008	2028	5,928,700	3.75 - 4.50		3,212,000	-	(373,000)	2,839,000
MCWT Bond of 2009	2021	887,454	2.00		629,745	-	(340,301)	289,444
Municipal Purpose Bonds of 2010	2030	3,873,270	2.00 - 5.00		2,750,000	-	(200,000)	2,550,000
Municipal Purpose Bonds of 2011	2031	15,751,000	2.00 - 4.00		11,290,349	-	(1,746,552)	9,543,797
Municipal Purpose Refunding of 2012	2023	10,037,900	2.00 - 4.00		8,079,500	-	(1,200,000)	6,879,500
Municipal Purpose Bonds of 2014	2024	6,248,000	2.00 - 3.00		6,248,000	-	(793,000)	5,455,000
Municipal Purpose Refunding of 2015	2027	5,265,500	2.00 - 4.50		-	5,265,500	-	5,265,500
Municipal Purpose Bonds of 2015	2035	3,930,000	2.00 - 4.50		-	 3,930,000	<u> </u>	3,930,000
Total Bonds Payable		 			60,619,503	9,195,500	(14,908,081)	54,906,922
Add: unamortized premium		 		_	187,337	 728,615	(44,303)	871,649
Total Bonds Payable, net		 		\$	60,806,840	\$ 9,924,115 \$	(14,952,384) \$	55,778,571

### **Business-type Activities:**

Projects	Maturities Through	Original Loan Amount	Coupon Rate (%)	Outstanding at June 30, 2014	Issued	Redeemed	Outstanding at June 30, 2015
Golf Course Add: unamortized premium	2025 \$	6,601,500	5.00	\$ 2,900,000 \$	6 2,151,500 \$ 314,768	(2,350,000) \$	2,701,500 314,768
Total Golf Course Bonds Payable, net				2,900,000	2,466,268	(2,350,000)	3,016,268
Wastewater	2032	27,735,259	0.00 - 4.75	17,924,235	<u> </u>	(1,830,596)	16,093,639
Water Add: unamortized premium	2033	21,453,325	2.00 - 5.00	12,135,005	6,244,800 810,683	(7,046,917) -	11,332,888 810,683
Total Water Bonds Payable, net				12,135,005	7,055,483	(7,046,917)	12,143,571
Solid Waste Transfer Station	2027	8,145,600	0.00 - 4.50	2,749,800	284,900	(758,700)	2,276,000
Sandy Neck	2031	1,265,000	4.00	1,115,000	<u> </u>	(50,000)	1,065,000
Marinas	2030	1,814,000	3.00 - 5.00	1,673,651		(143,448)	1,530,203
Hyannis Youth and Community Center Add: unamortized premium	2028	22,393,300	3.375 - 5.00	11,617,000 -	5,028,300 720,384	(6,168,000)	10,477,300 720,384
Total Hyannis Youth and Community Cent	ter Bonds Pay	/able, net		11,617,000	5,748,684	(6,168,000)	11,197,684
Airport	2031	730,000	2.00 - 4.12	650,000		(30,000)	620,000
Total Bonds Payable, net				50,764,691	15,555,335	(18,377,661)	47,942,365
Less: unamortized premium					(1,845,835)	<u> </u>	(1,845,835)
Total Bonds Payable			9	50,764,691 \$	<u>13,709,500</u> \$	(18,377,661) \$	46,096,530

The Town of Barnstable's total long-term debt decreased by \$7.9 million during the current year. The decrease was the net result of the issuance of \$22.9 million in new long-term debt of which \$18.2 million was refunding debt and the remaining \$4.7 million used to finance new capital projects; and principal payments of approximately \$33.3 million of which \$19.4 million was used to refund debt.

The Town of Barnstable has maintained its bond rating from Standard & Poor's of AAA which was upgraded in June of 2007.

State statutes limit the amount of general obligation debt a governmental entity may issue to 5% of its total equalized property valuation. This limit could go to 10% with the State's Municipal Finance Oversight Board's approval. Additionally, certain general obligation debt is exempt from this limit such as debt associated with school construction and many water improvement projects. The current debt limitation for the Town of Barnstable is \$673.8 million, which is significantly in excess of the Town of Barnstable's outstanding general obligation debt that is subject to this limitation.

Additional information on the Town of Barnstable's long-term debt can be found in Note 8 of this report.

### Economic Factors and Next Year's Budget and Rates

- New building growth has remained constant but is still below the Town's pre-recession levels. New
  residential construction is \$86 million for 2016 compared to \$87 million in 2015 while the average for
  the past three years was \$69 million. The Town also realized significant personal property growth for
  2016 (\$29 million) mainly due to improvements made by utility companies. Property taxes from new
  building growth in 2016 are \$1,130,137; consistent with the 2015 amount of \$1,136,464. The Town is
  estimating \$950,000 of property taxes from new building growth in 2017 as the economy is improving
  but developable vacant lots are limited.
- Motor vehicle excise taxes are conservatively projected in 2016 at \$6.1 million even though the actual collections in 2015 were \$6.9 million. This category of revenue has been volatile over the past few years. It is difficult to project consumer trends but it appears many residents held off replacing their vehicles after the 2008 recession until recently. A conservative projection will provide the town with some flexibility in budgeting for the next couple of years.
- Hotel/Motel excise taxes for 2016 are projected to remain constant with the 2015 collected amount of \$1.79 million. This category of revenue has risen the past couple of years. The tourism industry across the Cape has been strong, even during the recession, as the Cape draws visitors regionally, nationally and internationally. This category won't grow much beyond its current level unless additional rooms are added to the town's stock or major price changes occur in room rates; neither of which are projected in the near horizon.
- Chapter 70 Aid for education and unrestricted general government aid are budgeted at \$363,000 more in 2016. The Massachusetts economy is improving and appropriations for local aid have increased.
- Charter school reimbursement aid from the State in 2016 is down \$86,000 from the 2015 amount. This is due to the formula which reduces the reimbursement rates each year.
- Penalties and interest on the late payment of taxes are expected to increase slightly in year 2016 as the unpaid property taxes for 2013 were liened in 2015 and it is anticipated that the 2014 unpaid property taxes will be liened in 2016.
- Investment income for 2016 is projected to be \$350,000 less than what was budgeted in 2015. This is
  a conservative projection due to the volatility in this area.
- Interest rates on bond issues are at historical lows and this trend is expected to continue in 2016. The town intends to issue \$11 million in G.O.B.'s in 2016 and \$1.5 million in bonds through the Massachusetts Clean Water Trust which should qualify for a 2% borrowing rate.

- The 2016 General Fund operating budget of \$142,244,156 (net of transfers) is \$5,771,977 more than the 2015 budget.
- The budget for school expenditures is up \$2,266,286 and municipal operations are up \$1,465,634.
- Employee benefits are up \$522,904.
- Debt service is down \$30,426; school assessments are up \$860,416 and other fixed costs are up \$73,059.
- The Town incurred deficit spending for snow and ice removal of \$2,601,787 in 2015. This deficit is included in the 2016 budget.
- The Public Works Department saw the largest dollar increase in the municipal operations for 2016 at \$918,348. This includes the 2015 snow and ice deficit which was \$583,000 more than the previous year.
- The Town Council budget was reduced in 2016 by \$30,492 as one full-time position was eliminated from the operation.
- The town used \$4,048,160 of free cash to balance the 2016 budget. \$2,743,000 was used to cover the prior year deficits; \$1,085,000 for employee benefits and \$220,160 is being used to fund the School Department's operating budget.
- The tax levy for 2016 has been approved at \$110.5 million, or \$3.8 million higher than 2015. This includes the state allowed 2.5% increase and new growth of \$1.1 million.
- The 2016 single town tax rate is increasing from \$8.40 to \$8.41 per \$1,000 of valuation. The median home value in town is approximately \$319,000. This equates to a \$87 increase in the annual median tax bill before any tax levy shifting options that may be voted by the Town Council such as the residential exemption.
- The Town Council supported a residential exemption of 20% in 2016. The exemption value for 2016 is \$90,003. Qualifying residential property owners will receive this deduction off their taxable values before the tax rate is applied. This equates to an approximate savings of \$552 for the median home value.
- The residential tax rate for 2016 with a 20% residential exemption is \$9.31 per \$1,000 of valuation.
- The Town Council did not adopt a split tax rate or a small business exemption for 2016 consistent with the previous year.
- General Fund and enterprise fund surplus certified by the State Division of Local Services as of July 1, 2015 is \$31.5 million. The general fund share is \$13.9 million and the eight enterprise funds total \$17.6 million collectively.
- Other reserves at the end of 2015 include:
  - \$22.9 million in stabilization funds
  - \$2.9 million in municipal revolving funds
  - \$2.7 million in school revolving funds
  - \$1.4 million in school circuit breaker funds
  - \$9.8 million in community preservation funds

### **Requests for Information**

This financial report is designed to provide a general overview of the Town of Barnstable's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Office of the Finance Director, 3<sup>rd</sup> Floor, School Administration Building, 230 South Street, Hyannis, MA, 02601.

# **Basic Financial Statements**

#### STATEMENT OF NET POSITION

JUNE 30, 2015

	P	rimary Government		Component Units
	Governmental	Business-type	T-4-1	1.0.
ASSETS	Activities	Activities	Total	Libraries
CURRENT:				
Cash and cash equivalents \$	66,604,354 \$	14,744,903 \$	81,349,257 \$	2,321,195
Restricted cash	-	-	-	57,278
Investments	39,115,384	12,738,374	51,853,758	5,988,870
Receivables, net of allowance for uncollectibles:	5,238,923		5,238,923	
Real estate and personal property taxes Tax liens	2,783,643	-	2,783,643	
Wastewater liens	2,700,040	30,268	30,268	
Motor vehicle and other excise taxes	1,607,160	-	1,607,160	
User fees	-	3,380,974	3,380,974	
Community Preservation Fund surtaxes	147,554	-	147,554	
Departmental and other	5,675	-	5,675	172,283
Special assessments	10,854	280,382	291,236	
Intergovernmental	13,624,525	2,709,916	16,334,441	
Tax foreclosures	1,185,252	-	1,185,252	
Inventory		147,673	147,673	15,438
Other assets	3,095	-	3,095	
Prepaid expenses	<u> </u>	<u> </u>	-	14,700
Total current assets	130,326,419	34,032,490	164,358,909	8,569,764
NONCURRENT:				
Receivables, net of allowance for uncollectibles:				
Special assessments	940,046	2,337,871	3,277,917	
Intergovernmental	9,329,889	941,327	10,271,216	
Capital assets, net of accumulated depreciation:				
Nondepreciable Depreciable	82,997,482 162,006,834	41,407,347 138,881,434	124,404,829 300,888,268	341,264 10,006,897
Total noncurrent assets	255,274,251	183,567,979	438,842,230	10,348,161
TOTAL ASSETS	385,600,670	217,600,469	603,201,139	18,917,925
DEFERRED OUTFLOWS OF RESOURCES			4 400 405	
Deferred charge on refunding Deferred outflows of resources related to pensions	- 116,597	1,130,435 29,235	1,130,435 145,832	
Deferred outlows of resources related to persions	110,007	23,200	140,002	
TOTAL DEFERRED OUTFLOWS OF RESOURCES	116,597	1,159,670	1,276,267	
LIABILITIES CURRENT:				
Warrants payable	4,649,571	1,489,865	6,139,436	94,220
Accrued liabilities.	175,527	3,853	179,380	26,864
Accrued payroll	8,774,008	266,129	9,040,137	
Tax refunds payable	59,700	-	59,700	
Accrued interest	578,864	496,581	1,075,445	
Other liabilities	104,161	67,956	172,117	3,797
Unearned revenue	-	103,477	103,477	
Customer deposits payable	5,225	-	5,225	
Landfill closure		25,000	25,000	
Compensated absences	2,526,420	343,185	2,869,605	48,375
Workers' compensation	58,000	-	58,000	
Notes payable Bonds payable	255,941 9,147,651	5,522,795 4,189,153	5,778,736 13,336,804	
Total current liabilities	26,335,068	12,507,994	38,843,062	173,256
	20,000,000	12,001,004	00,040,002	170,200
NONCURRENT: Landfill closure		275,000	275,000	
Compensated absences	- 598,191	60,543	658,734	
	582,000	60,545		
Workers' compensation Net pension liability	68,082,741	- 17,070,592	582,000 85,153,333	
Other postemployment benefits obligation	41,990,070	2,449,178	44,439,248	
Bonds payable	46,630,920	43,753,212	90,384,132	
Total noncurrent liabilities	157,883,922	63,608,525	221,492,447	170 5-
TOTAL LIABILITIES	184,218,990	76,116,519	260,335,509	173,256
NET POSITION Vet investment in capital assets	205,927,509	129,853,741	335,781,250	10,348,161
Restricted for:				
	8,435,263	-	8,435,263	
Highway projects				
Highway projects Permanent funds:				
Highway projects Permanent funds: Expendable trust funds	1,789,197	-	1,789,197	
Highway projects Permanent funds: Expendable trust funds Nonexpendable trust funds	1,789,197 15,737,943	-	15,737,943	
Highway projects Permanent funds: Expendable trust funds Nonexpendable trust funds. Grants and gifts.	1,789,197 15,737,943 4,264,374	- - -	15,737,943 4,264,374	
Highway projects Permanent funds: Expendable trust funds Nonexpendable trust funds	1,789,197 15,737,943	12,789,879	15,737,943	8,396,508

#### STATEMENT OF ACTIVITIES

### YEAR ENDED JUNE 30, 2015

			_		Pr	ogram Revenue	s			
Functions/Programs	_	Expenses	_	Charges for Services	-	Operating Grants and Contributions	_	Capital Grants and Contributions	-	Net (Expense) Revenue
Primary Government: Governmental Activities:										
Town Council	\$	319,389	\$	-	\$	_	\$	-	\$	(319,389)
Town Manager	Ψ	699,143	Ψ	5,865	Ψ	-	Ψ	-	Ψ	(693,278)
Administrative services		10,494,508		811,100		375,182		762,957		(8,545,269)
Growth management		1,584,349		46,584		314,127		988,231		(235,407)
Public safety		17,242,244		739,557		858,837		-		(15,643,850)
Education		100,136,212		2,468,780		22,090,682		734.511		(74,842,239)
Public works		15,790,089		176,011		296,470		1,819,429		(13,498,179)
Community services		4,700,461		2,258,031		406,268		15,000		(2,021,162)
Regulatory services		4,692,463		3.247.298		29.611		-		(1,415,554)
Culture and recreation		2,426,386		650,709		374		-		(1,775,303)
Interest	_	2,283,830	_	-	-	419,912	_	-	-	(1,863,918)
Total Governmental Activities	_	160,369,074	_	10,403,935	-	24,791,463	_	4,320,128	ļ	(120,853,548)
Business-Type Activities:										
Airport activities		9,905,470		7,595,233		129,880		4,680,378		2,500,021
Golf Course activities		2,550,324		3,038,223		-		-		487,899
Solid Waste activities		2,420,243		2,630,509		73,325		-		283,591
Wastewater activities		4,870,584		4,339,654		254,296		134,779		(141,855)
Water Supply activities		3,646,730		4,907,019		-		-		1,260,289
Marina activities		561,098		637,769		-		-		76,671
Sandy Neck activities		863,593		872,298		-		-		8,705
Hyannis Youth and Community Center activities	_	2,499,740	_	1,212,993	-	15,700	_	-	-	(1,271,047)
Total Business-Type Activities	_	27,317,782	_	25,233,698	-	473,201	_	4,815,157	ļ	3,204,274
Total Primary Government	\$	187,686,856	\$_	35,637,633	\$	25,264,664	\$_	9,135,285	\$	(117,649,274)
Component Units:										
· Hyannis Public Library	\$	573,573	\$	16,149	\$	504,284	\$	-	\$	(53,140)
Osterville Free Library		933,554		79,853		649,062		-		(204,639)
Centerville Public Library		672,537		115,758		443,570		-		(113,209)
Sturgis Library		597,541		62,923		316,688		-		(217,930)
Cotuit Library		365,571		12,675		322,811		-		(30,085)
Marston Mills Public Library		258,950		13,780		269,107		-		23,937
Wheldon Memorial Library.	_	177,871	_	32,071	-	161,472	_	-	-	15,672
Total Component Units	\$	3,579,597	\$	333,209	\$	2,666,994	\$	-	\$	(579,394)

(Continued)

### STATEMENT OF ACTIVITIES

### YEAR ENDED JUNE 30, 2015

_		P	rimary Governmer	nt		Component Units
_	Governmental Activities		Business-Type Activities		Total	Libraries
Changes in net position:						
Net (expense) revenue from previous page\$	(120,853,548)	\$	3,204,274	\$	(117,649,274) \$	(579,394)
General revenues:						
Real estate and personal property taxes,						
net of tax refunds payable	106,530,407		-		106,530,407	-
Motor vehicle and other excise taxes	7,032,295		-		7,032,295	-
Hotel/motel tax	2,699,495		-		2,699,495	-
Meals tax	1,372,762		-		1,372,762	-
Penalties and interest on taxes	928,707		-		928,707	-
Community Preservation Fund surtax	3,099,572		-		3,099,572	-
Grants and contributions not restricted to						
specific programs	2,888,316		-		2,888,316	-
Unrestricted investment income	1,298,586		412,348		1,710,934	184,015
Miscellaneous	8,545		-		8,545	-
Transfers, net	7,966,111	-	(7,966,111)	_	-	
Total general revenues and transfers	133,824,796	-	(7,553,763)	_	126,271,033	184,015
Change in net position	12,971,248		(4,349,489)		8,621,759	(395,379)
Net Position:						
Beginning of year, as revised	188,527,029	-	146,993,109	_	335,520,138	19,140,048
End of year\$_	201,498,277	\$	142,643,620	\$_	344,141,897 \$	18,744,669

See notes to basic financial statements.

(Concluded)

#### GOVERNMENTAL FUNDS BALANCE SHEET

JUNE 30, 2015

	General		Capital Projects		Highway Projects	_	Community Preservation Fund		Nonmajor Governmental Funds		Total Governmental Funds
ASSETS	04 704 470	۴	44 000 700	¢	407.050	¢	0.000.000	¢	44 074 000	¢	05 404 050
Cash and cash equivalents\$	31,781,178	\$	11,322,730	\$	497,250	\$	9,828,806	\$	11,674,386	\$	65,104,350
Investments	22,955,116		-		-		-		16,160,268		39,115,384
Receivables, net of uncollectibles:	E 000 000										E 000 000
Real estate and personal property taxes	5,238,923		-		-		-		-		5,238,923
Tax liens	2,721,445		-		-		56,797		5,401		2,783,643
Motor vehicle and other excise taxes	1,607,160		-		-		-		-		1,607,160
Community Preservation Fund surtaxes	-		-		-		147,554		-		147,554
Departmental and other	5,675		-		-		-		-		5,675
Special assessments	-		-		-		-		950,900		950,900
Intergovernmental	12,861,419		-		8,769,851		1,030,008		293,136		22,954,414
Tax foreclosures	1,185,252		-		-		-		-		1,185,252
Other assets	3,095				-	-	-	•	-		3,095
TOTAL ASSETS\$	78,359,263	\$	11,322,730	\$	9,267,101	\$	11,063,165	\$	29,084,091	\$	139,096,350
LIABILITIES											
Warrants payable\$	1,850,616	\$	2,246,940	\$	163,578	\$	71,831	\$	314,917	\$	4,647,882
Accrued liabilities	175,527		-		-		-		-		175,527
Accrued payroll	8,447,621		19,748		-		342		305,950		8,773,661
Tax refunds payable	59,700		-		-		-		-		59,700
Liabilities due depositors	5,225		-		-		-		-		5,225
Other liabilities	98,208		-		-		446		5,507		104,161
Notes payable	255,941		-		-	_	-	_	-		255,941
TOTAL LIABILITIES	10,892,838		2,266,688		163,578	_	72,619		626,374		14,022,097
DEFERRED INFLOWS OF RESOURCES Unavailable revenue	22,246,617		-		8,435,263		1,172,359		956,301		32,810,540
	, -,-				-,,	-	, ,	•	,		- //
FUND BALANCES											
Nonspendable	-		-		-		-		15,737,943		15,737,943
Restricted	2,453,717		9,056,042		668,260		9,818,187		11,763,473		33,759,679
Assigned	6,136,907		-		-		-		-		6,136,907
Unassigned	36,629,184		-		-	-	-		-		36,629,184
TOTAL FUND BALANCES	45,219,808		9,056,042		668,260	_	9,818,187	-	27,501,416		92,263,713
TOTAL LIABILITIES, DEFERRED INFLOWS OF											
RESOURCES AND FUND BALANCES	78,359,263	\$	11,322,730	\$	9,267,101	\$	11,063,165	\$	29,084,091	\$	139,096,350

### RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION

### JUNE 30, 2015

Total governmental fund balances		\$ 92,263,713
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds		245,004,316
Accounts receivable are not available to pay for current-period expenditures and, therefore, are deferred in the funds		32,810,540
Certain changes in the net pension liability are required to be included in pension expense over future periods. These changes are reported as deferred outflows of resources or (deferred inflows of resources) related to pensions		116,597
Internal service funds are used by management to account for workers' compensation activities.		
The assets and liabilities of the internal service fund are included in the governmental activities in the statement of net position		857,968
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due		(578,864)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
Bonds payable Net pension liability Compensated absences Other postemployment benefits obligation	(55,778,571) (68,082,741) (3,124,611) (41,990,070)	
Net effect of reporting long-term liabilities		(168,975,993)
Net position of governmental activities		\$201,498,277

#### GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### YEAR ENDED JUNE 30, 2015

				Community	Nonmajor	Total
	Gaparal	Capital	Highway	Preservation Fund	Governmental Funds	Governmental Funds
REVENUES:	General	Projects	Projects	Fund	Funds	Fullus
Real estate and personal property taxes,						
net of tax refunds\$	105,260,464 \$	- \$	- \$	- \$	- \$	105,260,464
Motor vehicle and other excise taxes	7,033,401	Ψ -	Ψ	Ψ -	φ -	7,033,401
Hotel/motel tax.	2,691,495	-	-	-	-	2,691,495
Meals tax	1,372,762	-	-	-	-	1,372,762
Charges for services	1,959,298	-	-	-	3,455,138	5,414,436
Penalties and interest on taxes	1,345,842	-	-	-	4,720	1,350,562
Fees and rentals	1,073,959	-	-	-	586,126	1,660,085
Licenses and permits	2,097,283	-	-	-	1,109,597	3,206,880
Intergovernmental	22,408,881	620,620	1,325,104	1,059,350	7,660,616	33,074,571
Special assessments	269,756	-	-	-	260,254	530,010
Departmental and other	408,854	-	-	-	187,331	596,185
Community Preservation Fund surtax	-	-	-	3,099,572	-	3,099,572
Contributions	44,861	349,283	-	-	500,454	894,598
Investment income	562,445	-	-	180,605	532,032	1,275,082
Miscellaneous	-	-	-	-	39,120	39,120
TOTAL REVENUES	146,529,301	969,903	1,325,104	4,339,527	14,335,388	167,499,223
	-,			,,.		. , ,
EXPENDITURES:						
Current:	0.40 705					0.40 705
Town Council	242,765	-	-	-	-	242,765
Town Manager	540,367	-	-	-	-	540,367
Administrative services	5,248,736	89,626	-	-	760,629	6,098,991
Growth management	798,482	154,636	-	1,076,495	670,617	2,700,230
Public safety	12,385,746	223,971	-	-	654,841	13,264,558
Education	61,818,558	4,639,590	-	-	9,346,968	75,805,116
Public works	10,497,494	7,663,781	1,197,068	-	535,554	19,893,897
Community services	2,573,871	218,216	-	-	842,282	3,634,369
Regulatory services	2,446,044	463,587	-	-	533,663	3,443,294
Culture and recreation	1,923,822	-	-	-	502,564	2,426,386
Pension benefits	14,578,550	-	-	-	-	14,578,550
Property and liability insurance	1,510,581	-	-	-	-	1,510,581
Employee benefits	10,185,323	-	-	-	-	10,185,323
Other assessments	389,520	-	-	-	-	389,520
State and county charges	7,870,164	-	-	-	-	7,870,164
Debt service:						
Principal	7,007,768	255,941	-	1,909,000	50,372	9,223,081
Interest	1,851,482	-	-	526,142		2,377,624
TOTAL EXPENDITURES	141,869,273	13,709,348	1,197,068	3,511,637	13,897,490	174,184,816
EXCESS (DEFICIENCY) OF REVENUES						
OVER (UNDER) EXPENDITURES	4,660,028	(12,739,445)	128,036	827,890	437,898	(6,685,593)
OTHER FINANCING SOURCES (USES):						
Issuance of bonds	-	3,930,000	-	-	-	3,930,000
Issuance of refunding bonds	5,265,500	-	-	-	-	5,265,500
Premium from issuance of bonds	347,856	-	-	-	-	347,856
Premium from issuance of refunding bonds	728,615	-	-	-	-	728,615
Payments to refunded bonds escrow agent	(5,945,679)	-	-	-	-	(5,945,679)
Transfers in	11,174,648	4,688,510	-	-	339,010	16,202,168
Transfers out	(6,567,791)	(21,892)	-	(141,000)	(1,505,374)	(8,236,057)
TOTAL OTHER FINANCING SOURCES (USES)	5,003,149	8,596,618	<u> </u>	(141,000)	(1,166,364)	12,292,403
NET CHANGE IN FUND BALANCES	9,663,177	(4,142,827)	128,036	686,890	(728,466)	5,606,810
FUND BALANCES AT BEGINNING OF YEAR	35,556,631	13,198,869	540,224	9,131,297	28,229,882	86,656,903
FUND BALANCES AT END OF YEAR	45,219,808 \$	9,056,042 \$	668,260 \$	9,818,187 \$	27,501,416 \$	92,263,713

See notes to basic financial statements.

Town of Barnstable, Massachusetts

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### YEAR ENDED JUNE 30, 2015

t change in fund balances - total governmental funds		\$	5,606,810
Governmental funds report capital outlays as expenditures. However, in the			
Statement of Activities the cost of those assets is allocated over their			
estimated useful lives and reported as depreciation expense.			
Capital outlay	16,231,676		
Depreciation expense	(7,563,075)		
Net effect of reporting capital assets			8,668,60
Revenues in the Statement of Activities that do not provide current financial			
resources are fully deferred in the Statement of Revenues, Expenditures and			
Changes in Fund Balances. Therefore, the recognition of revenue for various			
types of accounts receivable (i.e., real estate and personal property, motor			
vehicle excise, etc.) differ between the two statements. This amount represents			
the net change in deferred revenue			(2,157,06
The issuance of long-term debt (e.g., bonds and leases) provides current financial			
resources to governmental funds, while the repayment of the principal of long-			
term debt consumes the financial resources of governmental funds. Neither			
transaction, however, has any effect on net position. Also, governmental funds			
report the effect of premiums, discounts, and similar items when debt is			
first issued, whereas these amounts are deferred and amortized in the			
Statement of Activities.			
Issuance of bonds	(3,930,000)		
Issuance of refunding bonds	(5,265,500)		
Premium from issuance of refunding bonds, net of issue costs	(728,615)		
Payment to refunded bond escrow agent	5,945,679		
Other changes from long-term debt	(260,679)		
Debt service principal payments	9,223,081		
Net effect of reporting long-term debt			4,983,96
Some expenses reported in the Statement of Activities do not require the use of			
current financial resources and, therefore, are not reported as expenditures in the governmental funds.			
Net change in compensated absences accrual	149,386		
Net change in accrued interest on long-term debt	(37,686)		
Net change in deferred outflow/(inflow) of resources related to pensions	116,597		
Net change in net pension liability	(506,825)		
Net change in other postemployment benefits obligation	(4,332,328)		
Amortization of premium from refunding bonds	44,303		
Net effect of recording long-term liabilities			(4,566,55
Internal service fund is used by management to account for workers' compensation activities.			
The net activity of internal service fund is reported with governmental activities			435,48
and in not position of dovorremental activition		¢	10 074 04
ange in net position of governmental activities		\$	12,971,

#### GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGETARY BASIS - BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2015

	Budgeted Amounts				
	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
/ENUES:	Dudgot	Dudget			Dudgot
Real estate and personal property taxes,					
net of tax refunds\$	104,832,152 \$	104,832,152	\$ 105,099,064	\$-\$	266,912
Motor vehicle and other excise taxes	5,621,717	5,621,717	7,033,401	-	1,411,684
Hotel/motel tax	1,641,250	1,641,250	1,793,403	-	152,153
Charges for services	1,740,160	1,740,160	1,748,465	-	8,305
Penalties and interest on taxes	1,158,500	1,158,500	1,345,842	-	187,342
Fees and rentals	962,159	962,159	1,073,959	-	111,800
Licenses and permits	1,732,346	1,732,346	2,097,283	-	364,93
Intergovernmental	15,262,876	15,262,876	15,539,434	-	276,55
Special assessments	211,000	211,000	269,756	-	58,75
Departmental and other	25,500	25,500	309,289	-	283,78
Investment income	650,000	650,000	317,021	-	(332,97
TOTAL REVENUES	133,837,660	133,837,660	136,626,917	- <u>-</u> -	2,789,25
PENDITURES:					
Current:					
Town Council:					
Personnel	254,451	254,451	217,681	-	36,770
Operating Expenditures	27,247	27,011	25,084	1,927	
TOTAL	281,698	281,462	242,765	1,927	36,77
Town Manager:					
Personnel	452,968	452,968	451,074	-	1,894
Operating Expenditures	136,030	134,686	89,293	10,941	34,452
TOTAL	588,998	587,654	540,367	10,941	36,346
Administrative Services:					
Personnel	4,305,424	4,305,424	4,153,001	-	152,423
Operating Expenditures	1,250,101	1,168,116	926,292	175,214	66,610
Capital Outlay	166,550	166,550	90,227	76,318	00,01
TOTAL	5,722,075	5,640,090	5,169,520	251,532	219,03
	0,122,010	0,040,000	0,100,020	201,002	210,00
Growth Management: Personnel	761,497	761,497	723,156	_	38,34
				-	
Operating Expenditures	115,143	112,332	75,326	36,286	72
TOTAL	876,640	873,829	798,482	36,286	39,06
Police:					
Personnel	11,334,508	11,334,508	11,312,242	-	22,26
Operating Expenditures	848,143	901,131	857,829	41,811	1,491
Capital Outlay	279,000	279,000	215,675	61,856	1,469
TOTAL	12,461,651	12,514,639	12,385,746	103,667	25,226
Regulatory Services:					
Personnel	2,265,964	2,265,964	2,200,439	-	65,525
Operating Expenditures	318,309	304,482	245,605	55,915	2,962
	2 594 070	2 570 440	2 446 044		60.40
TOTAL	2,584,273	2,570,446	2,446,044	55,915	68,4

(Continued)

#### GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGETARY BASIS - BUDGET AND ACTUAL

	Budgeted	Amounts			
	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
					•
Local School System	59,537,826	59,406,384	58,425,016	937,365	44,003
Regional School District	2,830,850	2,830,850	2,830,850		-
Public Works:					
Personnel	5,237,107	5,042,107	5,114,921	-	(72,814)
Operating Expenditures	2,987,517	2,981,574	4,815,889	297,556	(2,131,871)
Capital Outlay	649,680	819,248	726,493	88,928	3,827
TOTAL	8,874,304	8,842,929	10,657,303	386,484	(2,200,858)
Community Services: Personnel	2,314,138	2,314,138	2,233,827	-	80,311
Operating Expenditures	433,127	430,793	302,585	106,860	21,348
Capital Outlay	53,093	53,093	37,459	11,850	3,784
TOTAL	2,800,358	2,798,024	2,573,871	118,710	105,443
Culture and Recreation	2,097,820	2,073,237	1,923,822	148,939	476
		_,,			
Debt Service:					
Principal	6,991,216	7,007,768	7,007,768	-	-
Interest	1,712,191	1,695,639	1,680,644		14,995
TOTAL	8,703,407	8,703,407	8,688,412	<u> </u>	14,995
Pension Benefits	7,871,271	7,871,271	7,857,815		13,456
Employee Benefits	9,530,318	9,530,318	9,000,699	13,032	516,587
Liability Insurance	1,580,000	1,580,000	1,510,581	19,075	50,344
State and County Assessments	7,705,193	7,705,193	7,870,164	<u> </u>	(164,971)
Other Assessments	456,339	456,339	389,520	4,874	61,945
TOTAL EXPENDITURES	134,503,021	134,266,072	133,310,977	2,088,747	(1,133,652)
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(665,361)	(428,412)	3,315,940	(2,088,747)	1,655,605
	·				
OTHER FINANCING SOURCES (USES):					
Premium from issuance of bonds	-	-	347,856	-	347,856
Transfers in	2,889,980	2,889,980	3,178,399	-	288,419
Transfers out	(5,025,085)	(5,875,595)	(5,875,595)	<u> </u>	-
TOTAL OTHER FINANCING SOURCES (USES)	(2,135,105)	(2,985,615)	(2,349,340)	<u> </u>	636,275
NET CHANGE IN FUND BALANCE	(2,800,466)	(3,414,027)	966,600	(2,088,747)	2,291,880
BUDGETARY FUND BALANCE, Beginning of year	20,731,043	20,731,043	20,731,043	<u> </u>	-

See notes to basic financial statements.

(Concluded)

## PROPRIETARY FUNDS STATEMENT OF NET POSITION

JUNE 30, 2015

-	Business-type Activities - Enterprise Funds					
		Golf	Solid		Water	Marina
ASSETS	Airport	Course	Waste	Wastewater	Supply	Recreation
CURRENT:						
Cash and cash equivalents\$	3,003,806 \$	681,736 \$	3,527,891 \$	2,948,156 \$	3,117,182 \$	603,926
Investments	1,547,023	349,182	1,816,937	6,691,509	1,605,413	284,256
Receivables, net of allowance for uncollectibles:	.,		.,,	-,	.,,	
User fees	394,303	41,274	-	1,671,604	1,273,793	-
Wastewater liens	-	· -	-	30,268	-	-
Special assessments	-	-	-	280,382	-	-
Intergovernmental	-	-	105,258	155,606	2,449,052	-
Inventory	50,165	97,508		<u> </u>		
Total current assets	4,995,297	1,169,700	5,450,086	11,777,525	8,445,440	888,182
NONCURRENT:						
Receivables, net of allowance for uncollectibles:						
Special assessments	-	-	-	2,337,871	-	-
Intergovernmental Capital assets, net of accumulated depreciation:	-	-	342,813	598,514	-	-
Depreciable	57,114,963	1,783,467	1,577,598	38,166,987	14,793,049	4,022,924
Nondepreciable	15,554,362	11,906,435	1,082,200	968,805	8,938,189	1,728,025
Total noncurrent assets	72,669,325	13,689,902	3,002,611	42,072,177	23,731,238	5,750,949
TOTAL ASSETS	77,664,622	14,859,602	8,452,697	53,849,702	32,176,678	6,639,131
DEFERRED OUTFLOWS OF RESOURCES						
Deferred charge on refunding	_	176,268	_	_	505,483	
Deferred outflows of resources related to pensions	7,609	5,301	4,669	4,559	1,100	1,054
· · · · ·						
TOTAL DEFERRED OUTFLOWS OF RESOURCES	7,609	181,569	4,669	4,559	506,583	1,054
LIABILITIES						
CURRENT:						
Warrants payable	544,135	48,877	132,026	156,912	538,170	8,946
Accrued liabilities	73,083	49,800	36,668	- 37,151	- 10,496	- 11,054
Accrued interest	- 13,003	74,420			239,670	
Other liabilities	13,962	14,594	-	22,429	15,971	1,000
Unearned revenue	-	103,477	-		-	-
Landfill closure	-	-	25,000	-	-	-
Compensated absences	97,656	60,274	56,699	59,721	14,839	13,304
Workers' compensation	-	-	-	-	-	-
Notes payable Bonds payable	30,000	- 364,721	470,900	318,340 1,338,048	5,204,455 802,219	- 148,448
Total current liabilities	758,836	716,163	721,293	1,932,601	6,825,820	182,752
-		,		.,		
NONCURRENT:			075 000			
Landfill closure Compensated absences	11,755	8,692	275,000 15,184	13,594	- 94	4,500
Workers' compensation		0,092	13,104	13,354	54	4,500
Net pension liability	4,443,127	3,095,149	2,726,461	2,661,785	642,317	615,488
				293,437		
Other postemployment benefits obligation	804,091 590,000	550,333	445,614 1,805,100		38,372	107,068
Bonds payable	590,000	2,651,547	1,805,100	14,755,591	11,341,352	1,381,755
Total noncurrent liabilities	5,848,973	6,305,721	5,267,359	17,724,407	12,022,135	2,108,811
TOTAL LIABILITIES	6,607,809	7,021,884	5,988,652	19,657,008	18,847,955	2,291,563
NET POSITION						
Net investment in capital assets	72,049,325	10,673,634	2,659,798	23,477,933	6,383,212	4,220,746
Unrestricted	(984,903)	(2,654,347)	(191,084)	10,719,320	7,452,094	127,876
TOTAL NET POSITION\$	71,064,422 \$	8,019,287 \$	2,468,714 \$	34,197,253 \$	13,835,306 \$	4,348,622

See notes to basic financial statements.

(Continued)

Busine Sandy Neck	ess-	type Activities - Ent Hyannis Youth and Community	erp	rise Funds	-	Governmental Activities - Internal Service
Recreation		Center	-	Total		Fund
\$ 433,488 223,256	\$	428,718 220,798	\$	14,744,903 12,738,374	\$	1,500,004
-		-		3,380,974		
-		-		30,268		
-		-		280,382 2,709,916		
-		-	-	147,673		
656,744		649,516	-	34,032,490		1,500,004
-		-		2,337,871		
-		-		941,327		
1,342,905		20,079,541 1,229,331		138,881,434 41,407,347		
1,342,905		21,308,872	-	183,567,979		-
1,999,649		21,958,388	_	217,600,469		1,500,004
-		448,684		1,130,435		
1,780		3,163	-	29,235	• •	
1,780		451,847	-	1,159,670		
9,595 3,853		51,204		1,489,865 3,853		1,689
24,094		23,783		266,129		347
-		182,491		496,581		
-		-		67,956 103,477		
-		-		25,000		
4,565		36,127		343,185		
-		-		- 5,522,795		58,000
55,000		979,817	-	4,189,153		
97,107		1,273,422	-	12,507,994		60,036
-		<u>-</u>		275,000		
-		6,724		60,543		
-		-		-		582,000
1,039,131		1,847,134		17,070,592		-
56,957 1,010,000		153,306 10,217,867		2,449,178 43,753,212		-
2,106,088		12,225,031	-	63,608,525	• •	582,000
2,203,195		13,498,453	-	76,116,519	• •	642,036
		.,,	-		• •	,500
277,905		10,111,188		129,853,741		
(479,671)		(1,199,406)		12,789,879		857,968
\$ (201,766)	\$	8 911 782	\$	142,643,620	\$	857,968

(Concluded)

#### PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

#### YEAR ENDED JUNE 30, 2015

		Busine	ess-type Activities	- Enterprise Fund	5	
				·		
	Airport	Golf Course	Solid Waste	Wastewater	Water Supply	Marina Recreation
OPERATING REVENUES:						
Employer contributions\$	- \$	- \$	- \$	- \$	- \$	-
Charges for services	7,595,233	3,038,223	2,630,509	4,339,654	4,907,019	637,769
Intergovernmental	129,880	-	-	142,041	-	-
Other Contributions	-	-		-		-
TOTAL OPERATING REVENUES	7,725,113	3,038,223	2,630,509	4,481,695	4,907,019	637,769
OPERATING EXPENSES:						
Salaries, wages and fringe benefits	1,972,475	1,299,278	1,181,792	1,196,883	221,072	174,745
Operations	5,070,408	927,708	941,844	1,451,189	2,465,076	122,766
Depreciation	2,838,087	172,162	191,206	1,932,185	469,255	205,168
TOTAL OPERATING EXPENSES	9,880,970	2,399,148	2,314,842	4,580,257	3,155,403	502,679
OPERATING INCOME (LOSS)	(2,155,857)	639,075	315,667	(98,562)	1,751,616	135,090
NONOPERATING REVENUES (EXPENSES):						
Investment income	82,796	13,606	82,519	155,427	52,017	13,145
Interest expense	(24,500)	(151,176)	(105,401)	(290,327)	(491,327)	(58,419)
Intergovernmental		<u> </u>	73,325	112,255	<u> </u>	-
TOTAL NONOPERATING						
REVENUES (EXPENSES), NET	58,296	(137,570)	50,443	(22,645)	(439,310)	(45,274)
INCOME (LOSS) BEFORE TRANSFERS						
AND CAPITAL CONTRIBUTIONS	(2,097,561)	501,505	366,110	(121,207)	1,312,306	89,816
CAPITAL CONTRIBUTIONS	4,680,378	<u> </u>	-	134,779	<u> </u>	-
TRANSFERS:						
Transfers in	-	134,000	-	-	-	246,240
Transfers out	(743,051)	(250,000)	(306,518)	(8,450,148)	(122,109)	(60,939)
TOTAL TRANSFERS	(743,051)	(116,000)	(306,518)	(8,450,148)	(122,109)	185,301
CHANGE IN NET POSITION	1,839,766	385,505	59,592	(8,436,576)	1,190,197	275,117
NET POSITION AT BEGINNING OF YEAR, AS REVISED	69,224,656	7,633,782	2,409,122	42,633,829	12,645,109	4,073,505
NET POSITION AT END OF YEAR	71,064,422 \$	8,019,287 \$	2,468,714 \$	34,197,253 \$	13,835,306 \$	4,348,622

See notes to basic financial statements.

(Continued)

 Business	s-ty	pe Activities - En	ter	prise Funds	
Sandy Neck Recreation		Hyannis Youth and Community Center		Total	Governmental Activities - Internal Service Fund
\$ -	\$	-	\$	-	\$ 1,184,624
872,298		1,212,993		25,233,698	-
-		-		271,921	- 8,545
		15,700		15,700	
872,298		1,228,693		25,521,319	1,193,169
452,989 288,289		758,582 603,443		7,257,816 11,870,723	781,188
80,334		582,437		6,470,834	-
821,612		1,944,462		25,599,373	781,188
021,012				20,000,010	
50,686		(715,769)		(78,054)	411,981
10,833		2,005		412,348	23,504
(41,981)		(555,278)		(1,718,409)	- 23,304
-				185,580	
(31,148)		(553,273)		(1,120,481)	23,504
19,538		(1,269,042)		(1,198,535)	435,485
				4,815,157	
		4 000 0 11		0.040.004	
- (82,627)		1,669,041		2,049,281 (10,015,392)	-
(82,627)		1,669,041		(7,966,111)	
(63,089)		399,999		(4,349,489)	435,485
(138,677)		8,511,783		146,993,109	422,483
\$ (201,766)	\$	8,911,782	\$	142,643,620	\$ 857,968

(Concluded)

## PROPRIETARY FUNDS STATEMENT OF CASH FLOWS

YEAR ENDED JUNE 30, 2015

	YEAR ENDED JUNE 30, 2015 Business-type Activities - Enterprise Funds					
	Airport	Golf Course	Solid Waste	Wastewater	Water Supply	Marina Recreation
CASH FLOWS FROM OPERATING ACTIVITIES:						
Receipts from customers and users\$	7,472,540 \$	3,025,324 \$	2,630,509 \$	4,331,934 \$	4,692,321 \$	637,769
Receipts from interfund services provided Receipts from other governments	- 129,880	-	-	- 142,041	-	-
Receipts from contributions	-	-		-	-	-
Payments to vendors.	(5,045,275)	(962,184)	(889,691)	(1,376,934)	(2,487,455)	(118,788)
Payments to employees Payments for interfund services used	(1,709,067) (200,501)	(1,193,468) (113,539)	(1,049,059) (116,257)	(1,023,356) (157,089)	(247,988) (26,450)	(238,238) (16,989)
NET CASH FROM OPERATING ACTIVITIES	647,577	756,133	575,502	1,916,596	1,930,428	263,754
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:						
Transfers in		134,000	-	-	-	246,240
Transfers out	(743,051)	(250,000)	(306,518)	(8,450,148)	(122,109)	(60,939)
Intergovernmental grants			108,800	<u> </u>		-
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES	(743,051)	(116,000)	(197,718)	(8,450,148)	(122,109)	185,301
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:						
Proceeds from the issuance of bonds and notes Capital contributions	- 8,318,563	200,000	-	318,340 727,120	3,019,767	-
Special assessments	-	-		293,707	-	-
Acquisition and construction of capital assets	(9,293,651)	(212,247)	(146,725)	(399,486)	(2,114,919)	(266,318)
Principal payments on bonds and notes	(30,000)	(260,000)	(458,700)	(1,705,197)	(1,036,917)	(143,448)
Interest expense	(24,500)	(122,811)	(51,976)	(178,072)	(412,833)	(58,419)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES	(1,029,588)	(395,058)	(657,401)	(943,588)	(544,902)	(468,185)
CASH FLOWS FROM INVESTING ACTIVITIES:						
Purchase of investments	- 627,572	(19,696)	- 337,764	4,252,465	- (280,709)	63,396
Investment income.	82,796	13,606	82,519	155,427	52,017	13,145
NET CASH FROM INVESTING ACTIVITIES	710,368	(6,090)	420,283	4,407,892	(228,692)	76,541
NET CHANGE IN CASH AND CASH EQUIVALENTS	(414,694)	238,985	140,666	(3,069,248)	1,034,725	57,411
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	3,418,500	442,751	3,387,225	6,017,404	2,082,457	546,515
CASH AND CASH EQUIVALENTS AT END OF YEAR\$	3,003,806 \$	681,736 \$	3,527,891 \$	2,948,156 \$	3,117,182 \$	603,926
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES:						
Operating income (loss)\$	(2,155,857) \$	639,075 \$	315,667 \$	(98,562) \$	1,751,616 \$	135,090
Adjustments to reconcile operating income (loss) to net						
cash from operating activities: Depreciation	2,838,087	172,162	191,206	1,932,185	469,255	205,168
Deferred (outflows)/inflows related to pensions	(7,609)	(5,301)	(4,669)	(4,559)	(1,100)	(1,054)
Changes in assets and liabilities:						
Wastewater liens User fees	- (122,693)	- (16,538)	-	(46) (7,674)	- (214,698)	-
Inventory	25,810	(19,358)	-	-	(214,098)	
Warrants payable	(27,716)	(28,704)	61,526	58,734	(26,093)	450
Accrued liabilities	-				-	-
Accrued payroll Other liabilities	14,229 1,573	7,006 (4,155)	8,417	9,035 264	1,139 32	483
Unearned revenue	-	3,639	-	-	-	
Accrued compensated absences	477	(7,304)	(704)	5,753	(19)	863
Workers' compensation	-	-	-	-	-	-
Landfill closure liability Net pension liability	- 33,075	- 23,042	(25,000) 20,296	- 19,816	- 4,782	- 4,582
Other postemployment benefits obligation.	48,201	(7,431)	8,763	1,650	(54,486)	(81,828)
Total adjustments	2,803,434	117,058	259,835	2,015,158	178,812	128,664
NET CASH FROM OPERATING ACTIVITIES\$	647,577 \$	756,133 \$	575,502 \$	1,916,596 \$	1,930,428 \$	263,754
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:						
Intergovernmental subsidy of debt service - principal	- \$	- \$	- \$	125,399 \$	- \$	-
Intergovernmental subsidy of debt service - interest	-	-	68,525	112,255	-	
Deferred charge on refunding	-	176,268	-	-	505,483	-
See notes to basic financial statements.						(Continued)
						()

				Governmenta
		Hyannis Youth		Activities -
	Sandy Neck	and Community		Internal Servic
	Recreation	Center	Total	Fund
5	872,298 \$	1,212,993 \$	24,875,688 \$	
	-	-	-	1,193,169
	-	-	271,921	-
	-	15,700	15,700	
	(300,007)	(586,324)	(11,766,658)	
	(397,545) (40,283)	(710,769) (77,403)	(6,569,490) (748,511)	(793,495
4	(40,283)	(77,403)	(746,511)	(793,495
	134,463	(145,803)	6,078,650	399,674
		1,669,041	2,049,281	
	(82,627)	1,009,041	(10,015,392)	
	(02,027)		108,800	
			108,800	
	(82,627)	1,669,041	(7,857,311)	
	-	-	3,538,107	
	-	-	9,045,683	
	-	-	293,707	
	-	-	(12,433,346)	
	(50,000)	(868,000)	(4,552,262)	
	(41,981)	(490,894)	(1,381,486)	
	(91,981)	(1,358,894)	(5,489,597)	
	-	(32,943)	4,263,222	
	43,483	-	728,110	
	10,833	2,005	412,348	23,504
÷	54,316	(30,938)	5,403,680	23,504
	14,171	133,406	(1,864,578)	423,178
	419,317	295,312	16,609,481	1,076,826
•	433,488 \$	428,718 \$	14,744,903 \$	1,500,004
6	50,686_\$	(715,769) \$	(78,054) \$	411,981
	80,334			
		582 /37	6 470 834	
	(1,780)	582,437 (3,163)	6,470,834 (29,235)	
		582,437 (3,163)	6,470,834 (29,235)	
			(29,235) (46)	
			(29,235) (46) (361,603)	· · ·
	(1,780) - - -	(3,163) - - -	(29,235) (46) (361,603) 6,452	1 600
	(1,780) - - (8,899)		(29,235) (46) (361,603) 6,452 35,830	
	(1,780) - - -	(3,163) - - -	(29,235) (46) (361,603) 6,452 35,830 (8,775)	
	(1,780) - - (8,899) (8,775)	(3,163) - - 6,532 -	(29,235) (46) (361,603) 6,452 35,830	
	(1,780) - - (8,899) (8,775)	(3,163) - - 6,532 -	(29,235) (46) (361,603) 6,452 35,830 (8,775) 51,452	
	(1,780) - (8,899) (8,775) 5,489	(3,163) - - 6,532 - 5,654 -	(29,235) (46) (361,603) 6,452 35,830 (8,775) 51,452 (2,286)	
	(1,780) - - (8,899) (8,775) 5,489 - -	(3,163) - - 6,532 - 5,654 -	(29,235) (46) (361,603) 6,452 35,830 (8,775) 51,452 (2,286) 3,639	
	(1,780) - - (8,899) (8,775) 5,489 - - - (230) - - -	(3,163) - - - - - - - - - - - - - - - - - - -	(29,235) (46) (361,603) 6,452 35,830 (8,775) 51,452 (2,286) 3,639 4,522 - (25,000)	
	(1,780) - - (8,899) (8,775) 5,489 - - (230) - - 7,736	(3,163) - - 6,532 - 5,654 - - 5,686 - - - 13,750	(29,235) (46) (361,603) 6,452 35,830 (8,775) 51,452 (2,286) 3,639 4,522 - (25,00) 127,079	
	(1,780) - - (8,899) (8,775) 5,489 - - (230) - 7,736 9,902	(3,163) - - - - - - - - - - - - - - - - - - -	(29,235) (46) (361,603) 6,452 35,830 (8,775) 51,452 (2,286) 3,639 4,522 - (25,000) 127,079 (116,159)	(14,000
	(1,780) - - (8,899) (8,775) 5,489 - - (230) - - 7,736	(3,163) - - 6,532 - 5,654 - - 5,686 - - - 13,750	(29,235) (46) (361,603) 6,452 35,830 (8,775) 51,452 (2,286) 3,639 4,522 - (25,00) 127,079	(14,000
	(1,780) - - (8,899) (8,775) 5,489 - - (230) - 7,736 9,902	(3,163) - - - - - - - - - - - - - - - - - - -	(29,235) (46) (361,603) 6,452 35,830 (8,775) 51,452 (2,286) 3,639 4,522 - (25,000) 127,079 (116,159)	(14,000
	(1,780) - - (8,899) (8,775) 5,489 - - (230) - - 7,736 9,902 83,777	(3,163) - - - 5,654 - - 5,686 - - 13,750 (40,930) - 569,966	(29,235) (46) (361,603) 6,452 35,830 (8,775) 51,452 (2,286) 3,639 4,522 - (25,000) 127,079 (116,159) 6,156,704	(14,000
4	(1,780) - - (8,899) (8,775) 5,489 - - (230) - - 7,736 9,902 83,777 134,463 \$	(3,163) - - - - - - - - - - - - - - - - - - -	(29,235) (46) (361,603) 6,452 35,830 (8,775) 51,452 (2,286) 3,639 4,522 (25,000) 127,079 (116,159) 6,156,704 6,078,650 \$	(14,000

(Concluded)

### FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION

### JUNE 30, 2015

	Other Postemployment Benefits Trust Fund	_	Private Purpose Trust Funds		Agency Fund
ASSETS	DA 070	¢	45.050	۴	770 00 4
Cash and cash equivalents	\$ 21,070	\$	15,359	\$	776,384
Investments	-		2,097,536		-
Equity mutual funds	2,119,572		-		-
Receivables, net of allowance for uncollectibles:					
Departmental and other	-		12,590		487,111
TOTAL ASSETS	2,140,642	_	2,125,485		1,263,495
LIABILITIES					
Warrants payable	-		-		6,106
Liabilities due depositors	-		-		1,257,389
Other liabilities		_	17,590		
TOTAL LIABILITIES		_	17,590		1,263,495
NET POSITION					
Held in trust for:					
Other postemployment benefits	2,140,642		-		-
Other purposes	-	-	2,107,895		-
TOTAL NET POSITION	\$ 2,140,642	\$	2,107,895	\$	

### FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

### YEAR ENDED JUNE 30, 2015

	Other Postemployment Benefits Trust Fund	Private Purpose Trust Funds
ADDITIONS: Contributions:		
Employer\$	778,000	- #
Rental income	-	139,410
Private donations	-	18,327
Total contributions	778,000	157,737
Net investment income (loss):		
Net increase (decrease) in fair value of investments	(83,316)	11,000
Interest income	72,036	63,837
Net investment income (loss)	(11,280)	74,837
TOTAL ADDITIONS	766,720	232,574
DEDUCTIONS:		
Community services	-	206,706
Educational scholarships		59,968
TOTAL DEDUCTIONS		266,674
CHANGE IN NET POSITION	766,720	(34,100)
NET POSITION AT BEGINNING OF YEAR	1,373,922	2,141,995
NET POSITION AT END OF YEAR \$	2,140,642	\$2,107,895

### COMPONENT UNITS COMBINING STATEMENT OF NET POSITION

JUNE 30,	2015
----------	------

	Hyannis Public Library		Osterville Free Library		Centerville Public Library
ASSETS		-		-	
CURRENT:					
Cash and cash equivalents\$	411,045	\$	234,516	\$	283,360
Restricted cash and cash equivalents	-		-		-
Investments	773,202		640,300		646,325
Receivables, net of allowance for uncollectibles:					
Departmental and other	-		780		171,503
Inventory	-		-		-
Prepaid expenses	993	-	3,412	-	-
Total current assets	1,185,240		879,008		1,101,188
		-		-	
NONCURRENT:					
Capital assets, net of accumulated depreciation:					
Depreciable	222,617		5,050,444		3,174,280
Nondepreciable	69,600	-	80,815	-	7,049
Total noncurrent assets	292,217	-	5,131,259	-	3,181,329
TOTAL ASSETS	1,477,457	-	6,010,267	-	4,282,517
LIABILITIES					
CURRENT:					
Warrants payable	6,581		44,779		6,202
Accrued liabilities	-		-		
Other liabilities	-		3,797		-
Compensated absences	46,769		-		-
		-		-	
TOTAL LIABILITIES	53,350	-	48,576	-	6,202
NET POSITION					
Net investment in capital assets	292,217		5,131,259		3,181,329
Unrestricted	1,131,890	_	830,432	_	1,094,986
TOTAL NET POSITION\$	1,424,107	\$	5,961,691	\$	4,276,315
		=		-	

See notes to basic financial statements.

(Continued)

				Marstons Mills	Whelden	Total
	Sturgis		Cotuit	Public	Memorial	Component
•	Library		Library	Library	Library	Units
\$	814,073	\$	172,840	\$ 219,232	\$ 186,129	\$ 2,321,195
	17,647		-	39,631	-	57,278
	2,437,357		1,198,886	-	292,800	5,988,870
						170.000
	-		-	-	-	172,283
	15,438 445		-	-	-	15,438
	440		7,030	2,820		14,700
	3,284,960		1,378,756	261,683	478,929	8,569,764
	984,325		224,074	246,563	104,594	10,006,897
	162,250		16,550	5,000	-	341,264
•	1,146,575	,	240,624	251,563	104,594	10,348,161
	4,431,535		1,619,380	513,246	583,523	18 017 025
•	4,431,555		1,019,300	515,240	565,525	18,917,925
	47.000		44.407	0.007	0.000	04.000
	17,902 23,864		14,467	2,267	2,022 3,000	94,220 26,864
	23,004		-	-	3,000	20,804 3,797
	1,606		_			48,375
•	1,000					40,373
	43,372		14,467	2,267	5,022	173,256
•						
	1,146,575		240,624	251,563	104,594	10,348,161
	3,241,588		1,364,289	259,416	473,907	8,396,508
•	· · ·				<u> </u>	· · ·
\$	4,388,163	\$	1,604,913	\$ 510,979	\$ 578,501	\$ 18,744,669

(Concluded)

### **COMPONENT UNITS**

### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

### YEAR ENDED JUNE 30, 2015

	Hyannis Public Library	Osterville Free Library	Centerville Public Library
OPERATING REVENUES:			
Charges for services\$	16,149 \$	79,853 \$	115,758
OPERATING EXPENSES:			
Program and administrative	531,655	526,859	535,579
Depreciation	27,574	179,087	104,048
Management and general	13,533	130,101	-
Fundraising	811	97,507	32,910
TOTAL OPERATING EXPENSES	573,573	933,554	672,537
OPERATING INCOME (LOSS)	(557,424)	(853,701)	(556,779)
NONOPERATING REVENUES/(EXPENSES):			
Investment income (loss)	29,264	24,758	20,611
Intergovernmental	469,459	242,343	338,026
Contributions	34,825	406,719	105,544
TOTAL NONOPERATING REVENUES/(EXPENSES)	533,548	673,820	464,181
CHANGE IN NET POSITION	(23,876)	(179,881)	(92,598)
NET POSITION AT BEGINNING OF YEAR	1,447,983	6,141,572	4,368,913
NET POSITION AT END OF YEAR\$	1,424,107 \$	5,961,691 \$	4,276,315

See notes to basic financial statements.

(Continued)

Sturgis Library	Cotuit Library	Marstons Mills Public Library	Whelden Memorial Library	Total Component Units
\$ 62,923 \$	12,675 \$	13,780 \$	32,071 \$	333,209
490,668	354,377	238,195	171,174	2,848,507
1,529	11,194	14,865	6,697	344,994
-	-	-	-	143,634
105,344	-	5,890	-	242,462
597,541	365,571	258,950	177,871	3,579,597
(534,618)	(352,896)	(245,170)	(145,800)	(3,246,388)
113,939	(15,614)	1,235	9,822	184,015
231,034	219,963	189,858	105,923	1,796,606
85,654	102,848	79,249	55,549	870,388
430,627	307,197	270,342	171,294	2,851,009
(103,991)	(45,699)	25,172	25,494	(395,379)
4,492,154	1,650,612	485,807	553,007	19,140,048
\$ 4,388,163 \$	1,604,913 \$	510,979 \$	578,501 \$	18,744,669

(Concluded)

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the Town of Barnstable, Massachusetts (the Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Town accounting policies are described herein.

### A. Reporting Entity

The Town was incorporated in 1639 under the Acts of the Commonwealth of Massachusetts (the Commonwealth). The Town is composed of the seven villages of Hyannis, Osterville, Centerville, Cotuit, Barnstable, Marstons Mills, and West Barnstable. The Town is organized in accordance with its Home Rule Charter that was adopted in May 1989 under the Council-Manager form of government, which consists of an elected eleven-member Town Council (the Council) and a Town Manager (the Manager) who is appointed by the Council. The Manager supervises and directs the administration of all municipal departments, except the School Department and the Barnstable Municipal Airport, which are supervised and directed by the School Committee and the Airport Commissioners, respectively.

For financial reporting purposes, the Town has included all funds, organizations, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Town (the primary government) and its component units. Seven entities have been included as component units in the reporting entity, because of the significance of their operational and/or financial relationships with the Town.

*Discretely Presented Component Units* – Discretely presented component units are entities that are legally separate from the Town, but are financially accountable to the Town, or whose relationships with the Town are such that exclusion would cause the Town's financial statements to be misleading or incomplete. The Town has included seven libraries as Discretely Presented Component Units because they are fiscally dependent on the Town and because the nature and significance of their relationship with the Town is such that exclusion would cause the Town's financial statements to be misleading or incomplete. Accordingly, the Component Units column of the combined financial statements includes the financial data of the following entities:

• The Hyannis Public Library Association, Centerville Public Library Association, Osterville Free Library Corporation, Marstons Mills Public Library, Inc., Whelden Memorial Library, Cotuit Library Association and the Sturgis Library were established to provide suitable library facilities to Town residents and visitors. The libraries are governed by separately elected Boards of Trustees.

### Availability of Financial Information for Component Units

Complete financial statements of the individual component units can be obtained directly from their respective administrative offices.

Hyannis Public Library Association 401 Main Street Hyannis, MA 02601

Osterville Free Library Corporation 43 Wianno Avenue Osterville, MA 02655

The Centerville Public Library Association Centerville, MA 02636

Whelden Memorial Library Meetinghouse Way West Barnstable, MA 02668 The Sturgis Library P.O. Box 606 Barnstable, MA 02630

Cotuit Library Association Main Street Cotuit, MA 02635

Marstons Mills Public Library, Inc. Main Street Marstons Mills, MA 02648

All of the discretely presented Component Units were audited by auditors other than Powers & Sullivan, LLC.

# Availability of Financial Information for Town of Barnstable Community Horace Mann Charter Public School

The Town operates a K to 3 elementary Horace Mann Charter School which is managed independently by an appointed Board of Trustees and not by the School Committee and Superintendent. Funding for the school's operations are provided by the Town based upon a negotiated amount between the School Committee and Board of Trustees within the guidelines established by the authorizing legislation of the Commonwealth of Massachusetts. The activity is included within the Town's basic financial statements and is audited by auditors other than Powers & Sullivan, LLC. Complete financial statements may be obtained by contacting the Barnstable Community Horace Mann Charter Public School, 165 Bearses Way, Hyannis, MA 02601.

### Availability of Financial Information for Joint Ventures

The Town has entered into joint ventures with other municipalities to pool resources and share the costs, risk and rewards of providing goods or services to venture participants directly, or for the benefit of the general public or specified recipients. The Town has no equity interest in the joint ventures. The following identifies where the joint venture financial statements are available, their purpose, and the annual assessment paid by the Town during 2015.
Joint venture and address	Purpose	 Net Annual Assessment
Cape Cod Regional Technical High School District 351 Pleasant Lake Avenue Harwich, MA 02645	To provide educational services	\$ 2,830,850
Sturgis Charter Public School 427 Main Street Hyannis, MA 02601	To provide educational services	\$ 2,114,719
Cape Cod Regional Transit Authority 215 Iyannough Road Hyannis, MA 02601	To provide public transportation	\$ 497,009

#### B. Government-Wide and Fund Financial Statements

#### Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

#### Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

#### Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets and deferred outflows of resources, liabilities and deferred inflows or resources, etc.) for all funds of that category or type (total governmental or total enterprise funds), *and*
- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

## C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

## Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. However, the effect of interfund services provided and used between functions is not eliminated as the elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

## Fund Financial Statements

**Governmental** fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recognized when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, and legal settlements which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

#### Notes to Basic Financial Statements

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for and report all financial resources, except those that are required to be accounted for in another fund.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *highway projects fund* is used to account for and report costs incurred with the construction and reconstruction of Town owned roadways. Costs charged to the fund are subject to reimbursement by the Commonwealth of Massachusetts.

The *community preservation fund* is a special revenue fund used to account for and report funds collected in accordance with the Cape Cod Open Space Land Acquisition Program. The funds may be used for acquiring land and interests in land for the protection of public drinking water supplies, open space and conservation and the creation of walking trails, bicycling trails and recreational areas.

The nonmajor governmental funds consist of other special revenue and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The special revenue fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

The *component units* are used to account for and report the activity of the entities that are separate from the primary government but are financially accountable to the Town. The component units are reported using the flow of economic resources measurement focus and the accrual basis of accounting and are discretely presented in the basic financial statements.

**Proprietary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary funds are reported:

The airport enterprise fund is used to account for and report the Barnstable Municipal Airport activities.

The *golf course enterprise fund* is used to account for and report the Olde Barnstable Fairgrounds Golf Course and the Hyannis Golf Course activities.

The *solid waste enterprise fund* is used to account for and report the Town's solid waste transfer station and recycling activities.

The wastewater enterprise fund is used to account for and report the Town's sewer activities.

The water supply enterprise fund is used to account for and report the Town's water activities.

The marina recreation enterprise fund is used to account for and report the Town's marina activities.

The Sandy Neck recreation enterprise fund is used to account for and report the Town's Sandy Neck recreation activities.

The *Hyannis Youth and Community Center enterprise fund* is used to account for and report the Town's youth and community center activities.

Additionally, the following proprietary fund type is reported:

The *internal service fund* is used to account for the financing of services provided by one department to other departments or governmental units. This fund was established in 2012 to account for risk financing activities related to workers' compensation.

*Fiduciary* fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for and report assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The other postemployment benefit trust fund is used to accumulate resources to provide funding for future other postemployment benefits (OPEB) liabilities.

The *private-purpose trust fund* is used to account for and report trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The restrictions and trustee policies only allows the trustees to approve spending of the realized investment earnings. The Town's educational scholarships and assistance to benefit the needy activities are accounted for in this fund.

The agency fund is used to account for and report assets held in a purely custodial capacity. Agency funds apply the accrual basis of accounting but do not have a measurement focus. The Town's agency fund consists of offduty work details, performance bonds, student activity accounts and fees collected on behalf of other governments.

## D. Cash and Investments

#### Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition.

Investments are carried at fair value. The fair values were determined by the closing price for those securities traded on national stock exchanges and at the average bid-and-asked quotation for those securities traded in the over-the-counter market.

## E. Accounts Receivable

## Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements is reported under the modified accrual basis of accounting.

## Real Estate, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1<sup>st</sup> of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on August 1<sup>st</sup>, November 1<sup>st</sup>, February 1<sup>st</sup>, and May 1<sup>st</sup> and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate tax liens are processed approximately three months after the due date on delinquent properties and are recorded as receivables in the year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

## Motor Vehicle and Other Excise Taxes

Motor vehicle excise taxes are assessed annually for each vehicle registered and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value. Boat excise taxes are assessed annually for each boat registered and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of boats registered and the fair value of the levy. The Commonwealth is responsible for reporting the number of boats registered and the fair value of those boats. The tax calculation is the fair value of the boat multiplied by \$10 per \$1,000 of value; with a maximum taxable value of \$50,000.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

## Departmental and Other

Departmental and other receivables of the primary government consist primarily of refunds paid by the Town on behalf of the local Fire Districts. The Town collects taxes on behalf of the Fire Districts and pays refunds to customers. The Fire Districts are billed for refunds paid on their behalf and a receivable is recorded at the time the payment is made. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Departmental and other receivables of the component units consist of the present value of future bequests that are anticipated to be received under the terms of charitable trusts.

## Room Occupancy Tax

The Town levies 6% of the cost of renting hotel, motel, lodging house and bed and breakfast rooms in accordance with Massachusetts General Law, Chapter 64G, Section 3A. The tax is paid by the operator of each establishment to the State Commissioner of Revenue, who in turn pays the tax back to the Town in quarterly distributions. The room occupancy tax receivable is categorized as an intergovernmental receivable.

Through special legislation, the Town approved an increase to the room occupancy tax to be directed into the sewer construction and private way maintenance and improvement stabilization trust fund. This trust fund, which is reported within the general fund, recorded 33% of the room occupancy tax receivable as an intergovernmental receivable.

This receivable is considered 100% collectible and therefore does not report an allowance for uncollectibles.

## Meals Tax

The Town levies 0.75% for the sale of restaurant meals in accordance with Massachusetts General Law, Chapter 64L, Section 2. The tax is paid by the operator of each establishment to the State Commissioner of Revenue, who in turn pays the tax back to the Town in quarterly distributions. The meals tax receivable is categorized as an intergovernmental receivable.

Through special legislation, the Town records 100% of the meals tax revenue into the sewer construction and private way maintenance and improvement stabilization trust fund. This trust fund, which is reported within the general fund, recorded the meals tax receivable as an intergovernmental receivable.

This receivable is considered 100% collectible and therefore does not report an allowance for uncollectibles.

## Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, revenue is recognized as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, revenue is recognized when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

## **Community Preservation Fund Surtaxes**

Community Preservation Fund Surtaxes, formerly known as Land Bank Surtaxes, consist of an excise tax of 3% of the real estate tax levy against real property which is levied by the Town as part of the Cape Cod Open Space Land Acquisition Program.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

## Airport User Fees

Airport user fees consist of the sale of jet fuel, car rental concessions, vehicle parking revenue and landing fees, and various lease arrangements for land and buildings.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

#### Wastewater and Water User Fees

Wastewater and water user fees are levied quarterly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Delinquent charges on wastewater are added to the property owner's tax bill in the year after they are due. Charges and liens are recorded as receivables in the year of the levy.

Since the wastewater receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles. The allowance for uncollectibles for water user fees is estimated based on historical trends and specific account analysis.

#### Special Assessments

Special Assessments in the wastewater fund consist of apportioned and unapportioned sewer betterments assessed to homeowners whose properties were improved through Town-run sewer construction projects.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

#### F. Inventories

#### Government-Wide and Fund Financial Statements

Inventories of the Airport and Golf Courses are priced at the lower of cost or market, with cost being determined on the first-in, first-out method basis. Expendable supplies and small tools are not inventoried but rather expensed when purchased.

Inventories of the Sturgis Library are carried at cost.

All other inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

#### G. Capital Assets

## Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, construction in progress, land improvements, buildings, building improvements, machinery and equipment, vehicles, and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements. Capital assets are recorded at historical cost, or at estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation. Except for the capital assets of the governmental activities column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases and construction costs in excess of \$25,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

	Estimated Useful Life
Capital Asset Type	(in years)
Land improvements Buildings Building improvements Machinery and equipment Vehicles	20 40 20 5-10 5
Infrastructure	50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

## Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

## H. Deferred Outflows/Inflows of Resources

## Government-Wide Financial Statements (Net Position)

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The Town has reported deferred charge on refunding and deferred outflows of resources related to pensions in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Town did not have any items that qualify for reporting in this category.

## Governmental Fund Financial Statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents amounts that have been recorded in the governmental fund financial statements but the revenue is not available and so will *not* be recognized as an inflow of resources (revenue) until it becomes available. The Town has recorded unavailable revenue as deferred inflows of resources in the governmental funds balance sheet.

#### I. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

## Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances".

## Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

## J. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

## Government-Wide Financial Statements

Transfers between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net".

## Fund Financial Statements

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

## K. Unavailable Revenue

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting, i.e. receivables that are not considered to be available to liquidate liabilities of the current period. Unavailable revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

## L. Net Position and Fund Equity

## Government-Wide Financial Statements (Net Position)

Net position reported as "net investment in capital assets" includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets. Outstanding debt related to future reimbursements from the state's school building program and the Massachusetts Clean Water Trust's loan subsidy program are not considered to be capital related debt.

Net position is reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been "restricted for" the following:

"Highway projects" represents amounts restricted for highway improvements.

"Permanent funds – expendable trust funds" represents the amount of realized and unrealized investment earnings of donor restricted trusts. The donor restrictions and trustee policies only allows the trustees to approve spending of the realized investment earnings that support governmental programs.

"Permanent funds – nonexpendable trust funds" represents the endowment portion of donor restricted trusts that support governmental programs.

"Grants and gifts" represents restrictions placed on assets from outside parties and consists primarily of gifts and federal and state grants.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### Fund Financial Statements (Fund Balances)

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

"Nonspendable" fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

"Restricted" fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

"Committed" fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. Town Council is the highest level of decision making authority that can, by Town Council vote, commit funds for a specific purpose. Once voted, the limitation imposed by the vote remains in place until the funds are used for their intended purpose or a vote is taken to rescind the commitment.

"Assigned" fund balance includes amounts that are constrained by the Town's intent to be used for specific purposes, but are neither restricted nor committed. The Town's ordinances authorize the Finance Director to assign fund balance. Assignments generally only exist temporarily. Additional action does not have to be taken for the removal of an assignment.

"Unassigned" fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

Sometimes the Town will fund outlays for a particular purpose from different components of fund balance. In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. When different components of fund balance can be used for the same purpose, it is the Town's policy to consider restricted fund balance to have been depleted first, followed by committed fund balance, and assigned fund balance. Unassigned fund balance is applied last.

## M. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of both the Barnstable County Retirement Association (BCRA) and the Massachusetts Teachers Retirement System and additions to/deductions from the Systems fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## N. Long-term debt

## Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

## Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

## O. Investment Income

Excluding the permanent funds, investment income derived from nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

## P. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

## Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

## Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon maturity of the liability.

## Q. Use of Estimates

## Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

## R. Total Column

## Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

## Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

## NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

## A. Budgetary Information

In accordance with the Town Charter, the Town Manager presents an annual budget to the Council, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. Expenditures are budgeted by categories that are broken down by personnel, operating expenses, debt service and capital outlay and are mandated by Municipal Law. The Council may authorize appropriations for the recommended purposes and may reduce or reject any appropriation by majority vote. The Council may not increase an appropriation without the recommendation of the Town Manager.

Supplemental appropriations are made upon recommendation of the Town Manager and require a majority approval of the Council.

The majority of appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year's original budget.

Generally, expenditures may not exceed the legal level of spending (personnel, operating expenditures and capital) authorized for an appropriation account. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final claims and judgments may exceed the level of spending authorized by majority vote of the Council.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original 2015 approved budget authorized approximately \$138.3 million in current year appropriations and other amounts to be raised and approximately \$1.2 million in encumbrances and appropriations carried over from previous years. During 2015, the Council also approved increases to appropriations totaling approximately \$794,000.

The Finance Director has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the Town's accounting system.

#### B. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2015, is presented as follows:

Net change in fund balance, budgetary basis	\$	966,600
Perspective difference:		
Activity of the Horace Mann Charter School recorded in the general fund for GAAP Activity of the stabilization funds recorded in the		(231,227)
general fund for GAAP		8,766,404
Basis of accounting differences:		
Net change in recording tax refunds payable		161,400
Recognition of revenue for on-behalf payments		6,720,735
Recognition of expenditures for on-behalf payments	_	(6,720,735)
Net change in fund balance, GAAP basis	\$_	9,663,177

#### C. Appropriation Deficits

Expenditures exceeded appropriations for state and county assessments and in public works for snow and ice removal. The snow and ice removal over expenditure will be funded with available funds during fiscal year 2016.

## NOTE 3 – CASH AND INVESTMENTS

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents". The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (the Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

## Custodial Credit Risk – Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Town of Barnstable's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. At year-end, the carrying amount of deposits totaled \$73,241,846 and the bank balance totaled \$80,099,926. Of the bank balance,

\$2,441,829 was covered by Federal Depository Insurance, \$36,477,924 was covered by the Depositors Insurance Fund, \$759,367 was covered by the Share Insurance Fund, \$6,773,778 was collateralized, and \$33,647,028 was exposed to custodial credit risk because it was uninsured and uncollateralized.

#### Investments

As of June 30, 2015, the Town of Barnstable had the following investments:

			Maturity							
		_	Under						Over	
	Fair Value		1 Year		1-5 Years		6-10 Years		10 Years	
Investment Type										
Debt Securities:										
U.S. Government Treasuries\$	7,195,058	\$	1,492,367	\$	3,142,864	\$	2,559,827	\$	-	
Corporate Bonds	8,679,795		2,380,882		5,435,913		543,556		319,444	
Government Sponsored Enterprises	16,604,710		1,690,574		11,370,051		2,846,382		697,703	
Total Debt Securities	32,479,563	\$	5,563,823	\$	19,948,828	\$	5,949,765	\$	1,017,147	
Other Investments:										
Equity Securities	11,027,927									
Repurchase Agreements	5,990,000									
Money Market Mutual Funds	2,891,593									
Equity Mutual Funds	12,023,644									
Preferred Securities	539,732									
MMDT	38,631	-								
Total Investments\$	64,991,090	=								

The Town participates in the MMDT cash portfolio. MMDT maintains a cash portfolio and a short-term bond fund with combined average maturities of approximately 3 months.

## Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in the possession of an outside party. Of the Town's investments, \$32,479,563 in debt securities, \$11,027,927 in equity securities and \$539,732 in preferred securities are exposed to custodial credit risk because the related securities are uninsured, unregistered and held by the counterparty. The Town's investment policy places no limit on the amount of U.S. Treasury and U.S. Government Agency obligations. In regards to other investments, the Town will only purchase investment grade securities with a high concentration in securities rated "A" or better.

As of June 30, 2015, the Town had an investment with a fair value of \$5,990,000 in an overnight Repurchase Agreement (REPO). Under the terms of the REPO, the bank agrees to sell and buy back a portion of the Bank's securities portfolio at the purchase price plus interest. The REPO is held by the bank, acting as the Town's agent. In the event of default, the Town has the right to direct the bank to sell the securities and apply the proceeds in satisfaction of the Repurchase Agreement. The REPO is fully collateralized with Collateralized Mortgage Obligation fixed rate securities issued through the Federal National Mortgage Association. The REPO is not rated, and the collateral has a Moody's rating of AAA.

## Interest Rate Risk

The Town's policy is to concentrate its investment portfolio in shorter-term securities in order to limit principal risk caused by changes in interest rates. For general Town funds, the weighted average days to maturity for the overall Town portfolio should be less than 365 days.

## Credit Risk

The Town has not adopted a formal policy related to Credit Risk. At June 30, 2015, the Town's investments were rated as follows:

		Government				
Quality	Corporate	Sponsored				
Ratings	Bonds	 Enterprises		Totals		
AAA\$	-	\$ 16,604,710	\$	-	\$	16,604,710
AA+	742,260	-		-		742,260
AA	879,284	-		-		879,284
AA	205,083	-		-		205,083
A+	789,045	-		-		789,045
A	3,253,481	-				3,253,481
A	1,071,990	-		-		1,071,990
BAA	688,802	-		-		688,802
BBB+	103,840	-		-		103,840
BBB	128,855	-		-		128,855
BBB	130,813	-		-		130,813
BB+	194,494	-				194,494
BB	296,888				296,888	
BB	98,587	-	-			98,587
Unrated	96,373	-	_	539,732	_	636,105
_						
Fair Value\$	8,679,795	\$ 16,604,710	\$	539,732	\$	25,824,237

Additionally, the Town holds \$2,891,593 in money market mutual funds and \$38,631 in MMDT which are unrated.

## Concentration of Credit Risk

The Town places no limit on the amount the government may invest in any one issuer. More than 5% of the Town's investments are in the following securities:

	Percentage
	Of Total
Issuer	Investments
Federal Home Loan Bank	6%
Federal Home Loan Mortgage Company	14%
Federal National Mortgage Association	6%

## **NOTE 4 – RECEIVABLES**

At June 30, 2015, receivables for the individual major governmental funds and nonmajor governmental funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Gross for				Net
	Amount	ι	<b>Jncollectibles</b>		Amount
Receivables:				_	
Real estate and personal property taxes \$	5,247,261	\$	(8,338)	\$	5,238,923
Tax liens	3,086,026		(302,383)		2,783,643
Motor vehicle and other excise taxes	1,785,733		(178,573)		1,607,160
Community Preservation Fund surtaxes	147,554		-		147,554
Departmental and other	5,675		-		5,675
Special assessments	950,900		-		950,900
Intergovernmental	22,954,414		-	_	22,954,414
-					
Total\$_	34,177,563	\$	(489,294)	\$_	33,688,269

At June 30, 2015, receivables for fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

		Allowance								
		Gross	Net							
	_	Amount	_	Uncollectibles		Amount				
Receivables:										
Departmental and other	\$_	499,701	\$	-	\$	499,701				

At June 30, 2015, receivables for the component units, including the applicable allowances for uncollectible accounts, are as follows:

	Allowance									
	Gross	Net								
	 Amount	_	Uncollectibles	_	Amount					
Receivables:				-						
Departmental and other	\$ 172,283	\$	-	\$	172,283					

At June 30, 2015, receivables for the enterprise funds consist of the following:

Receivables:	_	Gross Amount	Allowance for Uncollectibles	_	Net Amount
Airport user fees	\$	481,700	\$ (87,397)	\$	394,303
Golf course user fees		41,274	-		41,274
Wastewater user fees		1,671,604	-		1,671,604
Water user fees		1,368,398	(94,605)		1,273,793
Wastewater liens		30,268	-		30,268
Wastewater special assessments		2,618,253	-		2,618,253
Intergovernmental	_	3,651,243	-	_	3,651,243
Total	\$	9,862,740	\$ (182,002)	\$	9,680,738

Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *unavailable revenue* reported in the governmental funds were as follows:

	General Fund		Highway Projects		Community Preservation Fund		Nonmajor Governmental Funds		Total
Receivables and other asset types:									
Real estate and personal property taxes \$	4,439,303	\$	-	\$	-	\$	-	\$	4,439,303
Tax liens	2,721,445		-		56,797		5,401		2,783,643
Tax foreclosures	1,185,252		-		-		-		1,185,252
Motor vehicle and other excise taxes	1,607,160		-		-		-		1,607,160
Community Preservation Fund surtaxes	-		-		147,554		-		147,554
Special assessments	-		-		-		950,900		950,900
Intergovernmental	12,293,457	· -	8,435,263	-	968,008	-	-	-	21,696,728
Total\$	22,246,617	\$	8,435,263	\$	1,172,359	\$	956,301	\$	32,810,540

## **NOTE 5 – CAPITAL ASSETS**

Capital asset activity of the governmental activities for the year ended June 30, 2015, was as follows:

Governmental Activities:	_	Beginning Balance	Increases		Decrease		_	Ending Balance
Capital assets not being depreciated:								
Land	\$	80,351,236	\$	265,125	\$	-	\$	80,616,361
Construction in progress	_	1,888,170	-	2,381,120	_	(1,888,169)		2,381,121
Total capital assets not being depreciated	_	82,239,406	-	2,646,245	_	(1,888,169)	_	82,997,482
Capital assets being depreciated:								
Land improvements		3,946,438		100,000		-		4,046,438
Buildings and building improvements		166,220,034		4,776,195		-		170,996,229
Machinery and equipment		11,739,441		1,043,900		-		12,783,341
Vehicles		8,336,428		183,453		-		8,519,881
Infrastructure	_	103,345,644	-	9,370,052	_	-	_	112,715,696
Total capital assets being depreciated	_	293,587,985	_	15,473,600	_	-	_	309,061,585
Less accumulated depreciation for:								
Land improvements		(1,481,071)		(160,611)		-		(1,641,682)
Buildings and building improvements		(96,101,295)		(3,503,727)		-		(99,605,022)
Machinery and equipment		(8,063,148)		(611,124)		-		(8,674,272)
Vehicles		(7,012,667)		(535,179)		-		(7,547,846)
Infrastructure	_	(26,833,495)	-	(2,752,434)	_	-	_	(29,585,929)
Total accumulated depreciation	_	(139,491,676)	_	(7,563,075)	_	-	_	(147,054,751)
Total capital assets being depreciated, net	_	154,096,309	_	7,910,525		-	_	162,006,834
Total governmental activities capital assets, net	\$	236,335,715	\$	10,556,770	\$	(1,888,169)	\$	245,004,316

Depreciation expense was charged to functions/programs of the governmental activities as follows:

Governmental Activities:		
General government	\$	111,709
Growth management		31,577
Public safety		441,568
Education		3,134,664
Public works		3,463,939
Regulatory services		274,860
Community services	_	104,758
Total depreciation expense - governmental activities	\$_	7,563,075

Capital asset activity of the business-type activities for the year ended June 30, 2015, was as follows:

Business-Type Activities:	_	Beginning Balance	Increases	-	Decreases	_	Ending Balance
Capital assets not being depreciated:							
Land	\$	40,830,984	\$ -	\$	-	\$	40,830,984
Construction in progress	_	3,007,836	576,363	-	(3,007,836)	-	576,363
Total capital assets not being depreciated	_	43,838,820	576,363	-	(3,007,836)	_	41,407,347
Capital assets being depreciated:							
Land improvements		6,752,486	-		-		6,752,486
Buildings and building improvements		86,463,217	240,276		-		86,703,493
Machinery and equipment		13,686,339	506,431		-		14,192,770
Vehicles		1,653,773	577,840		-		2,231,613
Infrastructure	_	82,603,818	10,097,975	-	-	-	92,701,793
Total capital assets being depreciated	_	191,159,633	11,422,522	-		_	202,582,155
Less accumulated depreciation for:							
Land improvements		(4,739,501)	(235,473)		-		(4,974,974)
Buildings and building improvements		(23,157,848)	(3,120,156)		-		(26,278,004)
Machinery and equipment		(8,221,876)	(896,709)		-		(9,118,585)
Vehicles		(1,208,056)	(137,131)		-		(1,345,187)
Infrastructure		(19,902,606)	(2,081,365)	-	-	-	(21,983,971)
Total accumulated depreciation	_	(57,229,887)	(6,470,834)	-		_	(63,700,721)
Total capital assets being depreciated, net	_	133,929,746	4,951,688	-		_	138,881,434
Total business-type activities capital assets, net	\$	177,768,566	\$ 5,528,051	\$	(3,007,836)	\$_	180,288,781

Depreciation expense was charged to functions/programs of the business-type activities as follows:

Airport	\$	2,838,087
Golf course		172,162
Solid waste		191,206
Wastewater		1,932,185
Water supply		469,255
Marina		205,168
Sandy Neck		80,334
Hyannis youth and community center	_	582,437
Fotal depreciation expense - business-type activities	\$	6,470,834

Capital asset activity of the discretely presented component units for the year ended June 30, 2015, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Discretely Presented Component Units:				
Capital assets not being depreciated:				
Land	\$ 341,264	\$	\$	\$ 341,264
Capital assets being depreciated:				
Improvements	334,665	-	-	334,665
Buildings and building improvements	11,447,412	107,584	-	11,554,996
Machinery and equipment	745,311	30,681	-	775,992
Fine arts	61,000	-	-	61,000
Furniture and fixtures	855,790	28,662	-	884,452
Books and periodicals	98,265	-	-	98,265
Technology	101,960	600		102,560
Total capital assets being depreciated	13,644,403	167,527		13,811,930
Less accumulated depreciation:	(3,460,039)	(344,994)		(3,805,033)
Total capital assets being depreciated, net	10,184,364	(177,467)		10,006,897
Total discretely presented component units capital assets, net	\$	\$(177,467)	\$	\$10,348,161

Depreciation expense was charged to functions/programs of the discretely presented component units as follows:

#### **Discretely Presented Component Units:**

Hyannis Public Library	\$ 27,574
Osterville Free Library	179,087
Centerville Public Library	104,048
Sturgis Library	1,529
Cotuit Library	11,194
Marstons Mills Public Library	14,865
Whelden Memorial Library	6,697
Total depreciation expense - discretely presented component units	\$ 344,994

#### **NOTE 6 – INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2015, are summarized as follows:

-	Transfers In:											
Transfers Out:	General Fund		Capital Projects	<b>.</b> .	Nonmajor Governmental Funds		Golf Course Enterprise Fund	• •	Marina Enterprise Fund	HYCC Enterprise Fund	 Total	-
General Fund\$	-	\$	4,542,510	\$	-	\$	134,000	\$	222,240 \$	1,669,041	\$ 6,567,791	(1)
Capital Projects	21,892		-		-		-		-	-	21,892	(2)
Community Preservation Fund	30,000		111,000		-		-		-	-	141,000	(3)
Nonmajor Governmental Funds	1,107,364		35,000		339,010		-		24,000	-	1,505,374	(4)
Airport Enterprise Fund	743,051		-		-		-		-	-	743,051	(5)
Golf Course Enterprise Fund	250,000		-		-		-		-	-	250,000	(5)
Solid Waste Enterprise Fund	306,518		-		-		-		-	-	306,518	(5)
Wastewater Enterprise Fund	8,450,148		-		-		-		-	-	8,450,148	(5)
Water Supply Enterprise Fund	122,109		-		-		-		-	-	122,109	(5)
Marina Enterprise Fund	60,939		-		-		-		-	-	60,939	(5)
Sandy Neck Enterprise Fund	82,627		-	•	-		-	-	-		 82,627	(5)
Total\$	11,174,648	\$	4,688,510	\$	339,010	\$	134,000	\$	246,240 \$	1,669,041	\$ 18,251,449	=

- (1) Represents budgeted transfers from the general fund and stabilization fund to fund various capital projects, golf course and marina enterprise funds; and subsidies to the Hyannis Youth and Community Center enterprise fund.
- (2) Represents a transfer from the capital projects fund to the general fund.
- (3) Represents budgeted transfers from the community preservation fund to finance various capital projects and for support of administration.
- (4) Represents budgeted transfers from special revenue funds to support the general fund operating budget; transfers from the Barnstable Disability Commission to the school capital project fund to provide funding for school capital related projects; from town permanent fund to fund DPW related projects and support the operating budget; from the Town gifts and grants to the marina enterprise fund for the maintenance of Bismore Park.
- (5) Represents the transfer of enterprise fund costs budgeted in the general fund. Also represents an \$8,025,787 transfer from the wastewater enterprise fund to the general fund for the establishment of the sewer construction and private way maintenance and improvement special revenue fund.

## NOTE 7 – SHORT-TERM FINANCING

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and enterprise funds, respectively.

The Town had the following short-term debt activity during 2015:

	Rat	e	Balance at June 30,	Renewed/	Retired/	Balance at June 30,
Туре	Purpose (%	) Due Date	2014	Issued	Redeemed	2015
Gover	nmental Funds:					
BAN	Bond Anticipation Note 0.90	% 12/31/2016 \$	- 9	\$ <u>255,941</u> \$	- \$	255,941
<b>Enterp</b> Waste	orise Funds: water					
BAN	Bond Anticipation Note 1.50	% 2/26/2016 \$	- 9	\$318,340 \$	\$	318,340
Water	Supply					
BAN	MCWT Drinking Water Interim Loan 0.11	% 12/31/2014	912,866	-	(912,866)	-
BAN	MCWT Drinking Water Interim Loan 0.10	% 12/31/2015	-	2,523,837	-	2,523,837
BAN	MCWT Drinking Water Interim Loan 0.09	% 12/31/2016	-	1,556,339	-	1,556,339
BAN	Bond Anticipation Note 1.50	% 2/26/2016	-	1,124,279	-	1,124,279
	Total Water Supply		912,866	5,204,455	(912,866)	5,204,455
	Total Enterprise Funds	\$	912,866	§ <u>5,522,795</u> \$	(912,866) \$	5,522,795

## NOTE 8 – LONG-TERM DEBT

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

Details related to the outstanding indebtedness at June 30, 2015, and the debt service requirements are as follows:

## **Bonds Payable Schedule – Governmental Funds**

Projects	Maturities Through	Original Loan Amount	Coupon Rate (%)	Outstanding at June 30, 2014	Issued	Redeemed	Outstanding at June 30, 2015
MCWT Title V Bond of 1997	2021	200,000	0.00	\$ 72,603	\$-	\$ (10,400) \$	62,203
MCWT Title V Bond of 2002	2023	200,000	0.00	90,212	-	(9,972)	80,240
Municipal Purpose Bonds of 2005	2015	6,280,000	3.25 - 5.00	3,445,000	-	(3,445,000)	-
MCWT Title V Bonds of 2006	2026	400,000	0.00	240,000	-	(20,000)	220,000
MCWT Title V Bond of 2007	2027	200,000	0.00	130,000	-	(10,000)	120,000
Municipal Purpose Bonds of 2007	2027	44,066,188	3.38 - 4.75	24,210,000	-	(6,730,000)	17,480,000
MCWT Bond of 2008 (CW-04-31)	2021	389,216	2.00	222,094	-	(29,856)	192,238
Municipal Purpose Bonds of 2008	2028	5,928,700	3.75 - 4.50	3,212,000	-	(373,000)	2,839,000
MCWT Bond of 2009	2021	887,454	2.00	629,745	-	(340,301)	289,444
Municipal Purpose Bonds of 2010	2030	3,873,270	2.00 - 5.00	2,750,000	-	(200,000)	2,550,000
Municipal Purpose Bonds of 2011	2031	15,751,000	2.00 - 4.00	11,290,349	-	(1,746,552)	9,543,797
Municipal Purpose Refunding of 2012	2023	10,037,900	2.00 - 4.00	8,079,500	-	(1,200,000)	6,879,500
Municipal Purpose Bonds of 2014	2024	6,248,000	2.00 - 3.00	6,248,000	-	(793,000)	5,455,000
Municipal Purpose Refunding of 2015	2027	5,265,500	2.00 - 4.50	-	5,265,500	-	5,265,500
Municipal Purpose Bonds of 2015	2035	3,930,000	2.00 - 4.50		3,930,000	<u> </u>	3,930,000
Total Bonds Payable				60,619,503	9,195,500	(14,908,081)	54,906,922
Add: unamortized premium				187,337	728,615	(44,303)	871,649
Total Bonds Payable, net				\$ 60,806,840	\$ 9,924,115	\$ (14,952,384) \$	55,778,571

Debt service requirements for principal and interest for governmental bonds payable in future years are as follows:

Year	Principal	Interest	Total
2016\$	8,980,249 \$	2,164,830 \$	11,145,079
2017	8,627,730	1,849,462	10,477,192
2018	8,535,737	1,446,313	9,982,050
2019	8,529,982	1,079,172	9,609,154
2020	4,926,660	712,148	5,638,808
2021	3,764,171	531,702	4,295,873
2022	3,296,756	394,626	3,691,382
2023	2,677,256	270,033	2,947,289
2024	1,567,483	186,840	1,754,323
2025	1,029,483	139,291	1,168,774
2026	737,483	99,341	836,824
2027	500,483	74,010	574,493
2028	394,483	56,972	451,455
2029	359,483	43,840	403,323
2030	344,483	31,730	376,213
2031	165,000	19,506	184,506
2032	125,000	14,100	139,100
2033	115,000	10,350	125,350
2034	115,000	6,900	121,900
2035	115,000	3,450	118,450
-			
Total\$	54,906,922 \$	9,134,616 \$	64,041,538

## **Bonds Payable Schedule – Enterprise Funds**

Projects	Maturities Through	Original Loan Amount	Coupon Rate (%)	Outstanding at June 30, 2014	Issued	Redeemed	Outstanding at June 30, 2015
Golf Course Add: unamortized premium	2025 \$	6,601,500	5.00 \$	2,900,000 \$ 	2,151,500 \$ 314,768	(2,350,000) \$	2,701,500 314,768
Total Golf Course Bonds Payable, net				2,900,000	2,466,268	(2,350,000)	3,016,268
Wastewater	2032	27,735,259	0.00 - 4.75	17,924,235		(1,830,596)	16,093,639
Water Add: unamortized premium	2033	21,453,325	2.00 - 5.00	12,135,005	6,244,800 810,683	(7,046,917)	11,332,888 810,683
Total Water Bonds Payable, net				12,135,005	7,055,483	(7,046,917)	12,143,571
Solid Waste Transfer Station	2027	8,145,600	0.00 - 4.50	2,749,800	284,900	(758,700)	2,276,000
Sandy Neck	2031	1,265,000	4.00	1,115,000		(50,000)	1,065,000
Marinas	2030	1,814,000	3.00 - 5.00	1,673,651		(143,448)	1,530,203
Hyannis Youth and Community Center Add: unamortized premium	2028	22,393,300	3.375 - 5.00	11,617,000 	5,028,300 720,384	(6,168,000)	10,477,300 720,384
Total Hyannis Youth and Community Cent	ter Bonds Paya	able, net		11,617,000	5,748,684	(6,168,000)	11,197,684
Airport	2031	730,000	2.00 - 4.12	650,000		(30,000)	620,000
Total Bonds Payable, net				50,764,691	15,555,335	(18,377,661)	47,942,365
Less: unamortized premium					(1,845,835)	<u> </u>	(1,845,835)
Total Bonds Payable			\$	50,764,691 \$	13,709,500 \$	(18,377,661) \$	46,096,530

Debt service requirements for principal and interest for enterprise fund bonds and notes payable in future years are as follows:

Year	Principal	Interest	Total
2016\$	3,915,077 \$	2,029,778 \$	5,944,855
2017	3.976.087	1,884,916	5,861,003
2018	3,670,454	1,232,770	4,903,224
2019	3,740,815	1,013,400	4,754,215
2019		, ,	
	3,357,395	885,300	4,242,695
2021	3,207,292	777,368	3,984,660
2022	3,231,731	674,392	3,906,123
2023	3,293,111	569,231	3,862,342
2024	3,210,016	464,925	3,674,941
2025	3,110,815	369,481	3,480,296
2026	2,886,085	273,213	3,159,298
2027	2,926,837	197,729	3,124,566
2028	1,767,078	121,344	1,888,422
2029	988,595	80,514	1,069,109
2030	967,958	57,316	1,025,274
2031	923,355	33,810	957,165
2032	437,378	15,951	453,329
2033	446,451	6,931	453,382
2034	20,000	1,200	21,200
2035	20,000	600	20,600
_			
Total\$	46,096,530 \$	10,690,167 \$	56,786,697

The Town issued \$18,235,000 in General Obligation Refunding Bonds on February 17, 2015 for an advance debt refunding of \$19,385,000 in outstanding General Obligation Bonds originally issued in 2005 and 2007. The \$19,385,000 of General Obligation Bonds was refunded by placing the proceeds of the refunding bonds plus a net bond premium for a total of \$20,689,045 in an irrevocable trust to refund the outstanding debt when they are callable on February 15, 2025. As a result, the refunded bonds are considered defeased and the liability has been removed from the statement of net position. The reacquisition price exceeded the net carrying amount of the old debt by \$2,454,045. This refunding was undertaken to reduce total debt service payments by \$1,706,141 and resulted in an economic gain of \$1,524,819.

The Town has entered into several loan agreements with the Massachusetts Clean Water Trust (MCWT) for which the Town has recorded the total amount of debt outstanding. However, as of June 30, 2015, the Town has not incurred \$2,473,897 of the eligible construction costs related to the projects and as a result has not yet received the corresponding loan proceeds from MCWT. Accordingly, the Town has recorded \$2,473,897 as an intergovernmental receivable in the accompanying basic financial statements, as of June 30, 2015.

The Town is scheduled to be subsidized by the MCWT on a periodic basis for principal in the amount of \$1,177,346 and interest costs for \$489,892. The principal subsidies are guaranteed and therefore a \$1,177,346 intergovernmental receivable has been reported in the business-type financial statements. Since the Town is legally obligated for the total amount of the debt, such amounts have been reported in the accompanying basic financial statements. The 2015 principal and interest subsidies totaled \$229,399 and \$180,780, respectively.

The Commonwealth of Massachusetts has approved school construction assistance to the Town. The assistance program, which is administered by the Massachusetts School Building Authority, provides resources for construction costs and debt service interest of general obligation bonds outstanding. The Town is currently receiving annual payments for 64% of eligible costs in relation to the construction of the new Middle School and the renovation and addition to the High School. During 2015, approximately \$3,509,000 of such assistance was received. Approximately \$12,935,000 will be received in future years. Of this amount, \$891,000 represents reimbursement of future long-term interest costs and \$12,044,000 represents reimbursement of approved construction cost and interest costs previously paid. Accordingly, an intergovernmental receivable and corresponding unavailable revenue have been reported in these basic financial statements for \$12,044,000 which represents the Commonwealth's share of construction and interest costs paid for the Middle School and High School projects.

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2015, the Town had the following authorized and unissued debt:

Purpose	Amount
Sewer projects \$	10,088,246
Water projects	4,056,480
Dredging projects	280,000
Road projects	660,000
Airport projects	20,618,125
Improvements for Bismore Park	582,000
Facilities improvements	1,608,000
School improvements	11,286,000
Fuel farm	810,000
Bulkhead	728,000
Sidewalks	400,000
Fish run reconstruction	500
Total\$	51,117,351

## Changes in Long-term Liabilities

During the year ended June 30, 2015, the following changes occurred in long-term liabilities:

	(As Revised)								
	Beginning						Ending		Current
	Balance		Additions	_	Reductions		Balance		Portion
Governmental Activities:									
Bonds Payable\$	60,619,503	\$	9,195,500	\$	(14,908,081)	\$	54,906,922	\$	8,980,249
Add: Unamortized Premium	187,337		728,615	_	(44,303)	_	871,649	_	441,478
Total Bonds Payable	60,806,840		9,924,115		(14,952,384)		55,778,571		9,421,727
Compensated Absences	3,273,997		2,425,405		(2,574,791)		3,124,611		2,526,420
Workers' Compensation	654,000		44,000		(58,000)		640,000		58,000
Net Pension Liability	67,575,916		506,825		-		68,082,741		-
Other Postemployment Benefits	37,657,742		9,514,877	_	(5,182,549)	_	41,990,070	_	-
Total Governmental Funds	169,968,495		22,415,222		(22,767,724)	_	169,615,993		12,006,147
Business Type Activities:									
Bonds Payable	50,764,691		13,709,500		(18,377,661)		46,096,530		3,915,077
Add: Unamortized Premium	-		1,845,835		-	_	1,845,835	_	274,076
Total Bonds Payable	50,764,691		15,555,335		(18,377,661)		47,942,365		4,189,153
Compensated Absences	399,206		337,067		(332,545)		403,728		343,185
Landfill Closure	325,000		-		(25,000)		300,000		25,000
Net Pension Liability	16,943,513		127,079		-		17,070,592		-
Other Postemployment Benefits	2,565,337		23,715		(139,874)	_	2,449,178		-
Total Business Type Activities	70,997,747		16,043,196		(18,875,080)	_	68,165,863		4,557,338
•				_					
Total\$	240,966,242	\$	38,458,418	\$	(41,642,804)	\$	237,781,856	\$	16,563,485
		: =		-		-		=	

Long-term liabilities related to both governmental and business-type activities are normally paid from the General Fund and the Enterprise Funds, respectively.

## NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

The Town classifies fund balance according to the constraints imposed on the use of the resources.

There are two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The Town has reported principal portions of endowment funds as nonspendable.

In addition to the nonspendable fund balance, spendable fund balances are classified based on a hierarchy of spending constraints.

• <u>Restricted</u>: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.

- <u>Committed</u>: fund balances that contain self-imposed constraints of the government from its highest level of decision making authority. The Town's highest level of decision making authority is Town Council.
- <u>Assigned</u>: fund balances that contain self-imposed constraints of the government to be used for a particular purpose. The Town's by-laws authorize the Finance Director to assign fund balance.
- <u>Unassigned</u>: fund balance of the general fund that is not constrained for any particular purpose.

The Town has classified its fund balances with the following hierarchy.

	General	Capital Projects	Highway Projects	Community Preservation Fund	Nonmajor Governmental Funds	Total Governmental Funds
FUND BALANCES						
Nonspendable:						
Permanent fund principal\$	- \$	- \$	- \$	- \$	15,737,943 \$	15,737,943
Restricted for:						
Pension reserve	2,453,717	-	-	-	-	2,453,717
Town capital projects	-	7,566,053	-	-	-	7,566,053
Highway projects	-	-	668,260	-	-	668,260
School capital projects	-	1,489,989	-	-	-	1,489,989
Community preservation	-	-	-	9,818,187	-	9,818,187
Town revolving	-	-	-	-	2,901,016	2,901,016
School revolving	-	-	-	-	2,740,579	2,740,579
Town gift and grant funds	-	-	-	-	2,740,037	2,740,037
School gift and grant funds	-	-	-	-	1,592,644	1,592,644
Cemetery and library trust funds	-	-	-	-	876,371	876,371
Conservation trust funds	-	-	-	-	129,930	129,930
Education trust funds	-	-	-	-	443,636	443,636
Other permanent trust funds	-	-	-	-	339,260	339,260
Assigned to:						
Town Council	1,927	-	-	-	-	1,927
Town Manager	10,941	-	-	-	-	10,941
Administrative services	251,532	-	-	-	-	251,532
Growth management	36,286	-	-	-	-	36,286
Public safety	103,667	-	-	-	-	103,667
Community services	118,710	-	-	-	-	118,710
Regulatory services	55,915	-	-	-	-	55,915
Education	937,365	-	-	-	-	937,365
Public works	386,484	-	-	-	-	386,484
Culture and recreation	148,939	-	-	-	-	148,939
Property and liability insurance	19,075	-	-	-	-	19,075
Employee benefits	13,032	-	-	-	-	13,032
Other assessments	4,874	-	-	-	-	4,874
Free cash voted for the 2016 budget	4,048,160	-	-	-	-	4,048,160
Unassigned	36,629,184	-		<u> </u>	<u> </u>	36,629,184
TOTAL FUND BALANCES\$	45,219,808 \$	9,056,042 \$	668,260 \$	9,818,187 \$	27,501,416 \$	92,263,713

Massachusetts General Law Ch.40 §5B allows for the establishment of stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body.

At June 30, 2015, the balance of the Town's municipal purpose stabilization fund (capital trust fund) is \$10,439,823 and is reported as unassigned fund balance within the general fund. The municipal purpose stabilization fund balance can be used for general and/or capital purposes upon approval of the Council.

In 2010, the Town adopted special legislation to create a sewer construction trust fund. In accordance with the legislation, the Town reports 100% of the meals tax and 33% of the hotel/motel tax collected directly to a sewer

construction trust fund. Beginning in 2015, the Town adopted special legislation to establish a sewer construction and private way maintenance and improvement fund. All funds collected since the original 2010 shall be credited to the new stabilization fund. At June 30, 2015, the balance of the Town's sewer construction and private way maintenance and improvement fund is \$10,339,300 and is reported as unassigned fund balance within the general fund.

At June 30, 2015, the balance of the Town's pension stabilization fund is \$2,453,717 and is reported as restricted fund balance within the general fund. The pension stabilization fund balance may only be appropriated to fund the unfunded pension liability that accrues to the Town through the county retirement system. The amount appropriated from the pension stabilization fund is subject to Council approval and the approval of the Public Employee Retirement Administration Commission (PERAC).

# NOTE 10 – LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

State and federal laws and regulations require the Town to construct a final capping system on its Flint Street Sanitary landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site after closure. The Town stopped accepting waste in 1991 and performed a final capping of the landfill site in 1997. At June 30, 2015, the Town has accrued \$300,000 as the estimated cost of the landfill's postclosure care in the Solid Waste Enterprise Fund. This liability is based on estimates of what it would cost to perform all future postclosure care as of June 30, 2015. Actual costs may be higher due to inflation, deflation, changes in technology, or changes in regulations.

## NOTE 11 – RISK FINANCING

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. The Town participates in a premium-based health care plan for its active and retired employees. The amount of claim settlements has not exceeded insurance coverage in any of the previous three years.

The Town provides health insurance through the Cape Cod Municipal Health Group (the Group), a nonprofit shared risk health group comprised of 51 governmental units. The Town and its employees contribute to the Group based upon a 50% (Town) and 50% (employee) primary care premium formula. In the event the Group is terminated, the Town is obligated to pay its prorata share of a deficit, should one exist.

The Town is self-insured for unemployment claims which are funded on a pay-as-you-go basis from annual appropriations paid from the general fund. The Incurred But Not Reported is immaterial to the financial statements and therefore is not reported.

The Town was self-insured for its workers' compensation activities prior to 2005 when the Town purchased commercial insurance. Beginning in 2012, the Town discontinued the premium based plan and has reinstated the self-insured workers' compensation plan as an internal service fund. The self-insured program is administered by a third party administrator and funded on a pay-as-you-go basis from annual appropriations paid from the General Fund. The Town estimates its future workers' compensation liability for occurrences under the self-insured program based on history and injury type and accounts for this liability on the full accrual basis of accounting on the statement of net position. The estimated claims liability also includes amounts for incremental claim adjustment expenses regardless of whether allocated to specific claims. At June 30, 2015, the amount of the liability for self-insured workers' compensation claims totaled \$640,000 for governmental activities.

Changes in the reported liability since July 1, 2013, are as follows:

-	Balance at Beginning of Year	-	Current Year Claims and Changes in Estimate	 Claims Payments	_	Balance at Year-End	 Current Portion at Year-End
Governmental Activities	S:						
2014\$ 2015	661,000 654,000	\$	758,302 767,188	\$ (765,302) (781,188)	\$	654,000 640,000	\$ 58,000 58,000

#### NOTE 12 – PENSION PLAN

#### Plan Descriptions

The Town is a member of the Barnstable County Retirement Association (BCRA), a cost-sharing multipleemployer defined benefit pension plan covering eligible employees of the 59 member units. The BCRA is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The audited financial report may be obtained by visiting http://www.barnstablecounty.org/retirement-association/.

The Town is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multiemployer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting http://www.mass.gov/osc/publications-and-reports/financial-reports/.

## Special Funding Situation

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the Town to the MTRS. Therefore, the Town is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2014. The Town's portion of the collective pension expense, contributed by the Commonwealth, of \$6,720,735 is reported in the general fund as intergovernmental revenue and pension expense in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Town is \$96,736,302 as of the measurement date.

## Benefits Provided

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

There were no changes of benefit terms that affected the total pension liability at December 31, 2014.

## Contributions

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute to the System at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the BCRA a legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll. The Town's proportionate share of the required contribution equaled its actual contribution for the year ended December 31, 2014, was \$7,858,269, 19.86% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability.

## Pension Liabilities

At June 30, 2015, the Town reported a liability of \$85,153,333 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2015. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2014, the Town's proportion was 15.083%, which did not change from its proportion measured at December 31, 2013.

## Pension Expense

For the year ended June 30, 2015, the Town recognized pension expense of \$8,345,887. At June 30, 2015, the Town reported deferred outflows of resources related to pensions of \$145,832, from the net difference between projected and actual investment earnings on pension plan investments. Since the System performs an actuarial valuation biennially, there are no reported differences between expected and actual experience.

The deferred outflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2016\$	36,458
2017	36,458
2018	36,458
2019	36,458
Total\$	145.832
10tai	140,002

#### Actuarial Assumptions

The total pension liability in the January 1, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date	January 1, 2014
Actuarial cost method	Entry Age Normal Cost Method.
Amortization method	Payments increased at 4.0%, except for 2010 Early Retirement Incentive, which is a level payment.
Remaining amortization period	22 years from July 1, 2014 for 2002 and 2003 Early Retirement Incentives, retiree sheriffs liability and remaining unfunded liability, and 8 years from July 1, 2014 for 2010 Early Retirement Incentive.
Asset valuation method	Sum of actuarial value at beginning of the year, contributions and investment earnings based on the actuarial interest assumption less benefit payments and operating expenses plus 20% of the market value at the end of the year in excess of that sum, plus additional adjustment toward market value as necessary so that the final actuarial value is within 20% of market value.
Inflation rate	4.00%
Projected salary increases	Varies by length of service with ultimate rates of 4.25% for Group 1, 4.50% for Group 2 and 4.75% for Group 4.
Cost of living adjustments	3.0% of the first \$15,000 of retirement income.
Rates of retirement	Varies based upon age for general employees, police and fire employees.
Rates of disability	For general employees, it was assumed that 45% of all disabilities are ordinary (55% are service connected). For police and fire employees, 10% of all disabilities are assumed to be ordinary (90% are service connected).

Mortality Rates:

Pre-Retirement	The RP-2000 Employee Mortality Table projected generationally with a Scale from 2010.
Healthy Retiree	The RP-2000 Healthy Annuitant Mortality Table projected generationally with a Scale AA from 2010.
Disabled Retiree	The RP-2000 Healthy Annuitant Mortality Table set forward three years for males only projected generationally with Scale AA from 2010.
Investment rate of return/Discount rate	7.75%, net of pension plan investment expense, including inflation previously 7.875%

#### Investment policy

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Board and pursuant to Massachusetts General Laws and Public Employee Retirement Administration guidelines. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of January 1, 2014 are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return	Long-Term Expected Asset Allocation
	0.000/	00.000/
Domestic equity	6.60%	20.00%
International developed markets equity	7.10%	16.00%
International emerging markets equity	9.40%	7.00%
Core fixed income	2.20%	13.00%
High-yield fixed income	4.70%	10.00%
Real estate	4.40%	10.00%
Commodities	4.40%	4.00%
Hedge fund, GTAA, Risk parity	3.90%	10.00%
Private equity	11.70%	10.00%

#### Rate of return

For the year ended December 31, 2014, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 7.58%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

## Discount rate

The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and

that contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability, calculated using the discount rate of 7.75%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

Current					
1% Decrease (6.75%)		Discount (7.75%)	_	1% Increase (8.75%)	
109 775 784	¢	85 153 333	¢	64,274,771	
		(6.75%)	1% Decrease Discount   (6.75%) (7.75%)	1% Decrease Discount   (6.75%) (7.75%)	

At June 30, 2015, the Town has \$2,453,717 in a pension reserve fund which is classified as part of the general fund in the governmental fund financial statements. The Town transferred \$290,000 from the pension reserve fund to the general fund in 2015. The pension reserve fund may only be used to provide funding for annual contributions to the Association upon approval of the Council and the approval of the Public Employee Retirement Administration Commission (PERAC).

## NOTE 13 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

*Plan Description* – The Town of Barnstable administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides lifetime healthcare insurance for eligible retirees and their spouses through the Town's group health insurance plan, which covers both active and retired members. Chapter 32b of the MGL assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the Town and the unions representing Town employees and are renegotiated each bargaining period. The Retiree Health Plan does not issue a publicly available financial report. Additionally, retired teachers and their spouses receive health insurance through the Group Insurance Commission of the Commonwealth of Massachusetts (GIC). Each participating municipality is assessed for the governmental share of health and life insurance premiums paid on-behalf of its teacher retirees by the state. The state pays 85 - 90% of the total premium; the retiree's co-payment is 10 - 15% of the total premium as well as full payment for catastrophic illness coverage. The Town's assessment from the Commonwealth, for retired teachers, for 2015, totaled \$2,330,293.

*Funding Policy* – Contribution requirements are also negotiated between the Town and union representatives. The required contribution is based on a pay-as-you-go financing requirement. The Town contributes 50% of the cost of current-year premiums for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 50% of their premium costs. For 2015, the Town's age-weighted contribution to the plan totaled approximately \$5.0 million.

The Commonwealth of Massachusetts passed special legislation that has allowed the Town to establish the postemployment benefit trust fund and to enable the Town to dedicate resources necessary to begin pre-funding its OPEB liabilities. During 2015, the Town pre-funded future other postemployment benefit (OPEB) liabilities in the amount of \$700,000.

#### Notes to Basic Financial Statements

Annual OPEB Cost and Net OPEB Obligation – The Town's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB <u>Statement #45</u>. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The components of the Town's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Town's net OPEB obligation are summarized as follows:

Annual required contribution\$ Interest on net OPEB obligation	8,657,089 2,212,269
Adjustment for timing	(1,682,003)
Annual OPEB cost (expense)	9,187,355
Contributions made (including retired teachers)	(4,971,187)
-	
Increase in net OPEB obligation	4,216,168
Net OPEB obligation - beginning of year	40,223,079
Net OPEB obligation - end of year\$	44,439,247

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2015 was as follows:

Year Ended	 Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	 Net OPEB Obligation		
6/30/2015 6/30/2014 6/30/2013	\$ 9,187,355 9,160,516 8,781,767	54% 58% 56%	\$ 44,439,247 40,223,079 36,384,986		

*Funded Status and Funding Progress.* The funded status of the Plan as of the most recent actuarial valuation dates is as follows:

Actuarial Valuation Date	 Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age Normal (B)		Accrued Unfunded Liability (AAL) AAL ntry Age Normal (UAAL)		 Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
6/30/2014 6/30/2012 6/30/2010	\$ 1,373,922 782,352 -	\$ 131,854,468 131,158,217 162,010,280	\$	130,480,546 130,375,865 162,010,280	1% 1% 0%	\$ 50,814,000 49,818,000 48,841,000	256.78% 261.70% 331.71%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements,

presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2014, actuarial valuation, actuarial liabilities were determined using the entry age normal cost method. The actuarial assumptions included a 5.5% investment return assumption, which is based on the expected yield on the assets of the Town, calculated based on the funded level of the plan at the valuation date, an annual medical/prescription drug cost trend rate of: 10% initially, decreasing 2.0% for one year and 0.5% for six years to an ultimate level of 5% per year for members under age 65 and 10% initially, decreasing by 0.5% for ten years to an ultimate level of 5.0% per year for members over age 65, a GIC medical/prescription drug cost trend rate of 6.5% for one year, 6.0% for eight years, 5.5% for one year to an ultimate level of 5.0% per year, and included a 4.0% inflation assumption. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized over a 30 year open period using a level percentage of projected payroll with amortization payments increasing at 4.0% per year. The asset valuation method being used is market value. The remaining amortization period at June 30, 2014 is 30 years.

## **NOTE 14 – COMMITMENTS**

The Town has entered into, or is planning to enter into, contracts totaling \$28.6 million in relation to various capital projects including road and sidewalk improvements, school modular facility construction and building improvements, water quality improvements to lakes and ponds, dredging, equipment purchases, boat ramp improvements, municipal and beach facility improvements, water line pipe replacements, sewer plant improvements and several improvement projects at the Barnstable Municipal Airport.

A total of \$377,000 of the airport enterprise fund surplus will be used to finance the projects at the airport. \$480,000 of the solid waste enterprise fund reserves are being used for equipment replacement. \$350,000 of the water enterprise fund reserves will be used for pump and water pipe replacements and \$284,500 of the sewer enterprise fund reserves will be used for various plant improvements.

Capital Trust Fund reserves of \$3,954,832 will be used for public road improvements, equipment replacement and water quality improvements. A total of \$520,669 in balances left over from completed projects will be used to fund the 2016 capital improvement program. In addition, the Town has authorized \$22.6 million of new general obligation bonds to finance the various improvements previously mentioned. \$12.4 million is for general fund projects and \$10.2 million is for the enterprise funds.

# **NOTE 15 – CONTINGENCIES**

The Town participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of the Single Audit Act Amendments of 1996 through June 30, 2015, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2015, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2015.

## NOTE 16 – SUBSEQUENT EVENTS

Management has evaluated subsequent events through December 18, 2015, which is the date the financial statements were available to be issued.

## NOTE 17 – REVISON OF NET POSITION

Beginning net position of governmental activities, business-type activities and each applicable enterprise fund has been revised to reflect the implementation of GASB Statements #68 and #71. The revised balances are summarized in the following table:

	06/30/2014 Previously Reported Balances	Implementation of GASBS #68 and #71	-	06/30/2014 Revised Balances
Government-Wide Financial Statements				
Governmental activities\$ Business-type activities	256,102,945 163,936,622	\$ (67,575,916) (16,943,513)	\$	188,527,029 146,993,109
Total\$	420,039,567	\$ (84,519,429)	\$_	335,520,138
Business-type Activities - Enterprise Funds				
Airport\$	73,634,708	\$ (4,410,052)	\$	69,224,656
Golf Course	10,705,889	(3,072,107)		7,633,782
Solid Waster	5,115,287	(2,706,165)		2,409,122
Wastewater	45,275,798	(2,641,969)		42,633,829
Water Supply	13,282,644	(637,535)		12,645,109
Marina	4,684,411	(610,906)		4,073,505
Sandy Neck	892,718	(1,031,395)		(138,677)
Hyannis Youth and Community Center	10,345,167	(1,833,384)	_	8,511,783
Total\$	163,936,622	\$ (16,943,513)	\$	146,993,109

## NOTE 18 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During 2015, the following GASB pronouncements were implemented:

• GASB <u>Statement #67</u>, *Financial Reporting for Pension Plans;* GASB <u>Statement #68</u>, *Accounting and Financial Reporting for Pensions;* and GASB <u>Statement #71</u> *Pension Transition for Contributions Made Subsequent to the Measurement Date.* Financial statement changes include the recognition of a net pension liability, pension expense and deferred outflows/inflows of resources depending on the nature of the change each year. The financial statements also recognized a restatement of the beginning net

position to reflect the net pension liability at the beginning of the year. The notes to the basic financial statements and the required supplementary information were expanded to include additional required schedules and disclosures.

• GASB <u>Statement #69</u>, Governmental Combinations and Disposals of Government Operations. This pronouncement did not impact the basic financial statements.

The following GASB pronouncements will be implemented in the future:

- The GASB issued <u>Statement #72</u>, *Fair Value Measurement and Application,* which is required to be implemented in 2016.
- The GASB issued <u>Statement #73</u>, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. The provisions of this Statement are effective for 2016—except those provisions that address employers and governmental non-employer contributing entities for pensions that are not within the scope of Statement 68, which is required to be implemented in 2017.
- The GASB issued <u>Statement #74</u>, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans,* which is required to be implemented in 2017.
- The GASB issued <u>Statement #75</u>, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which is required to be implemented in 2018.
- The GASB issued <u>Statement #76</u>, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments,* which is required to be implemented in 2016.
- The GASB issued <u>Statement #77</u>, *Tax Abatement Disclosures,* which is required to be implemented in 2017.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.
**Required Supplementary Information** 

## **Pension Plan Schedules**

The Schedule of the Town's Proportionate Share of the Net Pension Liability presents multi-year trend information on the Town's net pension liability and related ratios.

The Schedule of Town's Contributions presents multi-year trend information on the Town's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers Contributory Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Town along with related ratios.

These schedules are intended to present information for ten years. Until a ten year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY BARNSTABLE COUNTY RETIREMENT ASSOCIATION

	December 31, 2014
Town's proportion of the net pension liability (asset)	15.083%
Town's proportionate share of the net pension liability (asset) \$	85,153,333
Town's covered employee payroll (*)\$	39,562,464
Net pension liability as a percentage of covered-employee payroll	215.24%
Plan fiduciary net position as a percentage of the total pension liability	60.43%
Until a 10-year trend is compiled, information is presented for those yea which information is available.	rs for

- \*Covered employee payroll as reported in the January 1, 2014 funding valuation report.
- See notes to required supplementary information.

### SCHEDULE OF TOWN'S CONTRIBUTIONS BARNSTABLE COUNTY RETIREMENT ASSOCIATION

-	December 31, 2014
Actuarially determined contribution (a)\$	7,858,269
Contributions in relation to the actuarially determined contribution	(7,858,269)
Contribution deficiency (excess)\$	-
Covered-employee payroll (*)\$	39,562,464
Contributions as a percentage of covered- employee payroll	19.86%
Note: this schedule is intended to present information Until a 10-year trend is compiled, information is prese years for which information is available.	
(a) Based on the results of the January 1, 2012 actuaria valuation (including assumptions and methods) which determined budgeted appropriations for fiscal 2015.	
*Covered employee payroll as reported in the January funding valuation report.	1, 2014
See notes to required supplementary information.	

Town of Barnstable, Massachusetts

#### SCHEDULE OF THE SPECIAL FUNDING AMOUNTS OF THE NET PENSION LIABILITY MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the Town; the portion of the collective pension expense as both a revenue and pension expense recognized by the Town; and the Plan's fiduciary net position as a percentage of the total liability.

Fiscal Year	1	Commonwealth's 00% Share of the Net Pension Liability Associated with the Town	Town's Expense and Revenue Recognized for the Commonwealth's Support	Plan Fiduciary Net Position as a Percentage of the Total Liability
2015	\$	96,736,302	\$ 6,720,735	61.64%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

## Other Postemployment Benefit Plan Schedules

The Schedule of Funding Progress compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

The Schedule of Employer Contributions presents multiyear trend information for required and actual contributions relating to the plan.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

#### OTHER POSTEMPLOYMENT BENEFIT PLAN SCHEDULE OF FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS

#### Schedule of Funding Progress

Actuarial Valuation Date	 Actuarial Value of Assets (A)	_	Actuarial Accrued Liability (AAL) Entry Age Normal (B)	 Unfunded AAL (UAAL) (B-A)	Funde Ratio (A/B)	 Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
6/30/2014	\$ 1,373,922	\$	131,854,468	\$ 130,480,546	1%	\$ 50,814,000	256.78%
6/30/2012	782,352		131,158,217	130,375,865	1%	49,818,000	261.70%
6/30/2010	-		162,010,280	162,010,280	0%	48,841,000	331.71%
6/30/2008	-		159,321,644	159,321,644	0%	44,795,126	355.67%
6/30/2006	-		150,545,412	150,545,412	0%	48,120,192	312.85%

#### Schedule of Employer Contributions

Year		Required Contributior				Percentage
Ended		Contribution		Made		Contributed
					_	
6/30/2015	\$	8,657,089	\$	4,971,187		57%
6/30/2014		8,722,038		5,322,423		61%
6/30/2013		8,389,868		4,916,640		59%
6/30/2012		11,059,214		5,657,922		51%
6/30/2011		10,558,506		5,777,561		55%
6/30/2010		11,672,884		4,657,322		40%

See notes to required supplementary information.

### OTHER POSTEMPLOYMENT BENEFIT PLAN ACTUARIAL METHODS AND ASSUMPTIONS

Actuarial Methods:

Valuation date Actuarial cost method Amortization method Remaining amortization period Asset valuation method	Entry Age Normal Amortization payments increasing at 4.0% 30 years, open at June 30, 2014
Actuarial Assumptions:	
Investment rate of return Inflation rate Medical/Prescription drug cost trend rate GIC Medical/Prescription drug cost trend rate	<ul> <li>4.0%</li> <li>Under 65: 10% decreasing by 2.0% for 1 year and 0.5% for 6 years to an ultimate rate of 5.0% per year Over 65:10% decreasing by 0.5% for 10 years to an ultimate level of 5.0% per year</li> <li>6.5% for 1 year, 6.0% for 8 years, 5.5% for 1 year and</li> </ul>
Dental Part B reimbursement and/or penalties	
Plan Membership, including teachers:	
Current retirees, beneficiaries, and dependents Current active members	
Total	

See notes to required supplementary information.

### NOTE A – PENSION PLAN

## **Pension Plan Schedules**

## A. Schedule of the Town's Proportionate Share of the Net Pension Liability

The Schedule of the Town's Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered employee payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered payroll.

### B. Schedule of Town's Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The appropriations are payable on July 1 and January 1. The Town may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual contributions may be less than the "total appropriation". The pension fund appropriation is allocated to the Town based on covered payroll.

## C. Schedule of the Special Funding Amounts of the Net Pension Liabilities

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the Town; the portion of the collective pension expense as both a revenue and pension expense recognized by the Town; and the Plan's fiduciary net position as a percentage of the total liability.

### D. Changes in Assumptions - None

### E. Changes in Plan Provisions - None

## NOTE B – OTHER POSTEMPLOYMENT BENEFITS

The Town administers a single-employer defined benefit healthcare plan ("The Retiree Health Plan"). The plan provides lifetime healthcare insurance for eligible retirees and their spouses through the Town's group health insurance plan, which covers both active and retired members. Additionally, retired teachers and their spouses receive health insurance through the Group Insurance Commission of the Commonwealth of Massachusetts (GIC). Each participating municipality is assessed for the governmental share of health and life insurance premiums paid on behalf of its teacher retires by the state.

The Town currently finances its other postemployment benefits (OPEB) on a combined pre-funded and pay-asyou-go basis. As a result, the funded ratio (actuarial value of assets expressed as a percentage of the actuarial accrued liability) is 1%. In accordance with Governmental Accounting Standards, the Town has recorded its OPEB cost equal to the actuarial determined annual required contribution (ARC) which includes the normal cost of providing benefits for the year and a component for the amortization of the total unfunded actuarial accrued liability of the plan.

#### Notes to Required Supplementary Information

The Schedule of Funding Progress presents multiyear trend information which compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The Schedule of Employer Contributions presents multiyear trend information for required and actual contributions relating to the plan.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

# Combining Statements and Individual Fund Statement

## Nonmajor Governmental Funds

#### Special Revenue Funds

Special revenue funds are used to account for the proceeds of specific revenue sources (other than permanent funds or capital project funds) that are restricted by law or administrative action to expenditures for specified purposes. The Town's special revenue funds are grouped into the following categories:

*Town Revolving Funds* – accounts for the non-school related activity of revolving funds established in accordance with MGL Chapter 44, Section 53E  $\frac{1}{2}$ .

School Revolving Funds – accounts for the school department's revolving funds established in accordance with MGL Chapter 44, Section 53E <sup>1</sup>/<sub>2</sub> and Chapter 71.

*Town Gift, Grant, and Other Funds* – accounts for other non-school related funds designated for specific programs, this fund consists primarily of state and federal grants and gifts and other special revenue funds.

School Gift and Grant Funds – accounts for the school department's grant and gift funds received from state and federal governments which are designated for specific programs.

#### **Permanent Funds**

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support governmental programs.

*Cemeteries and Libraries* – accounts for cemetery contributions and bequests for which only earnings may be expended to benefit the Town's cemeteries and libraries. The Kirkman fund is used for both cemetery and library.

*Conservation* – accounts for gifts, bequests and contributions held for which only earnings may be expended for purposes specified by the donor in relation to the Town's conservation activities.

*Education* – accounts for gifts, bequests and contributions held for which only earnings may be expended for purposes specified by the donor in relation to the Town's public education system.

*Other* – accounts for various gifts, bequests and contributions held for which only earnings may be expended for purposes specified by the donor in relation to other Town activities.

#### NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET JUNE 30, 2015

		S	pec	ial Revenue Fu	nd	s	
	Town Revolving Funds	School Revolving Funds		Town Gift, Grant, and Other Funds		School Gift and Grant Funds	 Subtotal
ASSETS			_				 _
Cash and cash equivalents\$	2,989,678	\$ 2,788,660	\$	2,716,175	\$	1,802,262	\$ 10,296,775
Investments	-	-		-		-	-
Receivables, net of uncollectibles:							
Tax liens	-	-		5,401		-	5,401
Special assessments	765,436	-		185,464		-	950,900
Intergovernmental	-	 -	-	293,136		-	 293,136
TOTAL ASSETS\$	3,755,114	\$ 2,788,660	\$	3,200,176	\$	1,802,262	\$ 11,546,212
LIABILITIES							
Warrants payable\$	31,831	\$ 3.343	\$	257,171	\$	14,012	\$ 306,357
Accrued payroll	56,623	44,738		6,804		195,606	303,771
Other liabilities	208	 -	-	5,299		-	 5,507
TOTAL LIABILITIES	88,662	 48,081	-	269,274		209,618	 615,635
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenues	765,436	 -	-	190,865		-	 956,301
FUND BALANCES							
Nonspendable							
Restricted	2 001 016	2 740 570		-		1 502 644	-
Restricted	2,901,016	 2,740,579	-	2,740,037		1,592,644	 9,974,276
TOTAL FUND BALANCES	2,901,016	 2,740,579	-	2,740,037		1,592,644	 9,974,276
TOTAL LIABILITIES, DEFERRED INFLOWS OF							
RESOURCES AND FUND BALANCES\$	3,755,114	\$ 2,788,660	\$	3,200,176	\$	1,802,262	\$ 11,546,212

(Continued)

			Р	ermanent Fur	nds				-	Total
	Cemeteries and									Nonmajor Government
	Libraries	Conservation		Education		Other		Subtotal	-	Funds
\$	329,729 7,388,050	\$ 8,020 179,692	\$	1,013,901 8,251,452	\$	25,961 341,074	\$	1,377,611 16,160,268	\$	11,674,38 16,160,26
	-	-		-		-		-		5,40 950,90
÷	-	-		-		-		-	-	293,13
\$	7,717,779	\$ 187,712	\$	9,265,353	\$	367,035	\$	17,537,879	\$	29,084,09
\$	-	\$ -	\$	-	\$	8,560	\$	8,560	\$	314,91
	-	-		-		2,179 -		2,179	_	305,95 5,50
	-			-		10,739		10,739	-	626,37
						-	. <u>-</u>		-	956,30
	6,841,408	57,782		8,821,717		17,036		15,737,943		15,737,94
	876,371	129,930		443,636	· -	339,260		1,789,197	-	11,763,47
	7,717,779	187,712		9,265,353		356,296	. <u>-</u>	17,527,140	-	27,501,41
5	7,717,779	\$ 187,712	\$	9,265,353	\$	367,035	\$	17,537,879	\$	29,084,09

(Concluded)

#### NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### YEAR ENDED JUNE 30, 2015

		S	pec	ial Revenue F	unc	ls		
	Town Revolving Funds	School Revolving Funds	<u> </u>	Town Gift, Grant, and Other Funds		School Gift and Grant Funds		Subtotal
REVENUES:			-		•		-	
Charges for services\$	1,090,481	\$ 2,364,657	\$	-	\$	-	\$	3,455,138
Penalties and interest on taxes	-	-		4,720		-		4,720
Fees and rentals	32,902	77,604		475,620		-		586,126
Licenses and permits	806,298	-		303,299		-		1,109,597
Intergovernmental	3,412	1,049,545		1,534,281		5,073,378		7,660,616
Departmental and other	-	-		90,712		-		90,712
Special assessments	260,254	-		-		-		260,254
Contributions	9,329	-		418,536		18,811		446,676
Investment income	-	-		1,129		-		1,129
Miscellaneous	-	 -	-	39,120	•		-	39,120
TOTAL REVENUES	2,202,676	 3,491,806	-	2,867,417		5,092,189	-	13,654,088
EXPENDITURES:								
Current:								
Administrative services	453,318	-		306,385		-		759,703
Growth management	-	-		670,617		-		670,617
Public safety	-	-		602,003		-		602,003
Education	-	3,529,219		-		5,650,140		9,179,359
Public works	-	-		500,339		-		500,339
Community services	387,072	-		261,102		-		648,174
Regulatory services	478,274	-		55,389		-		533,663
Culture and recreation	502,564	-		-		-		502,564
Debt service:								
Principal	-	 -	-	50,372		-	-	50,372
TOTAL EXPENDITURES	1,821,228	 3,529,219	-	2,446,207		5,650,140	-	13,446,794
EXCESS (DEFICIENCY) OF REVENUES								
OVER (UNDER) EXPENDITURES	381,448	 (37,413)	-	421,210		(557,951)	-	207,294
OTHER FINANCING SOURCES (USES):								
Transfers in	-	-		158,000		181,010		339,010
Transfers out	(653,016)	 -	-	(694,358)			-	(1,347,374)
TOTAL OTHER FINANCING SOURCES (USES)	(653,016)	 -	-	(536,358)		181,010	-	(1,008,364)
NET CHANGE IN FUND BALANCES	(271,568)	(37,413)		(115,148)		(376,941)		(801,070)
FUND BALANCES AT BEGINNING OF YEAR	3,172,584	 2,777,992	-	2,855,185		1,969,585	_	10,775,346
FUND BALANCES AT END OF YEAR \$	2,901,016	\$ 2,740,579	\$	2,740,037	\$	1,592,644	\$	9,974,276

(Continued)

_			Permanent Fur	ıds			Total
Cemeteries and Libraries		Conservation	Education	-	Other	Subtotal	Nonmajor Governmental Funds
	- \$	- \$	-	\$	-	\$ -	\$ 3,455,138
	-	-	-		-	-	4,720
	-	-	-		-	-	586,126
	-	-	-		-	-	1,109,597
	-	-	-		-	-	7,660,616
	47,925	-	23,049		25,645	96,619	187,331
	-	-	-		-	-	260,254
	-	4,000	-		49,778	53,778	500,454
	270,179	6,566	238,858		15,300	530,903	532,032
_	-	<u> </u>	-	_	-	-	39,120
-	318,104	10,566	261,907	_	90,723	681,300	14,335,388
	-	442	-		484	926	760,629
	-	-	-		-	-	670,617
	-	-	-		52,838	52,838	654,841
	-	-	167,609		-	167,609	9,346,968
	35,215	-	-		-	35,215	535,554
	181,892	-	-		12,216	194,108	842,282
	-	-	-		-	-	533,663
	-	-	-		-	-	502,564
_	-	<u> </u>	-	-	-		50,372
-	217,107	442	167,609	_	65,538	450,696	13,897,490
-	100,997	10,124	94,298	_	25,185	230,604	437,898
	-	-	-		-	-	339,010
_	(158,000)	<u> </u>	-	_	-	(158,000)	(1,505,374)
-	(158,000)		-	_	-	(158,000)	(1,166,364)
	(57,003)	10,124	94,298		25,185	72,604	(728,466)
_	7,774,782	177,588	9,171,055	_	331,111	17,454,536	28,229,882
	7,717,779 \$	187,712 \$	9,265,353	\$	356,296	\$ 17,527,140	\$ 27,501,416

(Concluded)

## **Agency Fund**

### Fund Description

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The Agency Fund is used to account for the collection and payment of charges for off-duty work details, performance bonds, student activity accounts and fees collected on behalf of other governments.

#### AGENCY FUND STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

#### YEAR ENDED JUNE 30, 2015

	July 1, 2014	Additions		Deletions		June 30, 2015
ASSETS			_		-	
CURRENT:						
Cash and cash equivalents \$	749,134	\$ 2,469,947	\$	(2,442,697) \$	\$	776,384
Receivables, net of allowance for uncollectibles:						
Departmental and other	336,730	 1,461,427	_	(1,311,046)	_	487,111
TOTAL ASSETS \$	1,085,864	\$ 3,931,374	\$ =	(3,753,743)	\$ =	1,263,495
LIABILITIES						
Warrants payable\$	1,419	\$ (633,423)	\$	638,110	\$	6,106
Liabilities due depositors	1,084,445	 (3,655,511)	_	3,828,455	_	1,257,389
TOTAL LIABILITIES\$	1,085,864	\$ (4,288,934)	\$_	4,466,565	\$_	1,263,495

## **Additional Information**

#### SCHEDULE OF PASSENGER FACILITY CHARGES COLLECTED AND EXPENDED AND INTEREST CREDITED APPLICATION 11-01-00-HYA

			Quarters	s En	ded		<u> </u>	
	September 30, 2014		December 31, 2014		March 31, 2015	_	June 30, 2015	Annual Total
Passenger facility charges collected \$ Interest credited Total revenue	50,545 283 50,828	\$	30,907 <u>301</u> 31,208	\$	23,855 301 24,156	\$ _	30,745 \$ <u>316</u> 31,061	136,052 1,201 137,253
Unexpended (over expended) passenger facility charges at beginning of period	(2,000,593)		(1,949,765)		(1,918,557)	_	(1,894,401)	(2,000,593)
Excess (deficiency) of passenger facility charges collected over passenger facility charges expended at end of quarter \$	(1,949,765)	\$	(1,918,557)	\$	(1,894,401)	\$_	(1,863,340) \$	(1,863,340)
Passenger facility charges: New terminal building\$ Application assistance	2,549,600 24,000	_						
Total passenger facility charge\$	2,573,600	=						

## QUARTERS ENDED SEPTEMBER 30, 2014, DECEMBER 31, 2014, MARCH 31, 2015, AND JUNE 30, 2015

See notes to additional information.

### NOTE A – BASIS OF ACCOUNTING

The schedule of passenger facility charges collected and expended and interest credited are prepared on the basis of cash receipts and disbursements, as prescribed by Sections 9110 and 9111 of the Aviation Safety and Capacity Expansion Act of 1990, issued by the Federal Aviation Administration of the U.S. Department of Transportation, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

Passenger facility charges collected include amounts collected by the airlines and transferred to the Town's airport. Expenditures for passenger facility charge approved projects are presented on a cash basis and include only the expenditures for approved passenger facility charge projects.

## NOTE B – INTEREST CREDITED

Interest credited represents interest income allocated to the passenger facility charge program based on the ratio of the passenger facility charge program's unexpended passenger facility charges cash balance to the airport's total cash and investments balance included in the pooled cash funds of the Town.

## NOTE C – APPLICATION

On January 20, 2011, the Federal Aviation Administration approved the airport's application allowing them to charge a \$2 passenger facility charge effective March 1, 2011. The airport was approved to charge \$2,573,600 in passenger facility charges of which \$2,549,600 is for a new terminal building and \$24,000 is assistance for the application fee.

## **Statistical Section**



An aerial view of Sandy Neck Point and Barnstable Harbor. The cottage colony can be seen in the top right hand corner on the point.



Boaters taking in the sunshine at Sandy Neck Point.

## Statistical Section

Statistical tables differ from financial statements since they usually cover more than one year and may present nonaccounting data. The following tables reflect social and economic data, financial trends, and fiscal capacity.

## **Financial Trends**

• These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.

## **Revenue Capacity**

• These schedules contain information to help the reader assess the Town's most significant local revenue source, the property tax.

## **Debt Capacity**

• These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.

## Demographic and Economic Information

• These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.

## **Operating Information**

• These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### Net Position By Component

#### Last Ten Years

	2006	2007	2008	2009	2010	2011	2012	2013	2014 (1)	2015
Governmental activities Net investment in capital assets\$ Restricted Unrestricted	149,076,904 \$ 25,429,456 54,582,327	5 164,369,948 \$ 21,546,963 59,319,794	172,052,048 21,761,627 49,706,955	\$ 170,657,049 \$ 23,653,035 44,174,519	167,732,404 22,256,610 45,761,937	178,881,293 \$ 23,188,546 37,416,415	184,421,601 22,899,121 36,590,078	\$ 191,206,448 26,282,984 	\$ 196,719,117 \$ 30,686,880 (38,878,968)	205,927,509 30,226,777 (34,656,009)
Total governmental activities net position \$	229,088,687	245,236,705 \$	243,520,630	\$\$	§ <u>235,750,951</u>	\$ <u>239,486,254</u> \$	243,910,800	\$\$	\$ <u>188,527,029</u>	201,498,277
Business-type activities Net investment in capital assets\$ Unrestricted Total business-type activities net position \$	62,727,486 \$ 23,483,865 86,211,351 \$	25,524,078	69,038,883 25,909,975 94,948,858	27,726,500	88,038,076 23,517,286 111,555,362 \$	27,136,568	123,154,596 25,267,346 148,421,942	\$ 124,918,522 \$ 28,724,877 \$ 153,643,399 \$	\$ 130,038,669 \$ 16,954,440 \$ 146,993,109 \$	12,789,879
Primary government Net investment in capital assets\$ Restricted Unrestricted	211,804,390 25,429,456 78,066,192	227,975,037 \$ 21,546,963 84,843,872	241,090,931 5 21,761,627 75,616,930	\$ 241,226,561 \$ 23,653,035 71,901,019	258,559,391 22,256,610 66,490,312	289,935,786 \$ 23,188,546 64,552,983	307,576,197 22,899,121 61,857,424	\$ 316,124,970 \$ 26,282,984 58,495,971	326,757,786 \$ 30,686,880 (21,924,528)	335,781,250 30,226,777 (21,866,130)
Total primary government net position \$	315,300,038	334,365,872 \$	338,469,488	\$ <u>336,780,615</u>	\$ <u>347,306,313</u>	\$ <u>    377,677,315  </u> \$	392,332,742	\$\$	\$ <u>335,520,138</u>	344,141,897

'(1) = Unrestricted net position has been revised to reflect the implementation of GASB Statement #68.

#### Changes in Net Position

#### Last Ten Years

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Expenses										
Governmental activities:										
Charter commission\$	- \$	- \$	2.065 \$	46.380	\$ 15,000 \$	- \$	- \$	- \$	- \$	-
Town council	301,790	256,468	346,498	356,983	390,345	380,018	382,055	384,365	399,567	319,389
Town manager	580,947	579,318	719,449	675,969	752,700	683,316	745,955	893,507	794,403	699,143
Administrative services	8,518,874	8,378,688	9,862,293	9,691,557	10.318.986	10,601,542	10,330,594	12,590,742	10,987,865	10,494,508
Growth management	937,785	2,049,147	3,507,729	3,321,356	2,594,947	2,197,204	2,164,979	2,536,984	2,534,216	1,584,349
Public safety	12,660,482	13,406,737	15.378.587	15,190,576	15.951.164	15,656,195	16,445,394	21,156,100	18.654.946	17.242.244
Education	81,384,483	87.534.482	92,444,424	93,940,477	90.887.000	93.652.265	96.294.013	96.015.560	98,552,670	100.136.212
Public works	9,942,512	9,871,846	13,806,146	16,910,307	12,464,847	13,669,363	12,804,945	14,501,828	17,832,428	15,790,089
Community services	3,549,968	3,755,054	4,152,881	4,762,643	4,334,769	4,395,115	4,591,089	4,962,038	4,899,743	4,700,461
Regulatory services	3,124,650	3,112,902	3,753,307	2,964,772	4,205,724	4,204,140	4,480,702	4,611,395	5,005,639	4,692,463
Culture and recreation	1,771,570	1,664,769	1,817,859	1,727,069	1,689,753	1,673,945	2,047,950	2,167,069	2,285,422	2,426,386
Interest	4,585,580	4,803,026	4,595,119	4,707,186	3,623,266	3,227,684	3,199,774	2,597,202	2,367,893	2,283,830
Total government activities expenses	127,358,641	135,412,437	150,386,357	154,295,275	147,228,501	150,340,787	153,487,450	162,416,790	164,314,792	160,369,074
Business-type activities:	0.405.000	0 504 405	7 500 70 1	7 000 010	0.004.051	0.000.000	7 400 040	0.005.400	0.050.000	0.005.470
Airport activities	6,195,889	6,501,195	7,563,704	7,062,613	6,034,854	6,908,268	7,468,840	8,065,196	9,859,032	9,905,470
Golf course activities	1,549,796	2,245,796	2,949,522	2,712,412	2,614,217	2,507,382	2,634,335	2,148,742	2,615,366	2,550,324
Solid waste activities	2,015,005	1,940,896	2,263,740	2,140,520	2,010,574	1,887,556	2,011,718	1,855,871	1,613,661	2,420,243
Wastewater activities	2,931,331	3,559,805	3,439,444	4,211,888	4,604,835	4,307,355	4,924,221	4,693,467	5,222,181	4,870,584
Water company activities	2,320,786	2,392,945	2,322,025	2,222,892	2,393,652	2,309,337	2,695,528	3,120,198	3,369,176	3,646,730
Marina activities	433,577	523,997	559,857	493,447	468,960	521,888	572,555	627,750	636,978	561,098
Sandy Neck recreation activities	358,068	395,516	467,692	474,332	501,888	537,561	617,232	580,846	661,179	863,593
Hyannis youth and community center	<u> </u>				1,970,413	2,286,860	2,285,247	2,360,247	2,463,416	2,499,740
Total business-type activities expenses	15,804,452	17,560,150	19,565,984	19,318,104	20,599,393	21,266,207	23,209,676	23,452,317	26,440,989	27,317,782
Total primary government expenses\$	143,163,093 \$	152,972,587 \$	169,952,341 \$	173,613,379	\$ 167,827,894 \$	171,606,994 \$	176,697,126 \$	185,869,107 \$	190,755,781 \$	187,686,856
Program Revenues										
Governmental activities:										
Administrative services charges for services\$	807,012 \$	576,201 \$	804,576 \$	730,873	\$ 755,951 \$	709,164 \$	845,002 \$	759,649 \$	731,934 \$	811,100
Education charges for services	2,919,006	3,166,525	4,241,309	3,240,712	2,599,327	2,597,573	2,552,873	2,831,275	2,609,888	2,468,780
Community services charges for services	1,539,633	1,618,139	1,599,885	1,717,789	1,569,081	1,752,891	1,973,424	1,916,796	2,107,340	2,258,031
Regulatory services charges for services	2,451,852	2,244,531	2,312,451	2,116,776	2,296,375	2,694,281	2,826,890	2,904,766	3,357,794	3,247,298
Other charges for services	1,502,313	1,401,151	1,732,923	2,219,533	1,282,396	1,901,709	1,564,983	1,620,970	1,646,135	1,618,726
Operating grants and contributions	24,670,911	28,058,414	27,133,578	28,396,710	30,536,034	30,178,585	31,552,139	32,799,639	30,872,078	24,791,463
Capital grant and contributions	7,578,724	8,209,397	6,778,249	3,334,070	3,444,938	4,058,312	2,938,336	6,709,206	5,520,965	4,320,128
Total government activities program revenues	41,469,451	45,274,358	44,602,971	41,756,463	42,484,102	43,892,515	44,253,647	49,542,301	46,846,134	39,515,526
Business-type activities:										
Charges for services - Airport	5,945,718	6,434,413	7,160,730	6,810,056	5,490,285	6,506,669	6,585,493	6,969,301	7,152,972	7,595,233
Charges for services - Golf Course	1,761,676	2,516,328	2,993,201	3,027,102	2,891,917	3,395,629	2,774,195	2,882,023	2,945,649	3,038,223
Charges for services - Solid Waste	1,842,879	2,045,585	2,151,196	2,006,111	2,070,045	2,094,528	2,189,147	2,171,301	2,291,223	2,630,509
Charges for services - Wastewater	3,865,308	3,437,641	3,650,336	3,187,621	3,927,176	3,569,586	4,048,083	4,194,565	6,214,125	4,339,654
Charges for services - Water Supply	2,648,165	2,816,039	3,235,835	3,123,598	3,193,402	3,551,796	3,848,765	4,195,886	4,441,137	4,907,019
Charges for services - Marina	706,138	666,312	653,480	651,019	557,513	627,670	680,419	657,281	690,881	637,769
Charges for services - Sandy Neck recreation	489,144	512,590	583,545	569,561	616,104	693,869	839,323	714,585	829,552	872,298
Charges for services - Hyannis youth and community center	-	-	-	-	1,149,921	1,332,574	1,361,171	1,196,908	1,234,064	1,212,993
Operating grants and contributions	476,700	555,116	500,061	436,056	259,036	383,432	357,529	525,089	333,149	473,201
Capital grants and contributions	3,732,082	1,280,816	4,498,513	2,881,380	5,468,016	23,235,870	9,483,491	1,843,059	7,356,270	4,815,157
Total business-type activities program revenues	21,467,810	20,264,840	25,426,897	22,692,504	25,623,415	45,391,623	32,167,616	25,349,998	33,489,022	30,522,056
Total primary government program revenues\$	62,937,261 \$	65,539,198 \$	70,029,868 \$	64,448,967	\$ 68,107,517 \$	89,284,138 \$	76,421,263 \$	74,892,299 \$	80,335,156 \$	70,037,582
	_	_							_	

(Continued)

Town of Barnstable, Massachusetts

#### Changes in Net Position

#### Last Ten Years

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Net (Expense)/Revenue	(05 000 (00) 0	(00, 400, 070) 0	((	(110 500 010) 0	(10171000) 0	(100 110 070) 0	(100 000 000) 0	(110.071.100)	(117 100 050) 0	(100.050.510)
Governmental activities	(85,889,190) \$	(90,138,079) \$	(105,783,386) \$	( ,,- , +	(104,744,399) \$	( , - , , +	(109,233,803) \$	(112,874,489) \$	(117,468,658) \$	(120,853,548)
Business-type activities	5,663,358	2,704,690	5,860,913	3,374,400	5,024,022	24,125,416	8,957,940	1,897,681	7,048,033	3,204,274
Total primary government net expense	(80,225,832) \$	(87,433,389) \$	(99,922,473) \$	(109,164,412) \$	(99,720,377) \$	(82,322,856) \$	(100,275,863) \$	(110,976,808) \$	(110,420,625) \$	(117,649,274)
General Revenues and other Changes in Net Position										
Governmental activities:										
Real estate and personal property taxes,										
net of tax refunds payable		82,597,461 \$	84,936,744 \$	88,253,725 \$	90,663,777 \$	93,673,200 \$	97,222,576 \$	99,665,171 \$	103,150,266 \$	106,530,407
Motor vehicle and other excise taxes	6,286,515	6,756,143	6,350,453	5,625,147	5,206,615	6,051,330	5,416,330	6,251,595	7,014,709	7,032,295
Hotel/motel tax	1,649,084	1,612,004	1,665,130	1,604,723	1,489,471	1,866,536	2,470,674	2,563,046	2,728,769	2,699,495
Meals tax	-	-	-	-	-	619,193	1,206,380	1,261,113	1,455,329	1,372,762
Penalties and interest on taxes	741,586	795,696	852,148	905,602	778,660	897,236	1,019,421	1,006,469	1,056,947	928,707
Community preservation surtax	2,335,045	2,453,874	2,474,265	2,619,643	2,651,234	2,734,079	2,863,995	2,942,493	3,036,667	3,099,572
Grants and contributions not restricted to										
specific programs	6,225,836	4,203,225	4,055,268	3,742,347	2,698,754	2,665,950	2,645,768	2,462,643	3,037,252	2,888,316
Unrestricted investment income	2,526,549	6,461,005	2,555,986	746,614	3,722,928	3,421,534	1,866,929	2,573,660	3,092,436	1,298,586
Gain on sale of capital assets	1,722,672	25,000	-	-	31,831	-	-	185,500	3,782,939	-
Miscellaneous	-	110,367	-	-	25,968	448,500	30,765	86,629	258,933	8,545
Legal settlements	-	-	-	3,492,881	262,307	-	-	-	-	-
Transfers	(1,172,656)	1,271,322	1,177,317	512,103	(8,071,724)	(2,193,983)	(1,084,489)	(2,774,104)	(2,303,170)	7,966,111
Total governmental activities	100,387,352	106,286,097	104,067,311	107,502,785	99,459,821	110,183,575	113,658,349	116,224,215	126,311,077	133,824,796
Business-type activities:										
Unrestricted investment income	1,119,622	1,480,924	1,136,095	484,857	163,604	316,300	188,452	549,672	942,020	412,348
Gain on sale of capital assets	52,356	3,524	-	-	-	-	-	-	-	-
Transfers	1,172,656	(1,271,322)	(1,177,317)	(512,103)	8,071,724	2,193,983	1,084,489	2,774,104	2,303,170	(7,966,111)
Total business-type activities	2,344,634	213,126	(41,222)	(27,246)	8,235,328	2,510,283	1,272,941	3,323,776	3,245,190	(7,553,763)
Total primary government	102,731,986 \$	106,499,223 \$	104,026,089 \$	107,475,539 \$	107,695,149 \$	112,693,858 \$	114,931,290 \$	119,547,991 \$	129,556,267 \$	126,271,033
Changes in Net Position										
Governmental activities	14,498,162 \$	16,148,018 \$	(1,716,075) \$	(5,036,027) \$	(5,284,578) \$	3,735,303 \$	4,424,546 \$	3,349,726 \$	8,842,419 \$	12,971,248
Business-type activities	8,007,992	2,917,816	5,819,691	3,347,154	13,259,350	26,635,699	10,230,881	5,221,457	10,293,223	(4,349,489)
Total primary government	22,506,154 \$	19,065,834 \$	4,103,616 \$	(1,688,873) \$	7,974,772 \$	30,371,002 \$	14,655,427 \$	8,571,183 \$	19,135,642 \$	8,621,759

(Concluded)

#### Fund Balances, Governmental Funds

#### Last Ten Years

_	2006	2007	2008	2009	 2010	 2011	_	2012		2013		2014	_	2015
General Fund														
Reserved\$	2,009,316			\$ 1,241,639	\$ _,,	\$ -	\$	-	\$	-	\$	-	\$	-
Unreserved	26,988,088	28,200,523	19,740,194	15,179,667	14,901,926									
Restricted	-	-	-	-	-	2,863,023		2,660,805		2,660,174		2,650,600		2,453,717
Assigned	-	-	-	-	-	6,122,506		2,007,306		4,231,826		4,820,179		6,136,907
Unassigned					 -	 21,612,742	_	28,734,188	_	26,137,881	_	28,085,852	_	36,629,184
Total general fund\$	28,997,404	\$29,712,771	\$ 21,629,193	\$ 16,421,306	\$ 17,718,451	\$ 30,598,271	\$	33,402,299	\$	33,029,881	\$	35,556,631	\$	45,219,808
All Other Governmental Funds														
Reserved\$ Unreserved, reported in:	9,625,989	\$ 10,228,805	\$ 10,287,552	\$ 8,847,452	\$ 9,504,307	\$ -	\$	-	\$	-	\$	-	\$	-
Special revenue funds	28,427,537	30,311,236	36,842,393	38,643,071	36,566,719	-		-		-		-		-
Capital projects funds	8,724,569	28,615,260	34,643,214	15,845,729	15,837,839	-		-		-		-		-
Permanent funds	565,998	903,589	96,544	1,092,032	1,022,510	-		-		-		-		-
Nonspendable	-	-	-	-	-	10,326,319		10,467,992		11,093,750		15,690,018		15,737,943
Restricted					 	 41,212,995		37,936,503	_	35,791,783	_	35,410,254	_	31,305,962
Total all other governmental funds\$	47,344,093	\$ 70,058,890	\$ 81,869,703	\$ 64,428,284	\$ 62,931,375	\$ 51,539,314	\$	48,404,495	\$	46,885,533	\$	51,100,272	\$	47,043,905

The Town implemented GASB 54 in 2011, fund balances prior to 2011 have been reported in the pre-GASB 54 format.

#### Changes in Fund Balances, Governmental Funds

#### Last Ten Years

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Revenues:										
Real estate and personal property taxes,										
net of tax refunds\$	79.020.367 \$	82.783.866 \$	84.855.790 \$	88.165.857 \$	89.592.295 \$	92.202.438 \$	97.818.235 \$	99.399.272 \$	102.905.909 \$	105,260,464
Motor vehicle and other excise taxes	6,316,691	6,704,665	6,617,601	5,646,089	5,249,626	5,938,937	5,510,517	6,209,316	6,616,970	7,033,401
Hotel/motel tax	1,644,352	1,612,004	1,670,130	1,624,723	1,481,471	1,739,536	2,468,674	2.537.046	1,810,513	2,691,495
Meals tax	1,044,002	1,012,004	1,070,100	1,024,720	-	490,193	1,197,380	1,255,113	-	1,372,762
Charges for services	6.093.501	5.296.145	6.710.275	6.792.198	4.808.371	5.068.114	4,976,473	5,380,029	5.303.748	5.414.436
Penalties and interest on taxes	741,661	1,335,052	1,210,709	1,206,383	1,070,307	1,199,934	1,359,907	1,429,142	1,502,443	1,350,562
Fees and rentals.	898.311	1,003,400	1,210,703	1,107,126	1,199,488	1,452,502	1,492,829	1.622.674	1,592,714	1,660,085
	2,139,204	2,088,864	2,170,128	2,092,985	2,131,386	2,855,284	3,010,391	2,931,858	3,367,133	3,206,880
Licenses and permits							39,349,380			
Intergovernmental	37,930,900	36,751,218 1,956,268	35,426,249	35,349,630	36,622,958	37,544,400 1,093,917	39,349,380 982,707	40,999,777	39,468,814 502,499	33,074,571 530,010
Departmental and other	1,410,779		1,603,490	1,929,525	1,238,096			671,549		
Special assessments	98,262	191,884	151,983	143,209	220,269	305,021	345,820	353,293	575,224	596,185
Community preservation fund surtax	2,335,045	2,453,874	2,474,265	2,619,643	2,651,234	2,734,079	2,863,995	2,942,493	3,036,667	3,099,572
Contributions	100,871	196,313	99,882	153,455	123,891	297,281	296,185	242,909	460,652	894,598
Investment income	2,528,861	6,464,023	2,558,229	747,670	3,723,219	3,422,381	1,863,501	2,554,945	3,066,820	1,275,082
Miscellaneous	-	-	-	-	262,658	460,016	6,885	24,191	19,020	39,120
Legal settlements	-	-		3,492,881	262,307	-			-	
Total Revenues	141,258,805	148,837,576	146,759,623	151,071,374	150,637,576	156,804,033	163,542,879	168,553,607	170,229,126	167,499,223
Expenditures:										
Charter commission	-	-	2,065	46.380	15,000	-	-	-	-	-
Town council	278,559	231,825	289,995	296,316	321,346	315,151	309,303	252,750	270,452	242,765
Town manager	521,535	518,618	574,215	541,963	600,291	540,036	596,044	605,498	555,587	540,367
Administrative services	5,566,097	5,223,523	5,816,199	5,721,376	6,022,630	6,390,572	6,265,047	7,524,126	5,895,146	6,004,633
Growth management.	864,871	1,908,052	3,162,311	3,023,167	2,255,806	1,876,994	1,837,388	2,091,175	2,079,052	1,298,226
Public safety	10.974.924	11,372,831	11.423.726	11.562.679	11.877.172	11.945.147	12,583,679	14.812.467	12.423.830	12.882.134
Education	68,092,203	71,994,705	73,768,453	74,154,718	69,418,073	71,603,329	72,947,953	69,573,482	71,266,325	71,844,729
Public works	8.071.026	7.067.157	8.766.085	12.507.268	5.801.985	8.697.677	7.999.323	8.809.756	11.991.138	11.326.596
Community services.	3,012,255	3,026,874	3,031,730	3,731,611	3,269,069	3,323,697	3,542,911	3,099,734	3,193,473	3,332,724
	2.844.921	2.354.396	2.537.742	1.498.642	2.602.377	2.690.984	2.951.035	2.852.514	3.080.042	3,332,724
Regulatory services	1- 1-	1 1	//	1 1 -	/ /-	, ,		/ /-	- / / -	-, - ,
Culture and recreation	1,687,360	1,621,122	1,715,718	1,727,069	1,689,753	1,673,945	2,047,950	2,167,069	2,285,422	2,426,386
Pension and employee benefits	11,202,820	12,363,057	13,793,046	15,287,773	17,096,982	18,953,642	19,880,251	27,424,995	29,400,723	24,763,873
Property and liability insurance	1,066,222	1,175,345	1,202,223	1,151,284	1,205,171	1,281,890	1,312,879	1,310,179	1,439,324	1,510,581
Claims and judgments			450,972							
Other assessments	271,886	270,401	325,747	424,848	492,852	423,836	375,478	398,239	397,056	389,520
State and county charges	4,619,631	5,179,582	5,283,974	5,500,040	5,670,113	5,864,464	6,443,074	6,578,322	7,081,833	7,870,164
Capital outlay	6,363,859	9,828,269	12,063,864	22,486,003	9,398,699	12,727,196	10,637,388	8,353,164	10,980,666	14,983,478
Debt service										
Principal	7,978,726	8,074,177	9,007,988	9,841,839	8,908,613	9,404,339	9,931,989	9,298,893	9,001,782	9,223,081
Interest	4,643,055	4,689,917	4,619,652	4,729,807	3,691,341	3,305,081	3,290,957	2,714,020	2,483,851	2,377,624
Total Expenditures	138,059,950	146,899,851	157,835,705	174,232,783	150,337,273	161,017,980	162,952,649	167,866,383	173,825,702	174,184,816
Excess of revenues over (under) expenditures	3,198,855	1,937,725	(11,076,082)	(23,161,409)	300,303	(4,213,947)	590,230	687,224	(3,596,576)	(6,685,593)
Other Financing Sources (Uses)										
Issuance of bonds and notes	2,550,000	19,893,000	13,626,000	-	4,959,000	7,535,000	_	_	6,248,000	3,930,000
Issuance of refunding bonds	2,330,000	38,101,000	13,020,000	-	4,555,000	8,641,000	10,037,900	-	0,240,000	5,265,500
Premium from issuance of bonds	-	240,059	-	-	-	360,689	30,765	-	245,377	347,856
Premium from issuance of refunding bonds	-	1,076,268	-	-	-	641,187	966,394	-	245,577	728,615
•	-		-	-	-	041,107	900,394	405 500	-	120,015
Sale of capital assets	3,000,000	25,000	-	-	31,831	(0.000.407)	(10.974.504)	195,500	3,782,939	- (E 0.45 070)
Payment to bond escrow agent	-	(39,114,210)	-	-	-	(9,282,187)	(10,871,591)	-	-	(5,945,679)
Transfers in Transfers out	15,971,349 (15,624,471)	18,461,664 (17,190,342)	23,252,992 (22,075,675)	21,271,536 (20,759,433)	20,474,644 (25,965,542)	6,854,634 (9,048,617)	7,015,052 (8,099,541)	6,336,045 (9,110,149)	8,651,348 (8,589,599)	16,202,168 (8,236,057)
Total other financing sources (uses)	5,896,878	21,492,439	14,803,317	512,103	(500,067)	5,701,706	(921,021)	(2,578,604)	10,338,065	12,292,403
							· ·			
Net change in fund balance\$	9,095,733 \$	23,430,164 \$	3,727,235 \$	(22,649,306) \$	(199,764) \$	1,487,759 \$	(330,791) \$	(1,891,380) \$	6,741,489 \$	5,606,810
Debt service as a percentage of noncapital expenditures	9.58%	9.31%	9.35%	9.60%	8.94%	8.57%	8.68%	7.53%	7.05%	7.29%

<u>Notes:</u> Some functional expenses are reported in different lines in older years.

Town of Barnstable, Massachusetts

#### Assessed Value of Taxable Property by Classification and Tax Rates

Last Ten Years

							d Actual Values	and Tax Rates					
Year		Residential Value	Residential Tax Rate	Commercial Value	Industrial Value	Total Commercial Value	Commercial Tax Rate	Personal Property	Personal Property Tax Rate	Total Direct Rate (4)	Overlapping Rate (5)	Total Direct and Overlapping Rate	Total Town Value
2006	(2) \$	12,710,161,443 \$	6.31	\$ 1,230,557,567 \$	77,084,090 \$	1,307,641,657 \$	6.54 \$	245,409,010 \$	6.49 \$	6.34	\$ 1.58 \$	\$ 7.91 \$	14,263,212,110
2007	(1),(3)	13,443,704,362	6.32	1,275,048,264	77,011,100	1,352,059,364	5.57	149,981,380	5.57	6.24	1.58	7.82	14,945,745,106
2008	(3)	13,323,872,172	6.58	1,286,489,328	73,265,400	1,359,754,728	5.80	151,079,850	5.80	6.50	1.60	8.10	14,834,706,750
2009	(3)	12,983,016,619	6.90	1,303,893,716	78,598,400	1,382,492,116	6.12	179,274,450	6.12	6.82	1.75	8.57	14,544,783,185
2010	(1),(3)	11,822,832,710	7.77	1,279,251,935	81,780,400	1,361,032,335	6.87	176,352,980	6.87	7.67	1.87	9.54	13,360,218,025
2011	(3)	11,474,497,625	8.05	1,235,696,120	82,267,300	1,317,963,420	7.28	194,882,820	7.28	7.96	2.00	9.96	12,987,343,865
2012	(3)	11,343,180,287	8.42	1,205,426,293	79,571,600	1,284,997,893	7.59	196,937,290	7.59	8.32	2.22	10.54	12,825,115,470
2013	(1),(3)	11,220,887,767	8.76	1,223,179,078	80,290,800	1,303,469,878	7.89	197,055,870	7.59	8.66	2.13	10.79	12,721,413,515
2014	(3)	11,114,256,735	9.12	1,206,529,030	79,328,500	1,285,857,530	8.22	193,985,740	8.22	9.01	2.29	11.30	12,594,100,005
2015	(3)	11,207,187,750	9.30	1,204,713,235	79,592,100	1,284,305,335	8.40	212,290,440	8.40	9.19	2.57	11.76	12,703,783,525



(1) Revaluation year.

(1) Revaluation year.
(2) In FY2006 the Town adopted a split tax rate (factor of 1.15), a residential exemption (20%), and a small business exemption (10%) resulting in different tax rates between classes.
(3) In FY2007 through FY2014 the Town adopted a 20% residential exemption and no split tax rate factor resulting in a higher residential rate.
(4) Weighted average direct tax rate, calculated as weighted average of residential, commercial and personal property tax rates.
(5) Overlapping rates for the five fire districts. Four fire districts adopted as an eadopted as rate and one adopted the residential exemption. In 2014, rates ranged from \$1.51 per \$1,000 of valuation to \$2.70 per \$1,000 of valuation for an average rate of \$2.29 per \$1,000 of valuation.

Source: Assessor's Department, Town of Barnstable All property in the Commonwealth of Massachusetts is assessed at 100% of fair cash value.

Note: Chapter 59, Section 21C of the Massachusetts General Laws, known as "Proposition 2 1/2", imposes 2 separate limits on the annual tax levy of the Town. The primary limitation is that the tax levy cannot exceed 2 1/2 percent of the full and fair cash value.

The secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding year as determined by the State Commissioner of Revenue by more than 2 1/2 percent, subject to an exception for property added to the tax rolls and

for certain substantial valuation increases other than as part of a general revaluation. The secondary limit may be exceeded in any year by a majority vote of the voters, however it cannot exceed the primary limitation.

#### **Principal Taxpayers**

#### **Current Year and Nine Years Ago**

			2015			2006	
Name	Nature of Business	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value
Mayflower Cape Cod, LLC	Cape Cod Mall	\$ 97,619,200	1	0.77%	\$ 108,060,300	1	0.76%
NSTAR	Public Utility	96,277,150	2	0.76%	33,927,210	3	0.24%
National Grid	Public Utility	36,136,260	3	0.28%	-	-	-
Verizon	Public Utility	27,817,640	4	0.22%	16,978,400	7	0.12%
Individual	Residential Properties	24,730,900	5	0.19%	51,102,700	2	0.36%
Oyster Harbors Club, Inc.	Social Club & Residential Properties	24,160,770	6	0.19%	-	-	-
Festival of Hyannis, LLC	Shopping Center	23,517,900	7	0.19%	30,085,100	4	0.21%
OCW Retail Hyannis, LLC	Shopping Center	22,922,700	8	0.18%	-	-	-
Cape Harbor Association	Shopping Center	22,514,600	9	0.18%	21,642,100	6	0.15%
Wianno Club	Golf Club	22,122,470	10	0.17%	-	-	-
Individual	Residential Properties	-	-	-	25,669,200	5	0.18%
Individual	Residential Properties	-	-	-	16,796,300	8	0.12%
Thomas Flatley	Shopping Mall	-	-	-	17,036,400	9	0.12%
Colonial Gas	Utility	-	-	-	15,529,610	10	0.11%
	Totals	\$ 397,819,590		3.13%	\$ 336,827,320		2.36%

Source: Assessor's Department, Town of Barnstable

#### **Property Tax Levies and Collections**

Last	Ten	Years
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Year		Total Tax Levy	Less Abatements & Exemptions	Net Tax Levy	Net as % of Total	First Year Current Tax Collections	Percent of Net Levy Collected	Subsequent Tax Collections	Total Tax Collections	Percent of Total Tax Collections to Net Tax Levy
2006		\$ 80,475,762 \$	1,085,877 \$	79,389,885	98.65% \$	77,045,175	97.05% \$	2,294,089 \$	79,339,264	99.94%
2007	(1)	83,218,734	867,391	82,351,343	98.96%	80,162,980	97.34%	1,997,369	82,160,349	99.77%
2008		86,040,891	612,559	85,428,332	99.29%	83,342,200	97.56%	2,086,132	85,428,332	100.00%
2009		89,064,457	1,211,254	87,853,203	98.64%	85,039,043	96.80%	1,334,393	86,373,436	98.32%
2010	(1)	91,769,862	1,220,910	90,548,952	98.67%	88,128,463	97.33%	1,779,289	89,907,752	99.29%
2011		94,579,103	1,073,942	93,505,161	98.86%	89,989,123	96.24%	2,944,633	92,933,756	99.39%
2012		97,325,379	757,468	96,567,911	99.22%	94,416,772	97.77%	1,397,443	95,814,215	99.22%
2013	(1)	100,386,021	786,537	99,599,484	99.22%	97,485,153	97.88%	1,354,791	98,839,944	99.24%
2014		103,522,018	673,327	102,848,691	99.35%	100,779,510	97.99%	967,650	101,747,160	98.93%
2015		106,676,485	674,924	106,001,561	99.37%	103,011,541	97.18%	-	103,011,541	97.18%



(1) Revaluation year. Source: Official Statements, Town of Barnstable

#### Ratios of Outstanding Debt and General Bonded Debt

#### Last Ten Years

					Gover			
Year	U. S. Census Population	Personal Income	Assessed Value	General Obligation Bonds	Capital Leases	Per Capita	Percentage of Personal Income	Percentage of Assessed Value
2006	47,380	\$ 1,361,228,000	\$ 14,263,212,110	\$ 97,283,071	\$ 3,875	\$ 2,053	7.15%	0.68%
2007	46,738	1,462,886,000	14,945,745,106	110,017,892	3,053	2,354	7.52%	0.74%
2008	46,184	1,347,449,000	14,834,706,750	114,635,906	793	2,482	8.51%	0.77%
2009	46,297	1,268,027,000	14,544,783,185	104,794,067	-	2,264	8.26%	0.72%
2010	45,193	1,593,731,000	13,360,218,025	84,883,454	-	1,878	5.33%	0.64%
2011	44,932	1,600,012,972	12,987,343,865	83,385,804	-	1,856	5.21%	0.64%
2012	44,824	1,605,012,968	12,825,115,470	73,345,104	-	1,636	4.57%	0.57%
2013	44,824	1,619,087,704	12,721,413,515	63,610,778	-	1,419	3.93%	0.50%
2014	44,824	1,627,183,143	12,594,100,005	60,806,840	-	1,357	3.74%	0.48%
2015	45,170	1,635,319,058	12,703,783,525	55,778,571	-	1,235	3.41%	0.44%

	Business-type Activities (1)					Total Primary Government									
Year		General Obligation Bonds		Capital Leases		C	Total Debt Dutstanding		Per Capita	Percentage of Personal Income	Percentage of Assessed Value				
2006	\$	19.170.509	\$		-	\$	116,457,455	\$	2,458	8.56%	0.82%				
2007	·	33,214,444	•		-	•	143,235,389	•	3,065	9.79%	0.96%				
2008		38,527,427			-		153,164,126		3,316	11.37%	1.03%				
2009		36,484,603			-		141,278,670		3,052	11.14%	0.97%				
2010		54,779,449			-		139,662,903		3,090	8.76%	1.05%				
2011		54,016,356			-		137,402,160		3,058	8.59%	1.06%				
2012		56,250,217			-		129,595,321		2,891	8.07%	1.01%				
2013		54,722,327			-		118,333,105		2,640	7.31%	0.93%				
2014		50,764,691			-		111,571,531		2,489	6.86%	0.89%				
2015		47,942,365			-		103,720,936		2,296	6.34%	0.82%				

(1) Airport, Golf Course, Solid Waste, Wastewater, Water, Marinas, Sandy Neck Park and Hyannis Youth and Community Center Source: Audited Financial Statements, U. S. Census

#### **Direct and Overlapping Governmental Activities Debt**

#### As of June 30, 2015

Town of Barnstable, Massachusetts	Debt Outstanding	Percentage Applicable (1), (2)		Share of Overlapping Debt
Debt repaid with property taxes and user charges:				
Barnstable County\$	25,907,367	17.40%	\$	4,507,882
Barnstable Fire District	2,069,783	100.00%		2,069,783
Centerville-Osterville-Marston Mills Fire District	3,815,693	100.00%		3,815,693
Cotuit Fire District	2,161,000	100.00%	_	2,161,000
Subtotal, overlapping debt				12,554,358
Town direct debt			_	55,778,571
Total direct and overlapping debt			\$	68,332,929

Source: Official Statements

Note: The Town obtains the debt outstanding and percentages directly from the entities.

Note: Overlapping governments are those that coincide, at least in part, with geographic boundaries of the Town. This schedule calculates the portion of the outstanding debt of those overlapping governments that is borne by the taxpayers of Town. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) County expenses, including debt service, are assessed upon the towns within the county in proportion to their taxable valuation.

(2) The fire districts are special governmental units. The Town serves as a collecting agent for taxes and transfers funds directly to the fire districts on a weekly basis.

#### Computation of Legal Debt Margin

#### Last Ten Years

-	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Equalized Valuation\$	14,974,792,700 \$	14,974,792,700 \$	16,142,285,200 \$	16,142,285,200 \$	14,945,861,000 \$	14,945,861,000 \$	13,864,305,700 \$	13,864,305,700 \$	13,476,184,100 \$	13,476,184,100
Debt Limit -5% of Equalized Valuation \$	748,739,635 \$	748,739,635 \$	807,114,260 \$	807,114,260 \$	747,293,050 \$	747,293,050 \$	693,215,285 \$	693,215,285 \$	673,809,205 \$	673,809,205
Less:										
Outstanding debt applicable to limit \$ Authorized and unissued debt\$	54,947,745 \$ 62,055,743 \$	75,630,971 \$ 67,601,365 \$	82,388,673 \$ 57,540,513 \$	76,565,997 \$ 57,540,513 \$	74,641,706 \$ 83,934,854 \$	81,933,812 \$ 73,597,717 \$	79,039,510 \$ 71,016,010 \$	71,718,246 \$ 77,977,510 \$	70,548,688 \$ 83,028,269 \$	65,723,674 51,117,351
Legal debt margin\$	631,736,147 \$	605,507,299 \$	667,185,074 \$	673,007,750 \$	588,716,490 \$	591,761,521 \$	543,159,765 \$	543,519,529 \$	520,232,248 \$	556,968,180
Total debt applicable to the limit as a percentage of debt limit	15.63%	19.13%	17.34%	16.62%	21.22%	20.81%	21.65%	21.59%	22.79%	17.34%

Source: Official Statements, Town of Barnstable

## Demographic and Economic Statistics

## Last Ten Years

Year	Population Personal Estimates Income		Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate		
2006	47,380	\$1,361,228,000	\$28,730	42	6,247	4.0%		
2007	46,738	\$1,462,886,000	\$31,300	42	6,135	3.7%		
2008	46,184	\$1,347,449,000	\$29,176	42	5,851	4.6%		
2009	46,297	\$1,268,027,000	\$27,389	42	5,799	5.1%		
2010	45,193	\$1,593,731,000	\$35,265	47	5,461	8.6%		
2011	44,932	\$1,600,012,972	\$35,610	48	5,165	7.0%		
2012	44,824 *	\$1,605,012,968 *	\$35,807 *	49	* 5,267	7.4%		
2013	44,824 *	\$1,619,087,704 *	\$36,121 *	49	* 5,118	6.6%		
2014	44,824 *	\$1,627,183,143 *	\$36,302 *	49	* 5,194	4.4%		
2015	45,170 *	\$1,635,319,058 *	\$36,204 *	50	* 5,230	4.3%		

Source: U. S. Census, Division of Local Services Median age is based on most recent census data \* estimated

#### Current Year and Nine Years Ago

			2015			2006	
Employer	Nature of Business	Employees	Rank	Percentage of Total Town Employment	Employees	Rank	Percentage of Total Town Employment
Cape Cod Health Care, Inc.	Hospital	2,400	1	10.82%	2,545	1	9.54%
Town of Barnstable	Municipal Government	1,284	2	5.79%	1,361	2	5.10%
Cape Cod Times	Newspaper	289	3	1.30%	280	4	1.05%
Cape Air/Nantucket Airlines	Airline	248	4	1.12%		-	-
Cape Codder Resort & Spa	Hotel	230	5	1.04%	200	7	0.75%
Barnstable County	County Government	224	6	1.01%	470	3	1.76%
Cape Cod Community College	Education	221	7	1.00%	-	-	-
Macy's (2 stores)	Retail Sales - General	210	8	0.95%	190	8	0.71%
Sears Roebuck & Company	Retail Store	173	9	0.78%	240	5	0.90%
Stop and Shop - Marston Mills	Grocers - Retail	161	10	0.73%	-	-	-
Star Market (2 stores)	Grocers - Retail	-	-	-	212	6	0.79%
Super Stop and Shop - Hyannis	Grocers - Retail	-	-	-	188	9	0.70%
SSA Global	Marketing & Training	-	-	-	176	10	0.66%

Source: Official Statements

#### Full-time Equivalent Town Employees by Function

#### Last Ten Years

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Function:										
Town council	2	2	2	2	2	2	2	2	2	2
Town manager	5	5	5	5	5	5	5	5	5	5
Growth management	14	16	14	14	13	12	12	12	12	10
Administrative services	65	65	65	63	61	61	61	61	62	61
Public safety	139	139	139	137	126	126	124	126	126	131
Education	912	911	904	891	812	813	813	816	809	809
Public works	116	120	120	120	116	116	116	116	116	116
Community services	43	50	51	53	57	55	53	54	54	56
Regulatory services	32	32	32	35	33	31	32	33	35	34
Airport	26	26	26	26	26	25	25	25	26	26
Total	1,354	1,366	1,358	1,346	1,251	1,246	1,243	1,250	1,247	1,250

Source: Annual town reports

#### Operating Indicators by Function/Program

Last Ten Years

Function/Program	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Administrative services										
Legal matters	1,392	1,633	1,258	1,392	1,529	1,728	1,531	1,642	1,791	1,547
Registered voters	31,325	30,999	30,885	32,381	30,872	31,259	32,959	32,494	32,995	31,958
Employment applications processed	1,658	1,191	2,050	1,600	1,575	2,060	2,078	4,415	1,136	2,400
Work related injuries processed	152	125	157	160	80	159	127	144	130	148
Unemployment claims	58	56	100	85	165	210	114	99	81	124
Tax bills processed	179,267	222,049	194,796	195,182	201,322	201,275	197,106	197,662	198,120	193,488
Police	-, -	,	- ,	, -	- ,-	- , -	- ,		,	,
Call for service	41,015	45,009	45,347	42,758	42,870	47,183	52,392	56,341	65,916	60,208
Physical arrests	1,670	3,315	3,126	n/a	1,925	1,655	1,910	1,938	1,977	1,650
Education										
Cobb Trust Fund awards	\$114,000	\$109,390	\$158,500	\$65,078	\$39,841	\$109,283	\$124,848	\$166,546	\$165,279	\$112,000
Zoning										
Zoning Board appeals filed	81	126	142	107	81	40	82	67	88	57
Building Inspections										
New dwellings constructed	73	67	50	40	58	27	50	50	83	94
Health										
Routine health inspections	2,780	2,948	3,909	5,988	7,113	7,059	6,178	6,125	6,310	6,584
Complaint investigations	683	784	615	541	424	434	268	385	343	529
Consumer Affairs										
Parking violations	5,990	5,249	4,307	4,534	4,192	4,341	6,707	7,110	8,727	7,605
Weights and measure devices tested	5,879	4,807	3,572	3,593	4,535	5,244	4,982	4,850	4,792	4,827
Ordinance citations	1,603	972	816	1,034	1,426	1,425	1,441	1,144	1,097	276
Community Services										
Mooring permits issued	2,393	2,416	2,483	2,429	2,468	2,552	2,535	2,494	2,421	2,362
Shellfish permits issued	1,715	1,990	2,234	2,363	2,608	2,670	2,818	2,741	2,798	2,822
Animal control service calls	3,436	2,956	2,244	3,080	2,854	4,261	3,113	3,492	3,177	3,191
Veterans served	6,336	7,201	492 (1)	7,661	8,326	14,439	15,126	24,949	21,670	24,157
Roads										
Catch basins cleaned	4,100	3,246	3,456	3,142	1,618	2,120	2,181	1,346	1,159	1,813
Miles of crack seal applied	n/a	10.5	10	15	7	5	10	5	7	10
Miles of roadside mowed	150	186	290	580	448	405	314	194	247	336
Miles of road swept	405	430	314	335	531	487	552	635	573	443
Sewer										
Gallons of septage treated	11,695,000	10,716,500	10,852,200	11,523,000	11,011,300	10,597,900	12,557,500	12,456,100	12,537,100	11,517,475
Daily average collection	1,730,730	1,711,100	1,347,400 (2)	1,495,300 (2)	1,540,500	1,453,600	1,421,800	1,532,275	1,498,849	1,515,302
Solid Waste										
Tons shipped to SEMASS	n/a	n/a	n/a	n/a	9,532	9,465	8,975	n/a	n/a	n/a
Tons received at Flint Street station	9,539	9,505	9,985	9,437	9,016	8,972	9,474	9,278	9,245	9,018
Tons of construction and demolition material received	4,399	3,730	3,658	2,771	3,193	2,789	2,776	2,764	2,610	2,616
Libraries	017 105	507 70 ·	540 550	570.047	000 40-	010 700	000 445	040 50-	040.055	500.055
Total volumes borrowed	617,182	567,731	546,556	570,947	632,137	612,700	600,143	612,527	618,650	586,859
Library holdings	n/a	n/a	n/a	n/a	164,309	n/a	373,752	382,802	388,765	716,037
Program attendance	n/a	n/a	n/a	n/a	n/a	28,893	34,583	37,999	38,555	38,594

Source: Various Town Departments

n/a: Information not available

(1) 2008 represents the number of cases managed, all other years reflect all inquiries.
 (2) The Town experienced a flow meter malfunction in 2008 and 2009, the flow is actually higher than reported.

#### Capital Asset Statistics by Function/Program

#### Last Ten Years

Function/Program	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Administrative services										
Number of Buildings	148	148	148	149	150	150	150	150	150	150
Police										
Number of Stations	2	2	2	2	2	2	2	2	2	3
Police personnel and officers	139	139	139	139	126	126	126	131	131	133
Education										
Number of elementary schools	10	10	10	9	6	6	6	6	6	6
Number of middle schools	1	1	1	1	1	1	1	1	1	1
Number of high schools	1	1	1	1	1	1	1	1	1	1
Number of teachers	527	774	763	751	686	686	686	639	635	655
Number of students	6,310	5,980	5,814	5,714	5,461	5,304	5,267	5,118	5,194	5,230
Public Works										
Number of town roads	633	633	633	633	633	633	633	633	633	633
Number of private roads	1,088	1,088	1,088	1,088	1,088	1,088	1,091	1,091	1,091	1,091
Number of state roads	6	6	6	6	6	6	6	6	6	6
Center lane miles of roads	490	490	490	490	490	490	490	490	490	490
Cemeteries	16	16	16	16	16	16	16	16	16	16
Culture and Recreation										
Libraries	7	7	7	7	7	7	7	7	7	7
Boat launches	17	17	17	17	17	17	16	16	16	16
Parks and playgrounds	71	71	71	71	71	71	71	71	71	72
Park and playground (acreage)	222	222	222	222	222	222	222	222	222	222
Golf courses	2	2	2	2	2	2	2	2	2	2
Public beaches	18	18	18	18	18	18	18	18	18	18
Ball fields	6	6	6	6	6	6	6	6	6	6
Tennis courts	5	5	5	5	5	5	5	5	5	5

Source: Various Town Departments



Sunset over Cape Cod Bay taken from Sandy Neck.